

2024

# Billings Area Pedestrian & Bicycle Master Plan



alta



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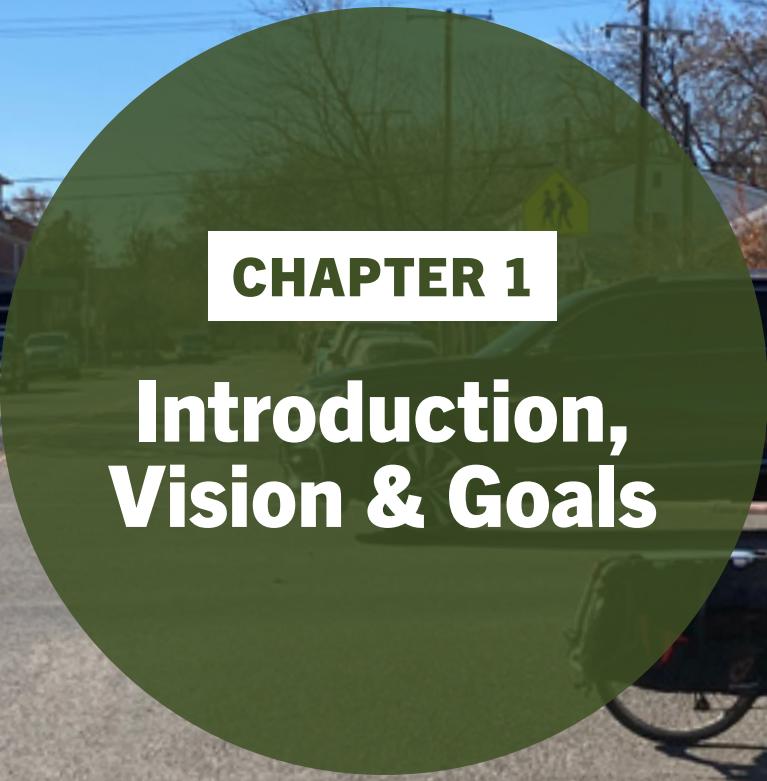
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**CHAPTER 1**

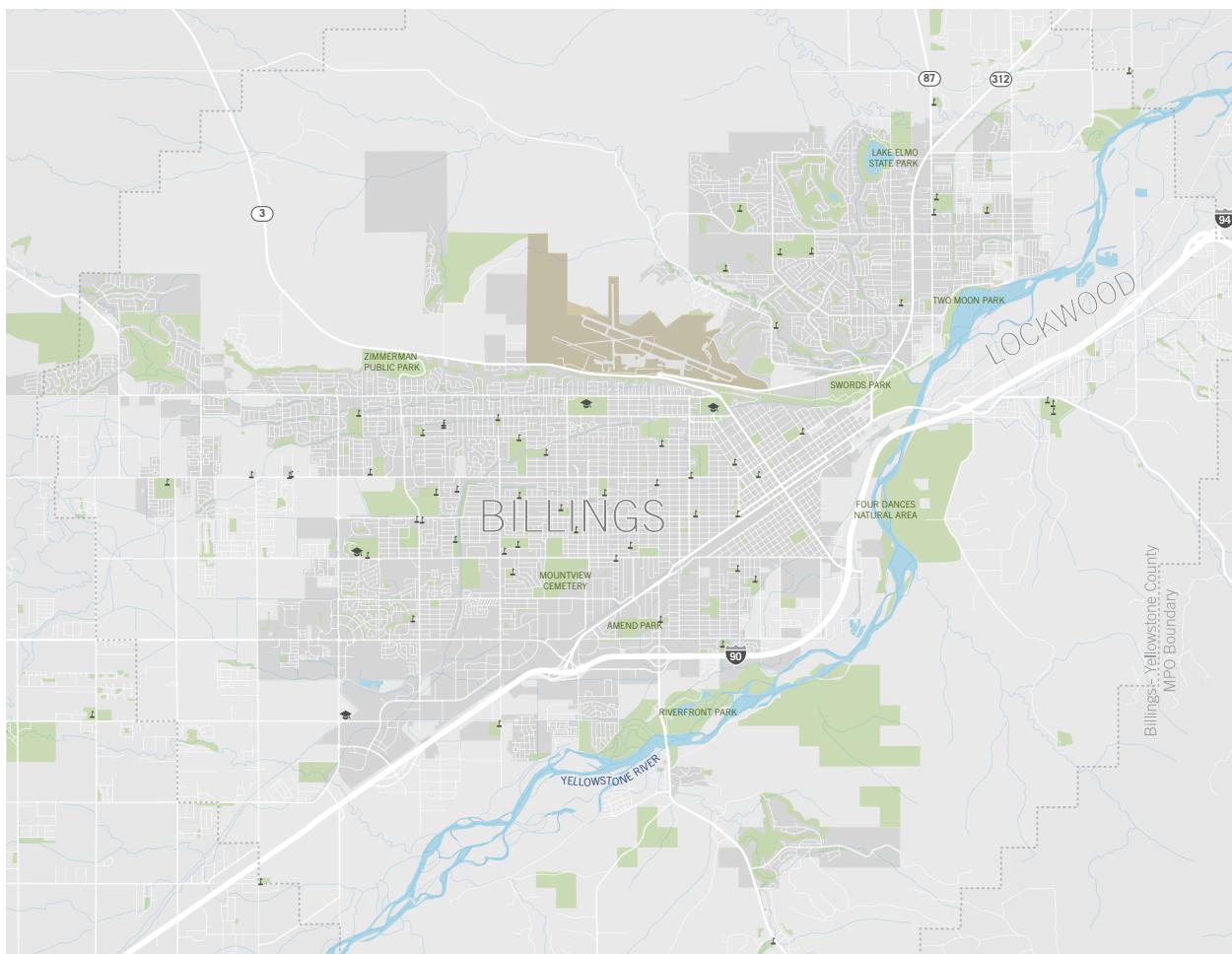
# Introduction, Vision & Goals

# Introduction

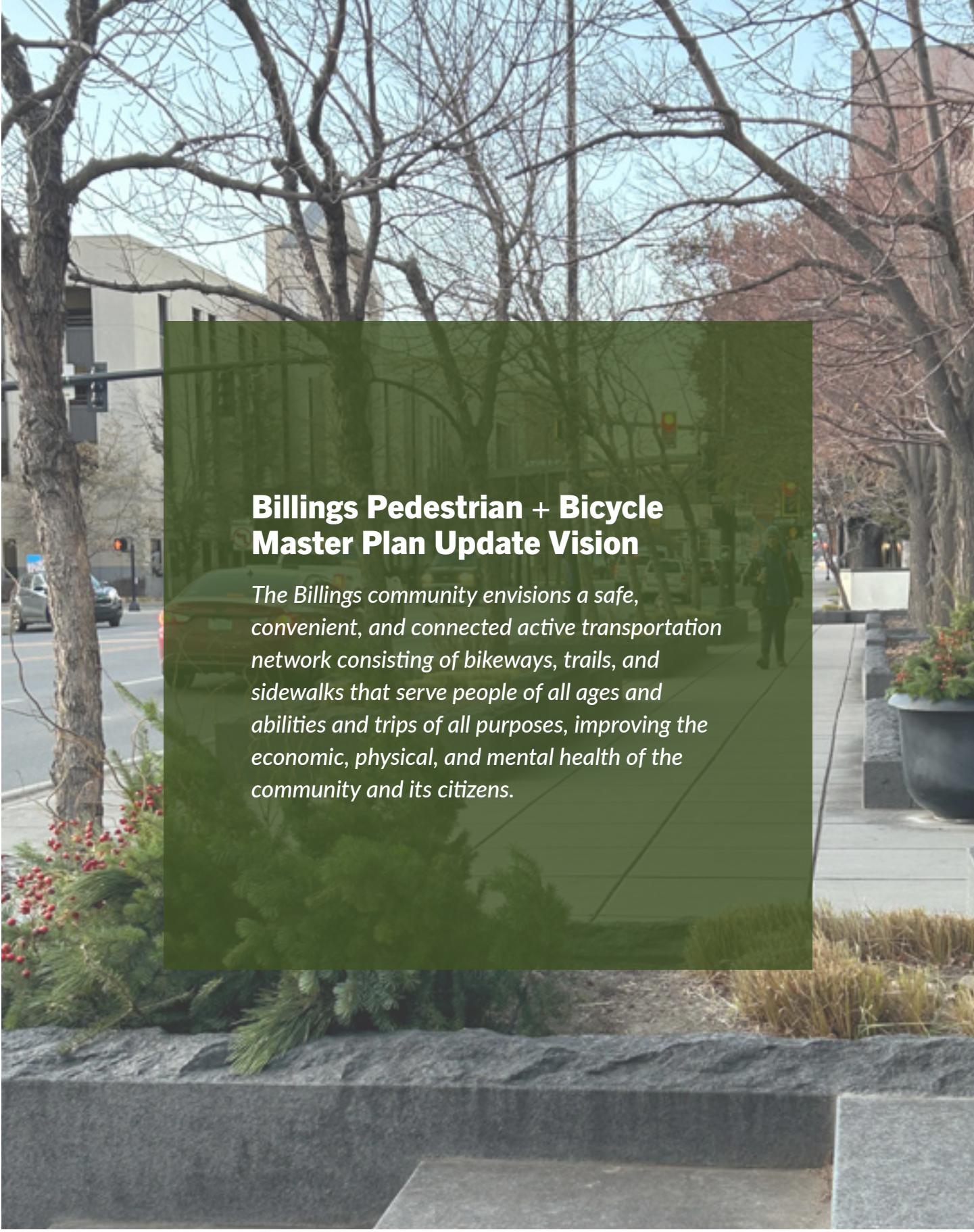
Formerly named the Billings Area Bikeway & Trails Master Plan (2017), the **2024 Billings Area Pedestrian & Bicycle Master Plan** serves as an update to the 2017 plan, and provides the region with a blueprint for improving conditions for active transportation looking forward. The intent of this plan is to identify and prioritize projects that will improve the safety and convenience of walking, biking, and rolling\* in the Billings area, and establish strategies for implementing next steps in the process.

As the change in the plan's name suggests, this plan places more emphasis on pedestrian safety and overall walkability, in addition to improvements to the bicycle network. This is reflected both in the existing conditions analysis and the recommendations found within this plan. Figure 1.1 shows a map of the study area, which encompasses the City of Billings and immediately adjacent, unincorporated areas served by the Billings-Yellowstone County Metropolitan Planning Organization (MPO).

**FIGURE 1.1 - MAP OF STUDY AREA**



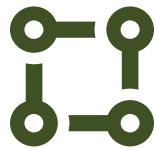
\* **Rolling** refers to the use of any personal mobility device outside of traditional pedal cycles, including wheelchairs, scooters, skateboards, one-wheels, or other human-powered and electric devices. While the spectrum of personal mobility devices continues to expand, the infrastructural needs remain similar to those of pedestrians and bicyclists based on speeds and required space.



## Billings Pedestrian + Bicycle Master Plan Update Vision

*The Billings community envisions a safe, convenient, and connected active transportation network consisting of bikeways, trails, and sidewalks that serve people of all ages and abilities and trips of all purposes, improving the economic, physical, and mental health of the community and its citizens.*

# The Billings Area Pedestrian + Bicycle System\* should...



## Make useful connections

- To transit
- To schools
- To commercial and civic destinations
- To parks, trailheads, destination trails (e.g., Marathon Loop), and recreation areas
- Close gaps between facilities



## Serve a wide variety of people

- The overall network should include a connected **all-ages-and-abilities** network that everyone from young children to seniors feel comfortable and safe using
- Infrastructure should be clean, easy to understand, and **accessible** (ADA & PROWAG compliance)
- The system should benefit both **recreational and commuter/utility trips**
- Emphasis should be placed on **demographics that rely on active transportation** for their daily needs



## Increase the safety and health of the community

- The system should enable **physical activity** as part of everyday life
- Improvements should contribute to a **reduction in the number of crashes involving bicyclists and pedestrians** and aim to make streets safer for all roadway users
- The system should **increase awareness and visibility** of pedestrians and bicyclists
- The system should contribute to **improved air quality** and a healthier environment



## Enable efficient and sustainable implementation

- Policies and initiatives should allow the City and MPO to build the pedestrian/bicycle network **at a faster rate** than in previous years
- The network should be expanded in a way that can be **successfully maintained based on local resources**



## Expand transportation choices

- The system should **reduce reliance on motor vehicles**
- The system should contribute to an **increase in walking and bicycling mode share**

\***The Pedestrian + Bicycle System** refers to both the infrastructure (the physical network) and non-infrastructure (policies, programs, and practices) initiatives that enable safe walking/bicycling in the community.



## CHAPTER 2

# Progress Report

## What has happened since 2017?

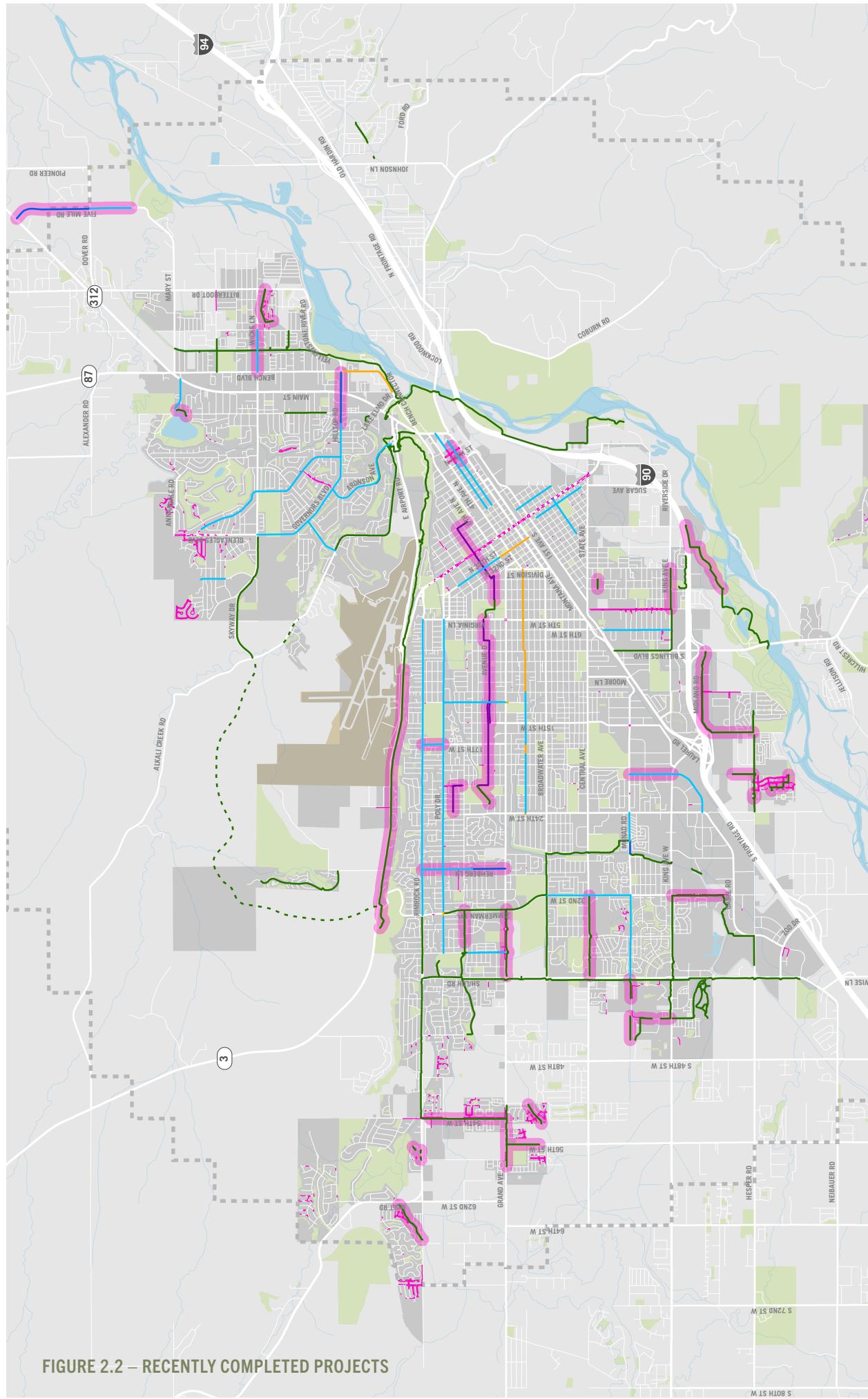
Much has changed since the adoption of the 2017 Billings Area Bikeway & Trails Master Plan, including the completion of several projects and initiatives based on the plan's recommendations. This chapter provides a snapshot of recently completed projects; policies, programs, and other initiatives that have been implemented; and changes in the demographics and travel behaviors of residents over the last six years.

## Recently Completed Projects

Over the last six years (2017–2023), over 61 miles of active transportation facilities have been constructed in the Billings area, including new on-street bikeways, paved trails, and sidewalks (See Figure 2.1). Figure 2.2 illustrates the locations across the area where these investments have been made.

FIGURE 2.1 – BIKEWAYS, PAVED TRAILS, & SIDEWALKS





# Policies, Programs, & Other Initiatives

In addition to investments in physical infrastructure, the City and MPO have dedicated time and resources to the development of new policies, programs, and other initiatives that support active transportation in the Billings area. Table 2.1 summarizes these efforts.

TABLE 2.1 – POLICIES, PROGRAMS, & OTHER INITIATIVES

Type	Program & Description	Progress Since 2017
 <b>EQUITY</b>	<b>BICYCLE GIVE-A-WAYS</b>  Local businesses and organizations, including Billings TrailNet, Lockwood PTA, Merrill Lynch, and Edward Jones, among others, collaborate to provide funding to give-away bicycles to the community. These events have proved to be very popular.	The Lockwood Pedestrian Safety District gives away a few bikes a year to students in need. KIM provides a circulum to schools that get a bike repair clinic for health enhancement teachers to teach that semester. In 2023, HDR engineering firm donated 24 bicycles to kindergarteners at Highland elementary school.
 <b>ENCOURAGEMENT</b>	<b>MUNICIPAL BIKE FLEET</b>  Promote work-related trips by bicycle; reduce daytime auto trips. Bike Share systems in the United States have become a popular form of micro mobility. While these systems were initially implemented primarily in large U.S. cities, they are now being implemented in small to mid-size cities like Billings. Rather than implement a municipal bike fleet, the City/County should assess the feasibility of implementing a bike share system.”	Bike and Scooter Share Feasibility study completed in 2020. Several companies have approached Billings about bringing shared micromobility to town. Staff time-want to do it right and put out an RFP rather than having companies come to us. As a smaller community, Billings needs to make expectations clear up front so large companies don't take advantage.
 <b>ENCOURAGEMENT</b>	<b>BICYCLE AND TRAILS MAP (2011 PLAN RECOMMENDATION)</b>  Provide route and facility information and highlight walking and bicycling destinations. Entities should coordinate to ensure that the maps distributed have consistent information. A meeting should be held annually to revise maps as needed. TrailNet should continue maintaining the online interactive map on their website.	Trailnet added an app with route and facility information

TABLE 2.1 – POLICIES, PROGRAMS, & OTHER INITIATIVES (CONT.)

TYPE	PROGRAM & DESCRIPTION	PROGRESS SINCE 2017
 <b>ENCOURAGEMENT</b>	<b>SAFETY EQUIPMENT USE ENCOURAGEMENT</b>  Encourage the use of bicycle lights, helmets and reflective clothing by promoting the use of this equipment and hosting equipment giveaways. Organizations and school districts should coordinate their efforts, sharing resources, establishing best practices and program development costs	Lockwood Pedestrian Safety District gives away some helmets and reflective slap bands to 4th graders in May. Previously, the school district had a grant from St. Vincent Healthcare (now Intermountain Health) to sell helmets to students at \$5/helmet. the grant was used up. Both hospitals sell low cost helmets, but they are not free.
 <b>ENCOURAGEMENT</b>	<b>CONDUCT WALKABILITY, ACCESSIBILITY AND PARK AUDITS</b>  Conduct audits in the city's parks to assess accessibility conditions, lighting and improve safety. To identify assets and barriers in park access, safety and connectivity to other parks	Healthy By Design did a Parks RX program where they evaluated two parks and creating walking route maps showing conditions on the trails. CPTED is currently a big thing with the City and there has been talk of doing CPTED audits on parks and some have been done.
 <b>ENFORCEMENT</b>	<b>INCREASE TRAFFIC ENFORCEMENT</b>  "Increase the budget for traffic enforcement in the City of Billings to allow additional officers to be assigned to traffic detail."  The community consistently stated that traffic enforcement for all road users in the Billings Area was perceived to be minimal. More enforcement could help to mitigate this perception.	Mill levey passed a couple of years ago provided more funding for police officers, including traffic enforcement. Hoping to have more officers soon to do targeted enforcement.
 <b>EVALUATION</b>	<b>ESTABLISH COMPREHENSIVE COUNTS PROGRAM</b>  Data on walking and bicycling is necessary to track growth in these modes and determine where investments are necessary. The city should continue collecting data on bicycling and trail use using manual and automated counters.	In recent years, Billings has shifted entirely to automatic counts. This means not as many ped. counts have been taken. A new people-counter downtown under Skypoint has been installed and operates year round. There is also one new set of permanent bike lane counters on Poly. A new permanent counter was also installed on the HWY 87 path which is through the Lockwood Pedestrian Safety District.

TABLE 2.1 – POLICIES, PROGRAMS, & OTHER INITIATIVES (CONT.)

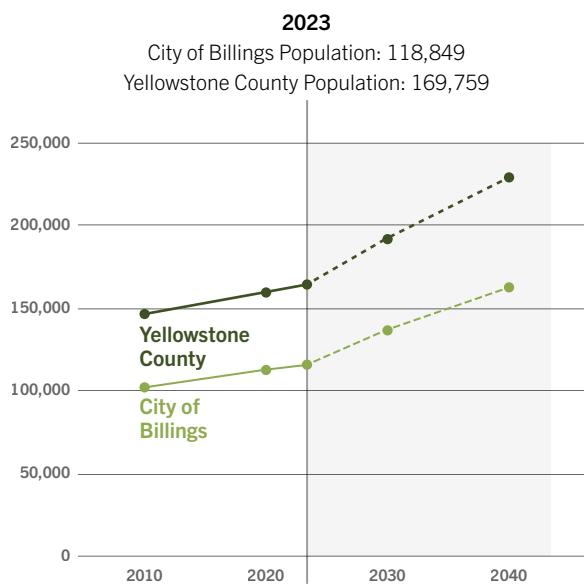
TYPE	PROGRAM & DESCRIPTION	PROGRESS SINCE 2017
 <b>EVALUATION</b>	<b>VISION ZERO</b> The goal of the program is to reduce traffic fatalities and serious injuries to zero.	Billings General Plan was updated in 2021 with vision zero goals
 <b>EVALUATION</b>	<b>MEASURING THE STREET</b> Before and after the installation of new bikeway or trail facility, data should be collected on bicycle, pedestrian and motor vehicle volumes, crashes, and motor vehicle speeds. This data can be used to evaluate how effective new bikeways or trails are in achieving goals	This process of data collection was utilized when implementing the new neighborhood bikeway, which set a precedent to continue this type of evaluation on future facilities.
<b>OTHER</b>	<b>DEVELOP SYSTEM-WIDE WAYFINDING PLAN</b> A wayfinding system should identify destinations that should be signed to, identify trails and bicycle boulevard routes to be signed, adopt standard placement practices for wayfinding signs, and install signage along priority routes	Billings adopted a wayfinding plan on Feb 2020. Wayfinding signage has been installed along Ave C neighborhood bikeway.
<b>OTHER</b>	<b>BICYCLE PARKING</b> A bike parking code should be part of a future Zoning Code update to standardize rack type and placement practices, and ensure bike parking is installed with new development. A bike parking program, focused on Downtown and other areas of the community, allows the community to request the placement of racks on public lands, and property owners to request racks on their private land (otherwise, these racks may never be installed in areas where they are needed, such as auto-oriented 'strip-mall' developments in the western part of Billings).	Bike parking is now required by zoning code in some districts. The city established a downtown bike parking program.

## Trends in Travel

Since 2017, the number of people who call the City of Billings home has increased from 109,894 to 118,849 (8% growth over six years, not including unincorporated population growth), placing more pressure on the transportation system and its ability to serve a growing population. Figure 2.4 highlights travel trends based on available American Community Survey (ACS) data, which shows limited changes in mode share. ACS data considers only commute trips to work, and does not account for other daily trips for errands, social life, etc. So while overall biking and walking trips to work decreased between 2014 and 2021 according to ACS data, user count data along Billings' bikeways and trails, as shown in Chapter 3, suggests an upward trend in walking and biking over the last five to six years.

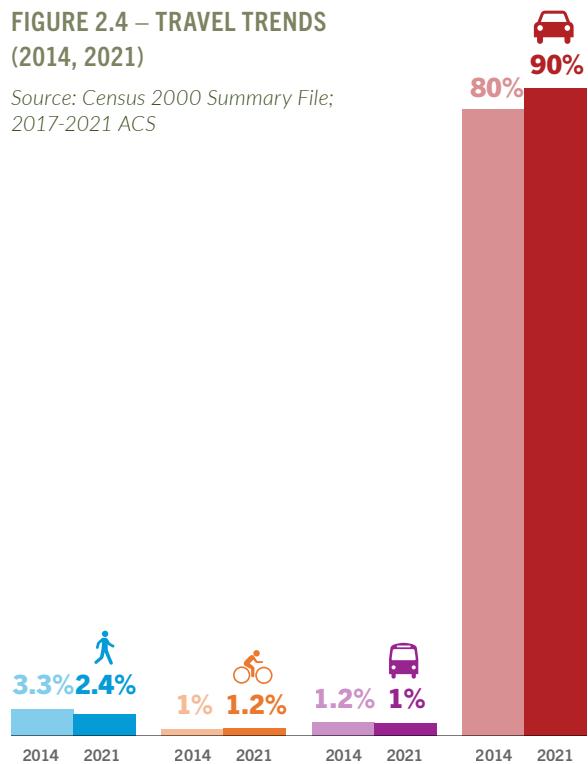
**FIGURE 2.3 – POPULATION GROWTH**

Source: 2023 Billings Urban Area Long Range Transportation Plan



**FIGURE 2.4 – TRAVEL TRENDS  
(2014, 2021)**

Source: Census 2000 Summary File;  
2017-2021 ACS



# 2017 Recommendations Audit

An audit of the 2017 Plan's recommendations was conducted to identify lessons learned during the last six years of implementation and opportunities to refine the City and MPO's approach moving forward. Both infrastructure (bikeway and trail network) and non-infrastructure (programs, policies, and other initiatives) recommendations were reviewed.

## Network Recommendations

Figure 2.5 shows a map of existing bikeways and trails, projects recommended in the 2017 Plan, and priority projects identified in 2017. Some of the questions considered in reviewing the 2017 network recommendations and lessons learned include:



### ***What were some of the primary funding sources for projects that were completed since 2017?***

- Local street maintenance funds
- Local gas tax
- Local owner assessments
- Statewide Transportation Improvement Program (STIP)
- State Fish, Wildlife, and Parks Recreational Trails Program Grant
- Federal BUILD Grant (now called RAISE Grant)

### ***Why were some of the 2017 priority projects implemented while others were not?***

- Avenue D Neighborhood Bikeway was implemented because it was a new facility type and the top ranked neighborhood bikeway from the plan
- Small section of BBWA Canal Trail between Woody Dr and 21st St: no right-of-way constraints; grant received from Recreational Trails Program, with matching contributions from Billings Trail Net, Public Works, and Parks
- Limiting factor for priority projects that were not completed were funding and staff capacity

### ***What led to non-priority projects being completed?***

- Several non-priority projects were completed opportunistically in conjunction with Public Works' Pavement Preservation Plan and Capital Improvement Plan (CIP)
- Several sidepaths were constructed as part of Public Works' policy that a 10' sidepath is required as part of the reconstruction of any arterial
- The Skyline Trail was pursued because it was a good candidate for a federal BUILD grant

**For those projects that were designated in 2017 as “visionary long range bikeways,” has anything changed that would lead us to more specific recommendations?**

- Some sections of Grand Avenue are not currently part of the CIP, but there have been discussions to add them
- Discussions have been had to dedicate funding for concept/feasibility studies for these corridors

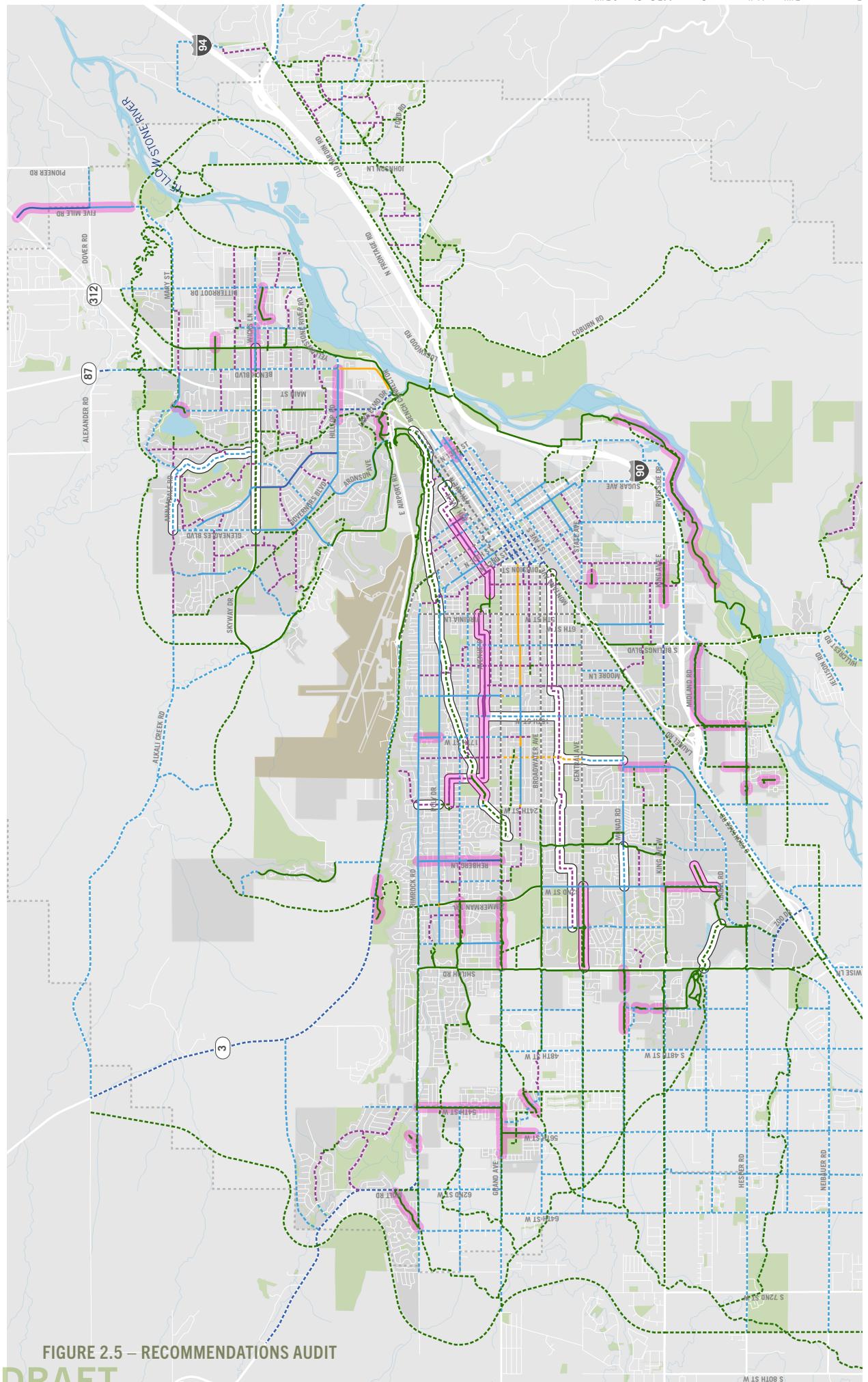
**Are there any previously recommended projects that are slated for near-term implementation?**

- Skyline Trail and Inner Belt Loop are in progress; anticipated 2024 completion
- See 5-year CIP and Pavement Preservation Plan

**In general, what have we learned over the last six years about developing the active transportation network? Is there anything about the approach that should change?**

- External funding is available for larger projects, and Billings was successful in being awarded a handful of grants, but staff capacity can be a limiting factor in taking advantage of all the state and federal grant opportunities
- Public Works is doing a good job of referencing the Master Plan to make sure planned bicycle and pedestrian improvements are included in maintenance and new construction projects
- The prioritization process for this plan should consider Public Works' CIP project list
- Billings' Complete Streets Policy has guided Public Works consideration for active modes in implementing the CIP





## Policy & Program Recommendations

In addition to recommendations for expanding the physical bikeway and trail network, this plan also explores lessons learned from progress made over the last six years in implementing the policies, programs, and other initiatives recommended in the 2017 Plan. Of the 52 initiatives recommended, 32 have seen progress or been completed. Some of the lessons learned from investigating the progress and status of these efforts include:

- The City and MPO have been diligent in pursuing additional planning efforts recommended in 2017, including the completion of the Billings Area Wayfinding and Signage Plan, the Billings Area Bike and Scooter Share Feasibility Study, adding vision zero goals to the 2021 General Plan, etc.
- Lack of funding and staff capacity are the primary reasons for some policies, programs, and other initiatives not being implemented; some of these initiatives are no longer priorities, while others remain important to pursue

- Related to staff capacity, closer coordination between planning and GIS departments would benefit efforts to keep data and online mapping resources organized and up to date
- In some cases, the primary reason for an initiative not being implemented was the lack of clarity on what the outcome should be or what the final product should look like; easier to understand initiatives were pursued first
- It is important to get buy-in from partnering departments or agencies before committing to an initiative in the plan. For example, implementing speed feedback signs was recommended previously, but the City's engineering department has expressed concern over their efficacy.

See Table 5.2 in Chapter 5 for a complete list of previously recommended policies and programs, their current status, and future recommendations.



# Adopted Plans

For the Billings Pedestrian & Bicycle Master Plan Update, a total of seven plans were reviewed, including neighborhood specific, city-wide and regional plans. Six of the plans were published between 2016 and 2023, and one is still ongoing. This section presents brief summaries of each plan, organized chronologically. A more detailed summary of each plan is included in the Appendix.



## CITY OF BILLINGS GROWTH POLICY (2016)

The City of Billings added more than 6,000 people and expanded by 1.5 square miles between 2008 and 2016 alone. One of the main purposes of the Growth Policy is to determine public values and priorities as the City determines the most cost-effective ways to develop. The Policy lays out a vision for Billings in the next 20 years, which emerged through an extensive public comment process and carefully modeled growth scenario planning.



## BILLINGS BIKEWAY AND TRAILS MASTER PLAN (2017)

The Billings Area Bikeway and Trail Master Plan establishes both a long-term vision and defined, achievable short-term actions to improve mobility and recreation opportunities in the Billings Area. The plan outlines vision, goals, and objectives for Billings; a review of existing conditions; an analysis of public needs and preferences; policy, program, and engineering recommendations; and a guide to implementation.



## BILLINGS COMMUNITY TRANSPORTATION SAFETY PLAN (2022)

The original Billings Community Transportation Safety Plan (CTSP), adopted in 2016, was a collaborative effort between the Montana Department of Transportation (MDT) and the MPO. The ongoing purpose of the CTSP is to reduce roadway fatalities and serious injuries in the Billings MPO area. This process uses a data-driven approach to identify safety issues and determine areas in need of increased focus and strategies to reduce roadway fatalities and serious injuries.



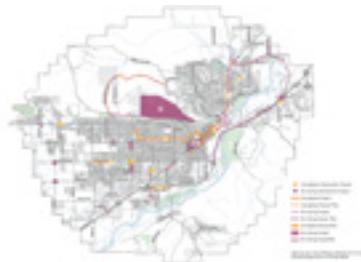
## THE NATIONAL COMMUNITY SURVEY REPORT (2022)

The National Community Survey (or NCS) report is about the “livability” of Billings. The survey captures residents’ opinions considering ten central facets of a community, including health and wellness, parks and recreation, community design, and mobility, among others.



## COMMUNITY HEALTH NEEDS ASSESSMENT (2023)

This Community Health Needs Assessment is a systematic approach to determining the health status, behaviors, and needs of residents in Yellowstone County, Montana. This information may be used to inform decisions and guide efforts to improve community health and wellness, including serving as the basis for the county’s Community Health Improvement Plan (CHIP). A Community Health Needs Assessment provides information so that communities may identify issues of greatest concern and decide to commit resources to those areas, thereby making the greatest possible impact on community health status.



## BILLINGS URBAN AREA LONG RANGE TRANSPORTATION PLAN (2023 - IN PROGRESS)

The ongoing Billings Planning Area Long Range Transportation (LRTP) is a framework to guide the continued development and implementation of multimodal transportation system projects for the Billings planning area. The LRTP is updated every five years, and the previous iteration was completed in 2018. This LRTP assesses today's (2023) land use and transportation conditions to forecast the future (year 2045) conditions, which aids in identifying and strategizing transportation improvements for the region.



## CITY OF BILLINGS CAPITAL IMPROVEMENT PLAN (FY 2024-2028)

This comprehensive five-year plan identifies needs for construction of capital projects or improvements to the City's infrastructure and facilities. The City of Billings FY 2024-2028 Capital Improvement Plan (CIP) contains information on how the City plans to invest available resources into key infrastructure and facilities between fiscal years 2024 and 2028. The CIP provides a forecast of funds available for capital projects and identifies all planned capital improvement projects and their estimated costs over the five-year period.



## CHAPTER 3

# Existing Conditions

# Existing Pedestrian and Bicycle Facilities

As outlined in Chapter 2, the network of bicycle and pedestrian facilities in the Billings area continues to grow. The types of bicycle facilities that exist in Billings today include conventional bike lanes, buffered bike lanes, shared use paths, neighborhood bikeways, and shared lane markings. Figures 3.1 and 3.2 show maps of existing bicycle and pedestrian facilities in the Billings area.



## SHARED USE PATH 55 MILES IN BILLINGS AREA

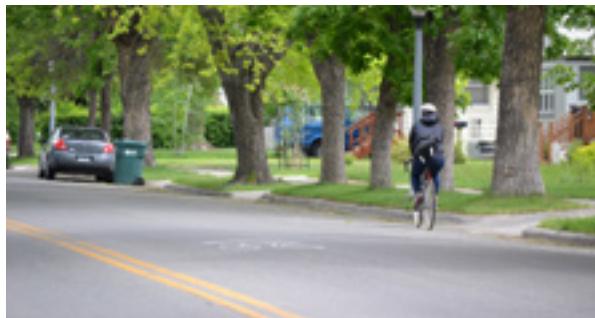
Shared use paths, also referred to as Sidepaths when adjacent to a roadway, are paved off-street facilities that are physically separated from roadways and design to accommodate two-way, non-motorized travel.



## BIKE LANE

## 41 MILES IN BILLINGS AREA

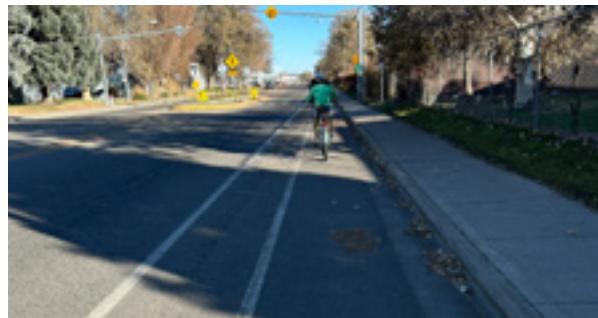
Conventional bike lanes are on-street bikeways that are visually separated from motor vehicle traffic with white striping. They also include pavement markings and signage.



## NEIGHBORHOOD BIKEWAY

## 5.7 MILES IN BILLINGS AREA

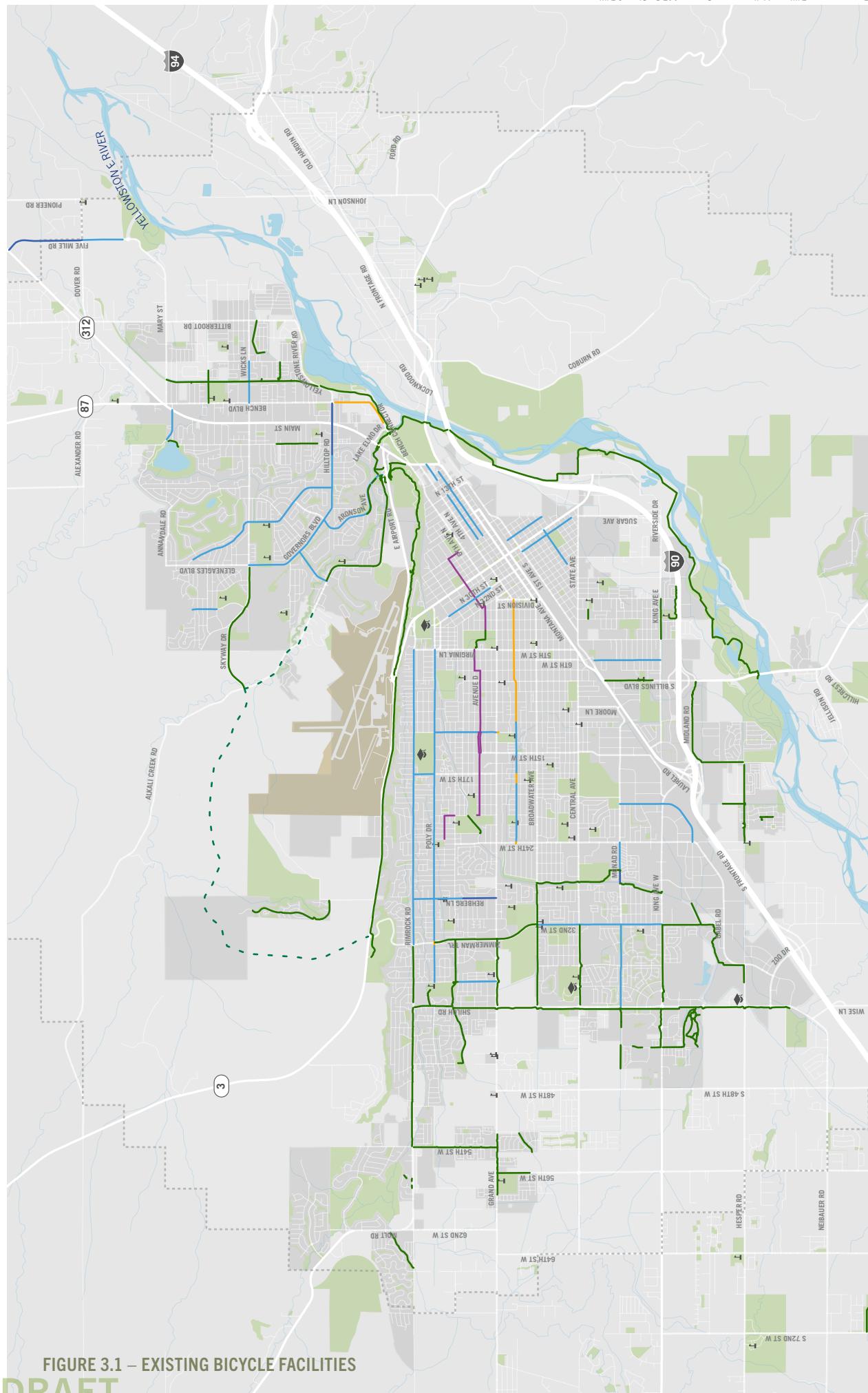
Neighborhood bikeways are mixed traffic facilities—meaning bicyclists and motor vehicles share the same roadway space—that prioritize bicyclist safety and comfort. They are planned along low-volume residential streets and include shared lane markings and bicycle wayfinding signage. In some cases, enhanced crossings and/or traffic calming features are included to create a low-stress bicycling experience.



## BUFFERED BIKE LANE

## 3 MILES IN BILLINGS AREA

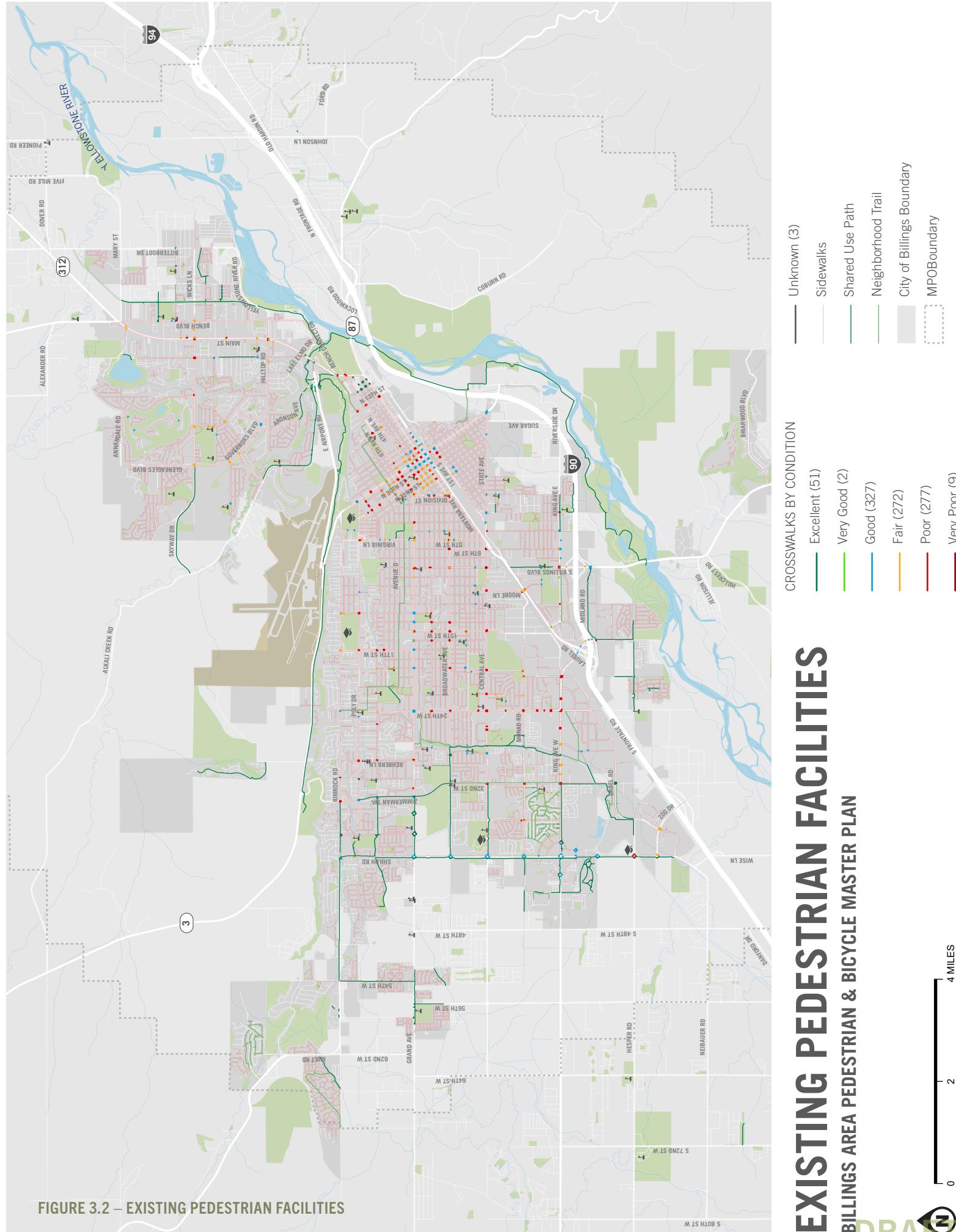
Buffered bike lanes are conventional bike lanes that include additional striping, creating a visual buffer and greater separation between the bike lane and motor vehicle traffic.



# EXISTING BICYCLE FACILITIES

## BILLINGS AREA PEDESTRIAN & BICYCLE MASTER PLAN





## FIGURE 3.2 – EXISTING PEDESTRIAN FACILITIES

# Network Analysis

The existing network maps help to identify existing gaps and opportunities for connections; however, further network analysis and mapping of user count data aid in understanding parts of the network that might benefit from future improvements. This section explores takeaways from analyzing the network's Level of Traffic Stress (LTS) for both pedestrian and bicycle networks, crash history and safety, and documented use of Billings' bikeways and trails.

## Level of Traffic Stress

A Level of Traffic Stress (LTS) analysis is a method that seeks to quantify the amount of stress a bicyclist or pedestrian is likely to experience on a given corridor, especially related to exposure to motor vehicle traffic. In other words, it gauges how comfortable the network is for people bicycling and walking. LTS analysis is based on research related to bicyclist preferences and behavior, which finds that most people (51–56%) who are interested in using a bicycle for transportation are concerned about safety and prefer lower-stress environments, typically characterized by quiet neighborhood streets or facilities that provide physical separation from motor vehicle traffic. This group is referred to as “interested but concerned” and will usually choose not to ride a bicycle if low-stress bicycle facilities are not provided.

Because they make up the majority of the population, the “interested but concerned” group is the target design user when planning and designing bicycle networks. Figure 1.2 on pg. 5 highlights design user profiles of adults who have stated an interest in bicycling, based on national research.

## BICYCLE LEVEL OF TRAFFIC STRESS

Bicycle Level of Traffic Stress (BLTS) is measured by evaluating variables such as roadway speeds, traffic volumes, roadway widths (number of lanes), and bicycle facility characteristics. The methodology used for this plan is based on the 2012 Mineta Transportation Institute (MTI) Report 11-19: Low-Stress Bicycling and Network Connectivity. Figure 3.3 illustrates the results of the BLTS analysis.

## PEDESTRIAN LEVEL OF TRAFFIC STRESS

Similar to BLTS, the Pedestrian Level of Traffic Stress (PLTS) analysis considers factors such as sidewalk presence, sidewalk width, sidewalk buffer, roadway speed, and roadway width to evaluate the pedestrian experience along a given corridor and is dependent upon the availability and accuracy of existing data. The methodology used for this plan is based on the methodology used by the Oregon Department of Transportation in their Analysis Procedures Manual. Figure 3.4 shows the results of the PLTS analysis for the Billings area.

### LTS analysis categorizes corridor segments into four LTS tiers:



#### LTS 1

Corridors that would be tolerable for **all ages and abilities**—including, in most cases, children and elderly adults—to ride or walk



#### LTS 2

Corridors that could comfortably be ridden or walked by the **average adult population**



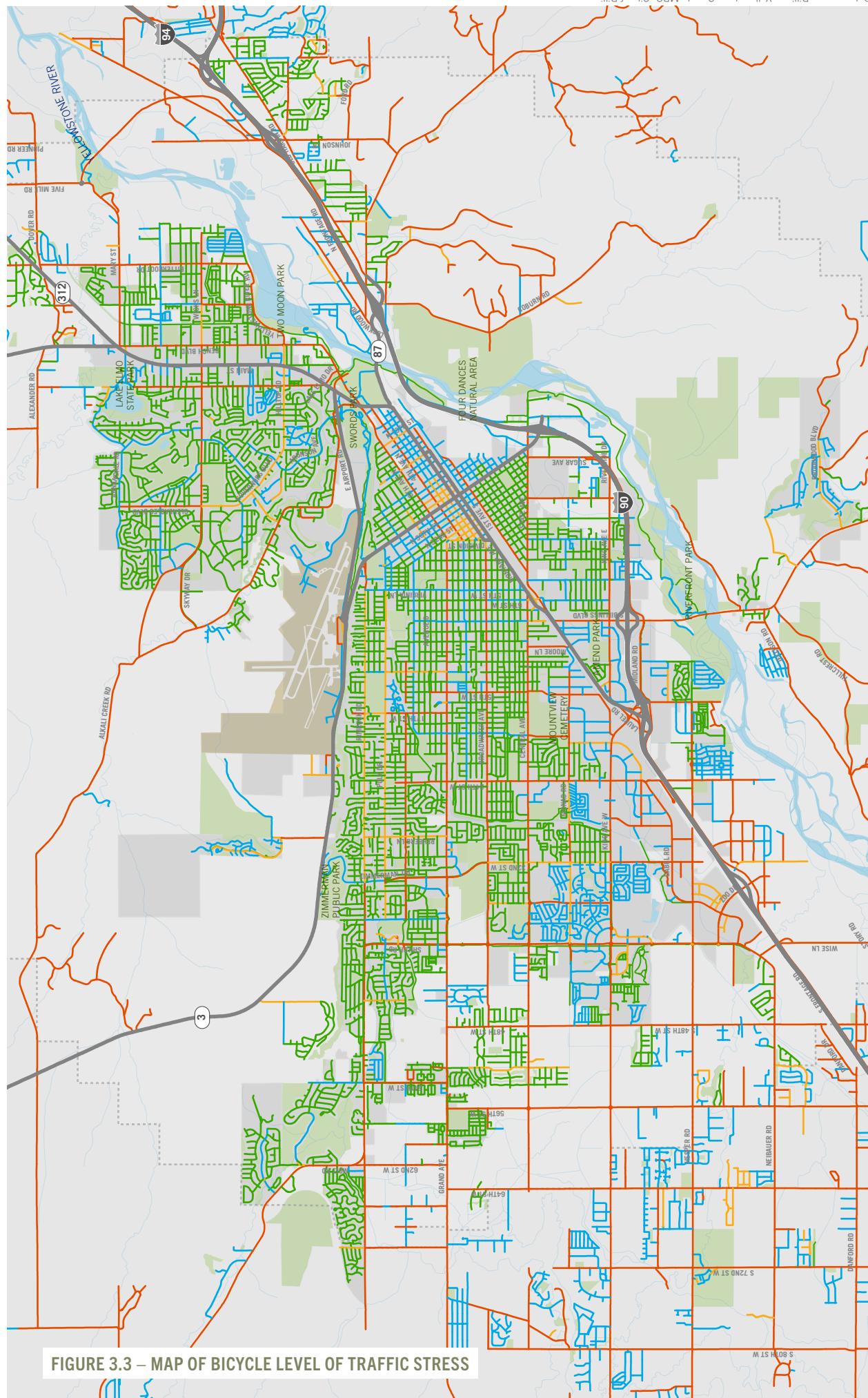
#### LTS 3

Corridors that would attract **“somewhat confident”** bicyclists and pedestrians, but would likely deter “interested but concerned” users



#### LTS 4

Corridors that are only acceptable by **“highly confident”** bicyclists and pedestrians



## BICYCLE LEVEL OF TRAFFIC STRESS

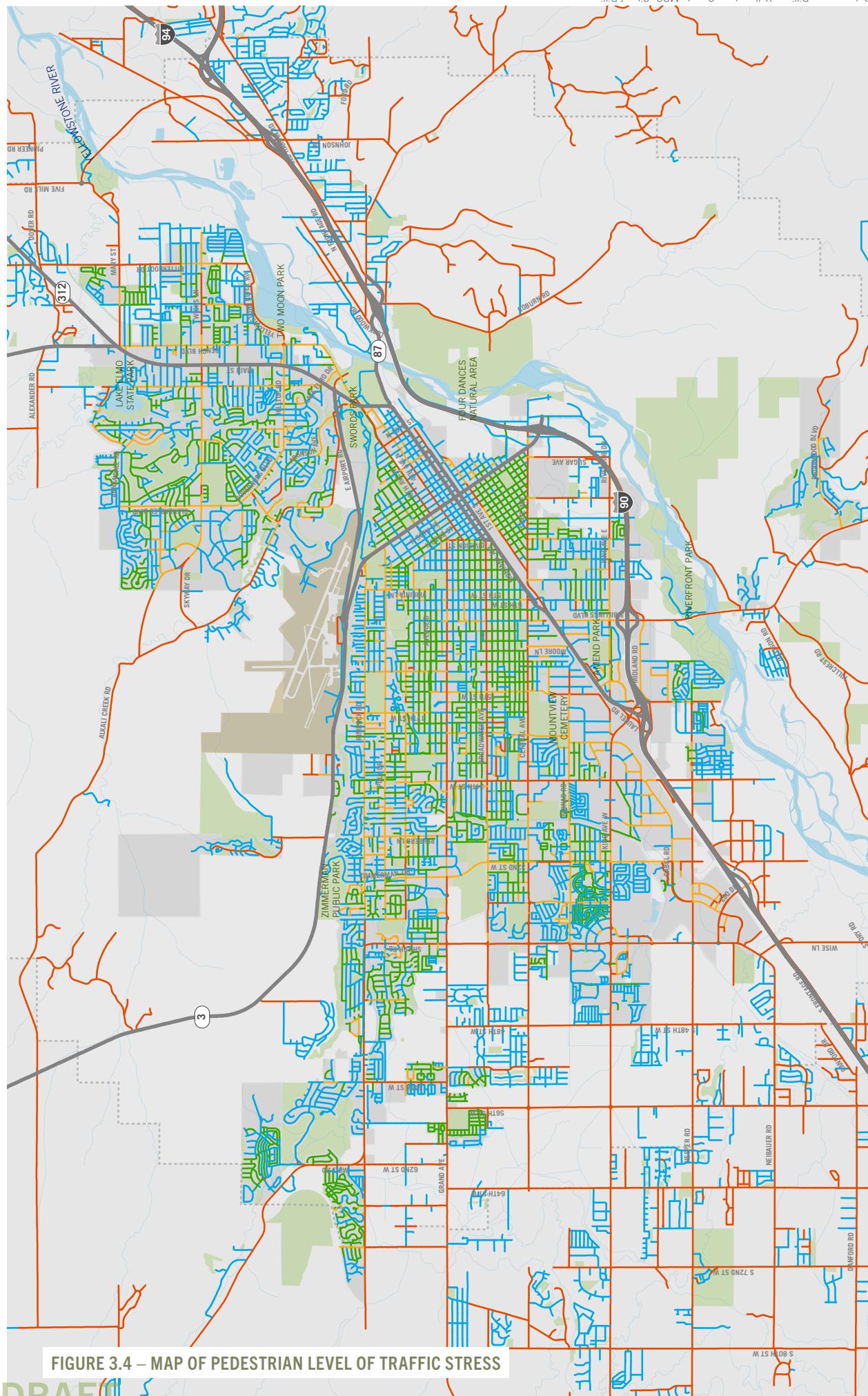
BILLINGS AREA PEDESTRIAN & BICYCLE MASTER PLAN

LTS SCORE

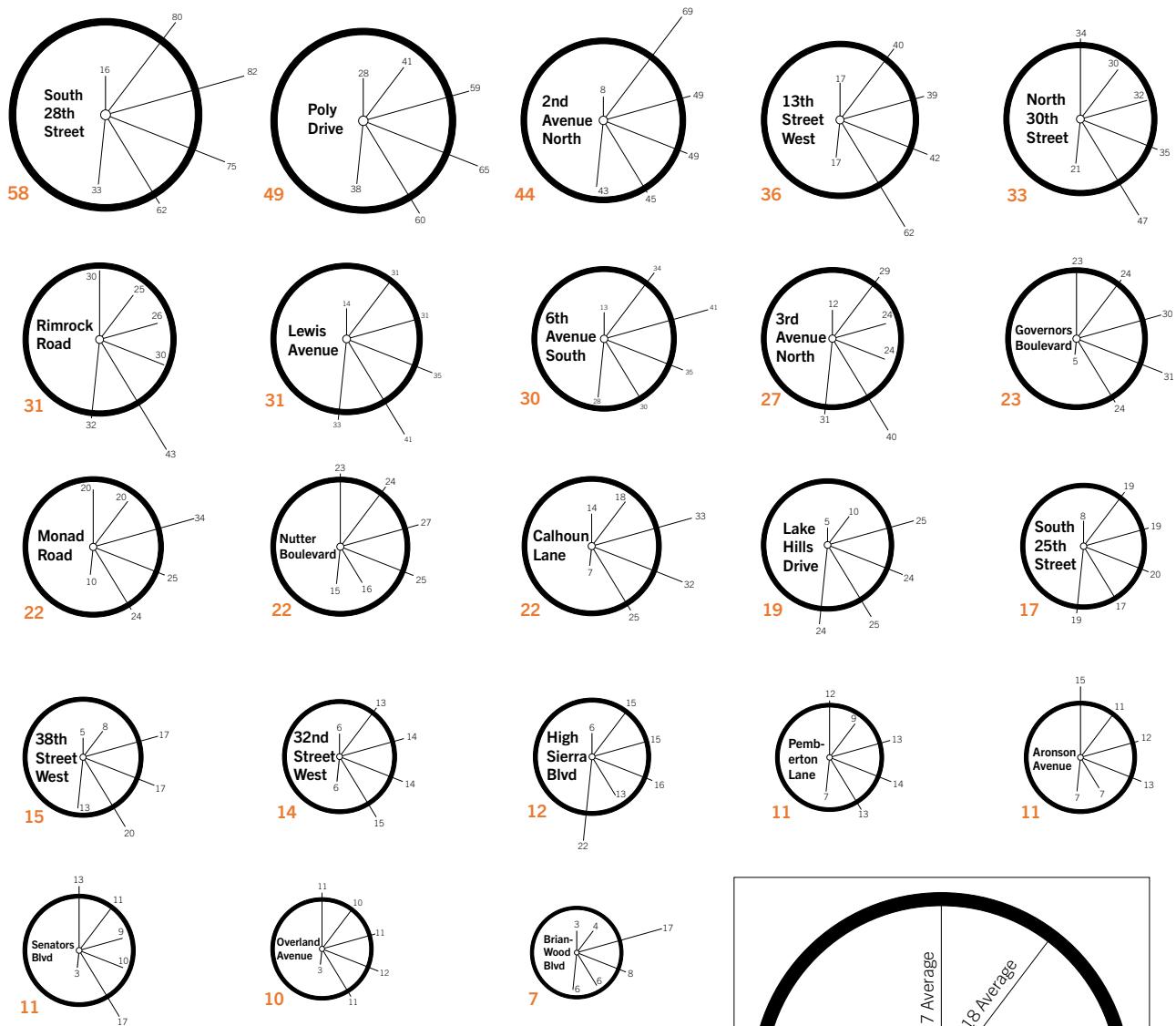
- 1 - All Ages and Abilities
- 2 - Most Adults
- 3 - Enthusied and Confident
- 4 - Strong and Fearless

MPOBoundary

City of Billings Boundary

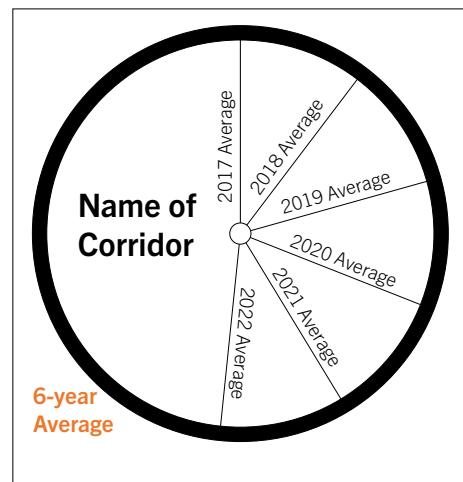
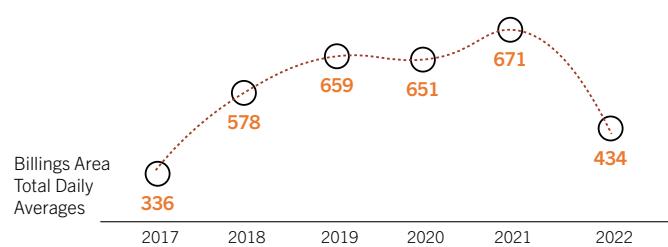


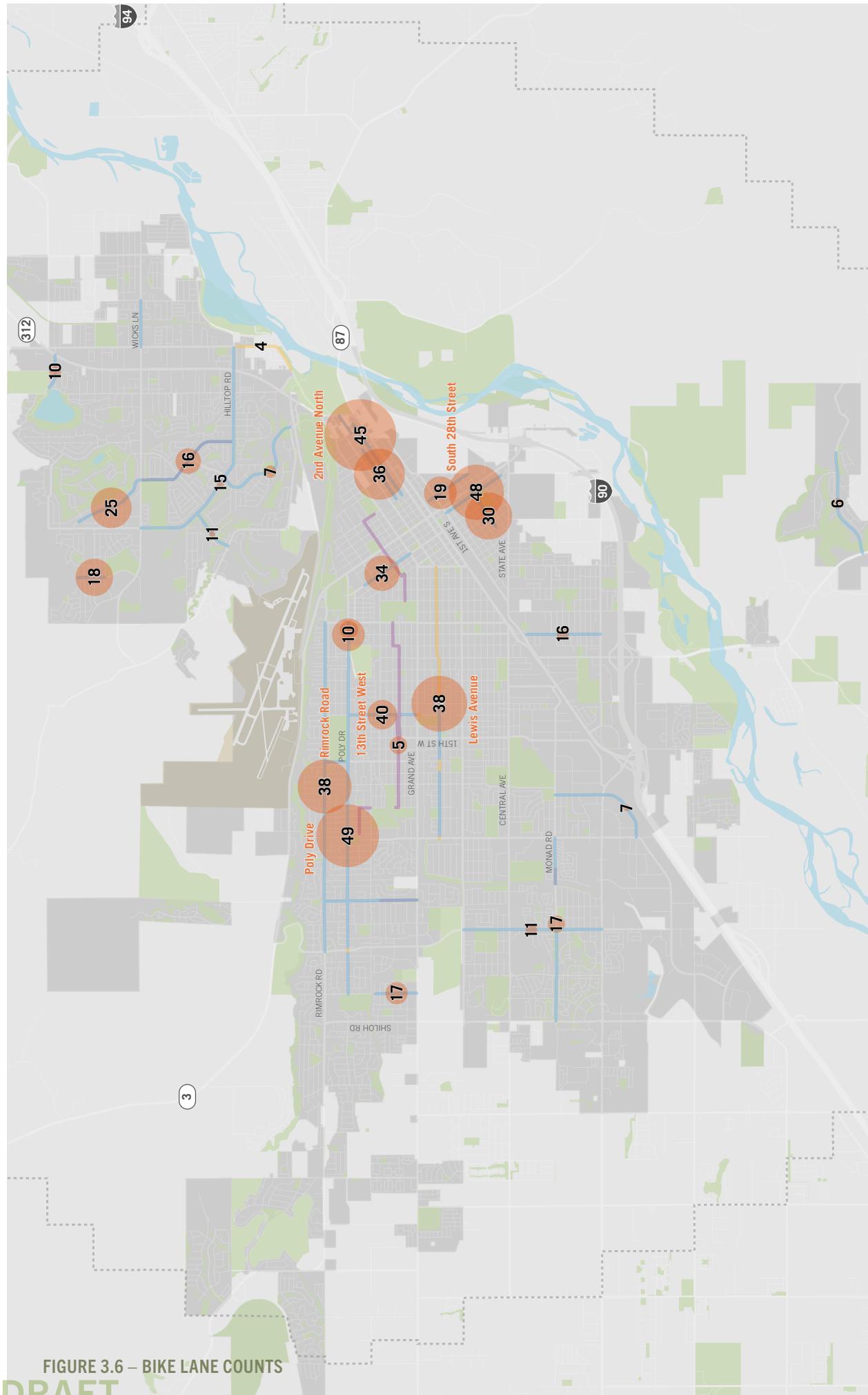
## User Count Data



## Bike Lane Counts

Daily Average Counts: 2017-2022





# BIKE LANE COUNTS

BILLINGS AREA PEDESTRIAN & BICYCLE MAP

BILLINGS AREA PEDESTRIAN & BICYCLE MASTER PLAN

## 2022 Average Daily Counts

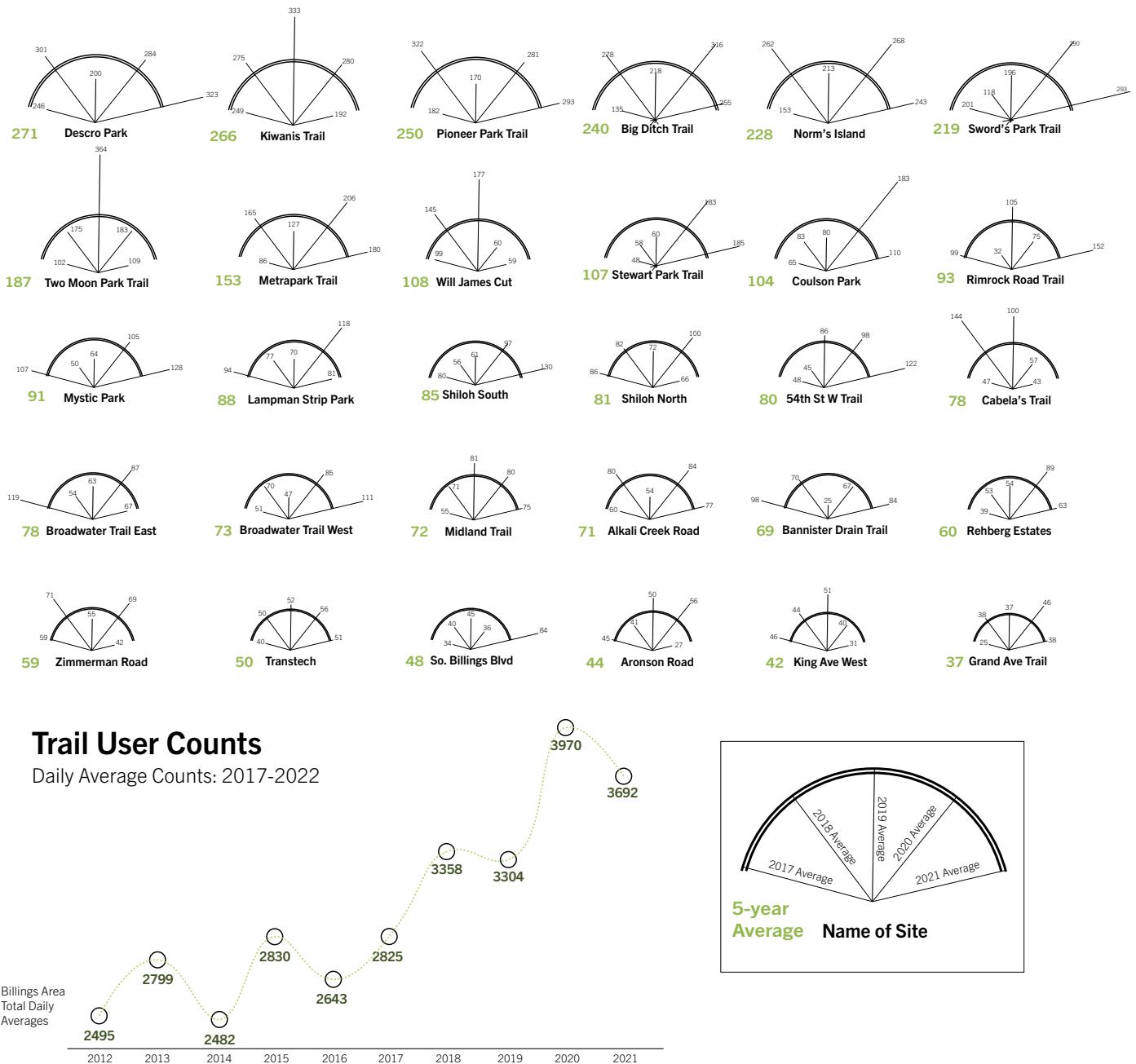
Legend:

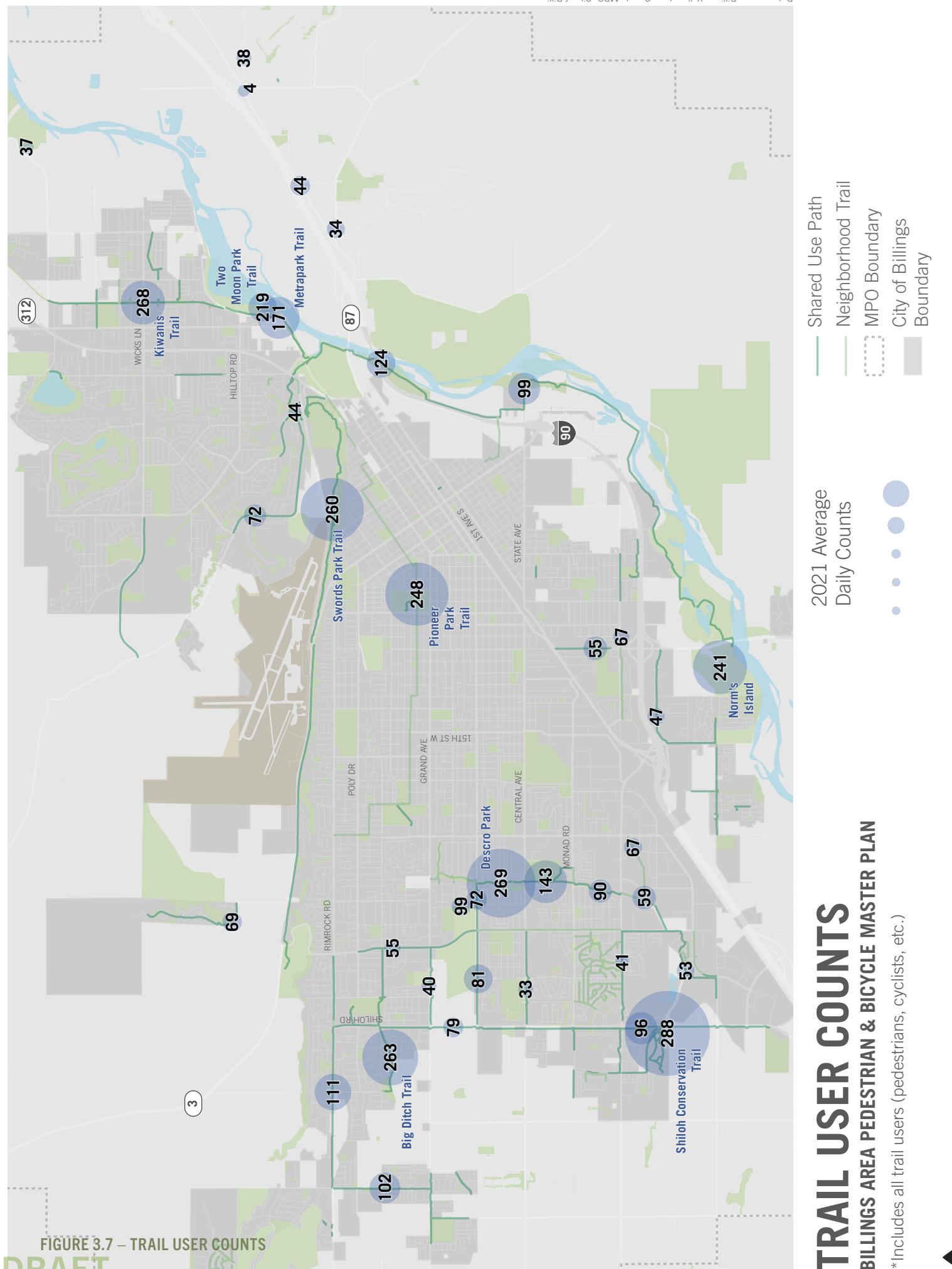
- Shared Roadway
- MPO Boundary
- City of Billings Boundary
- Dashed line

3 MILES

### FIGURE 3.6 – BIKE LANE COUNTS

# RAFT





**FIGURE 3.7 – TRAIL USER COUNTS**

# RAFT

# TRAIL USER COUNTS

BILLINGS AREA PEDESTRIAN & BICYCLE MASTER PLAN

\* Includes all trail users (pedestrians, cyclists, etc.)

## City of Billings Boundary

‘וְיִמְמָסֶה תִּהְיֶה’ יְהוָה אֱלֹהִים (בְּבָרְךָ יְהוָה, כְּבָרְךָ בְּנֵי)

15 2 MILES

- First - what are the most important places to connect to?
- Second - Which corridors could be good options to make these connections?
  - Consider previous recommended routes and other routes not previously identified
  - Are there barriers? If so, is there an alternative routing option?



Dane County  
Dane County



## CHAPTER 4

# Community Input



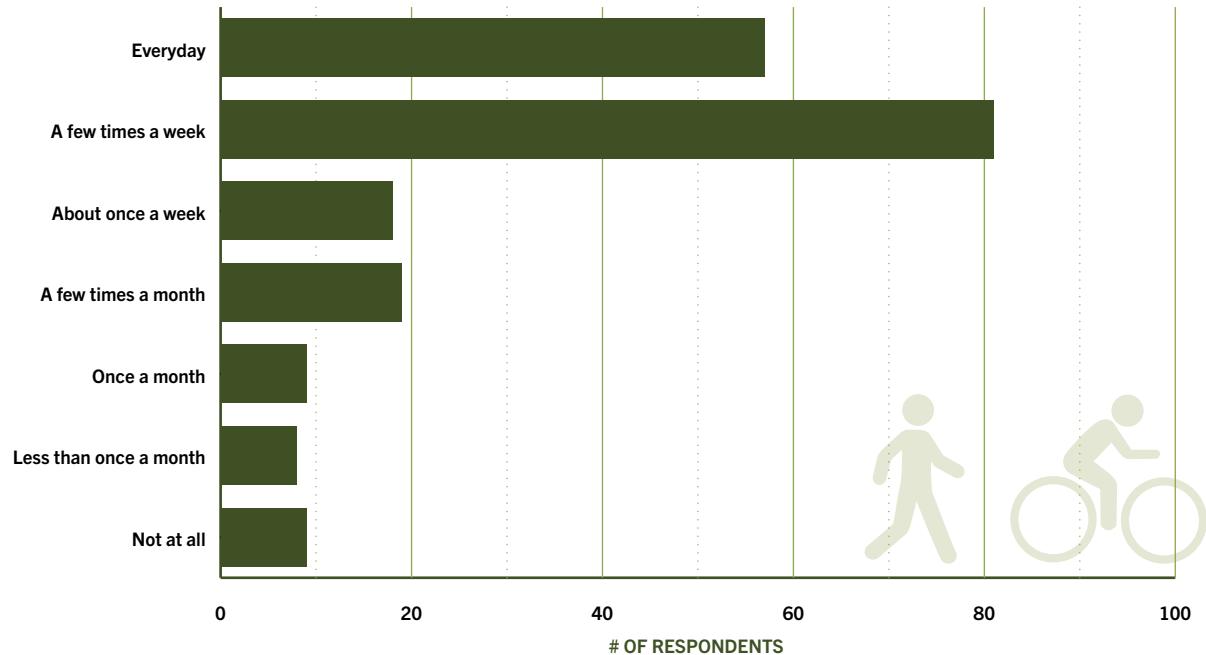
## Phase I Outreach

From mid-November 2023 to early January 2024, the general public was engaged in both online and in-person settings to provide input on preference, challenges, and opportunities surrounding bicycle and pedestrian mobility in the Billings Area. Public input was solicited via an online survey and interactive comment map. The in-person open house held in November mirrored the same input opportunities as the online options and are included in this summary of what was heard.

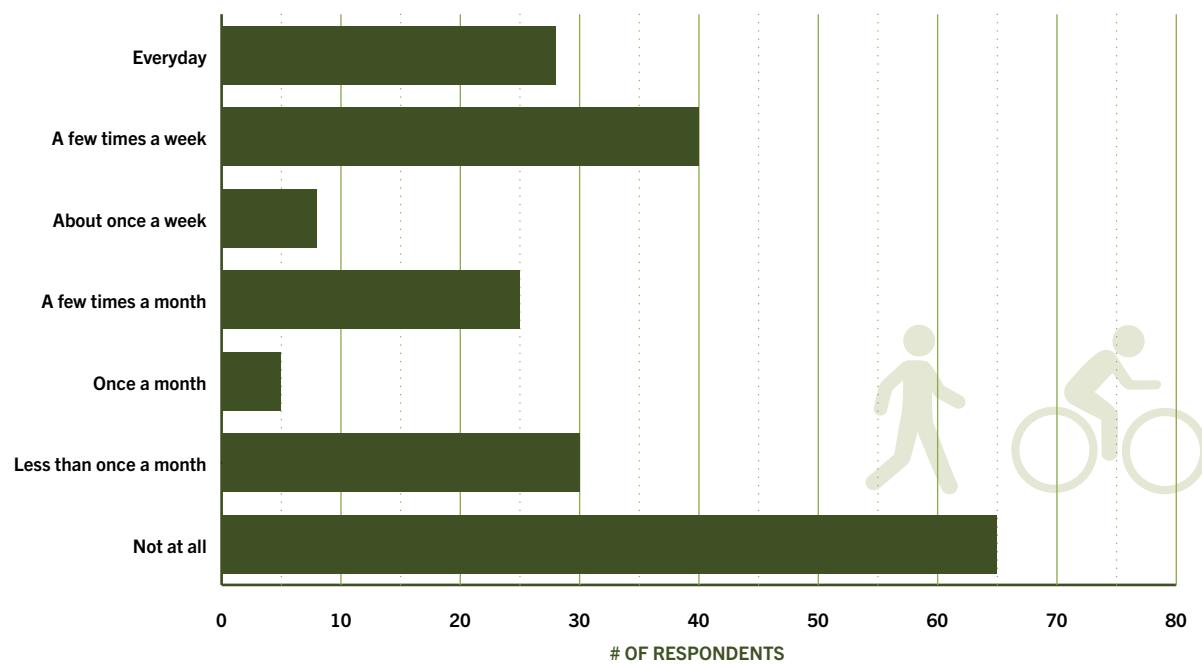


## Online Survey Results

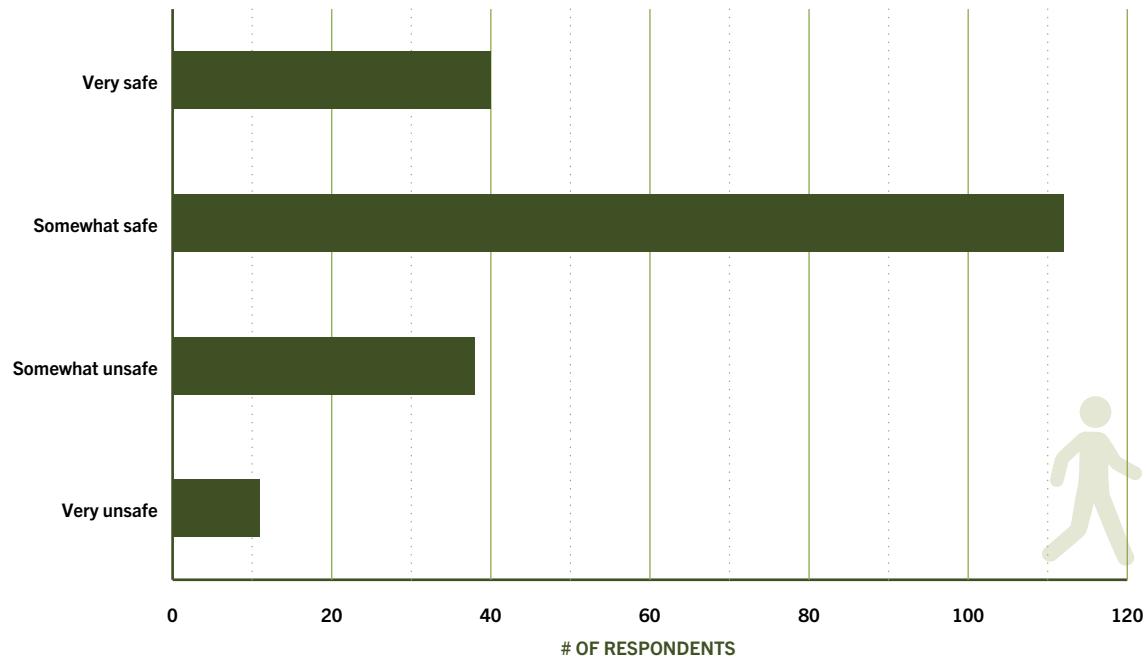
*On average, how often do you walk or bike for recreation?*



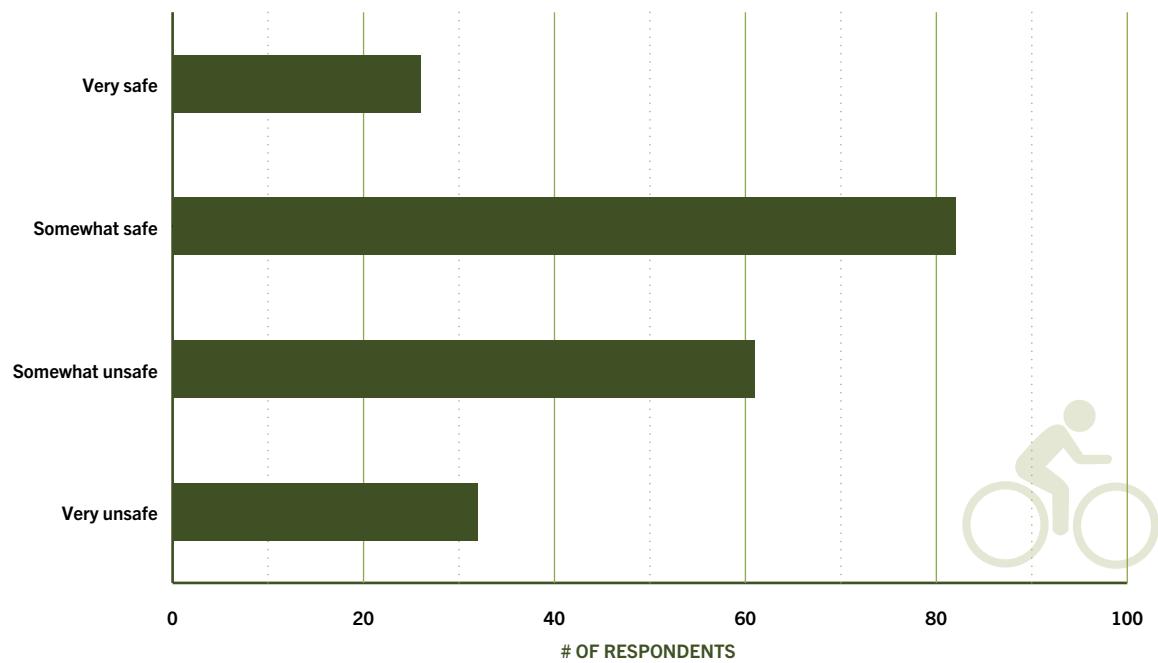
*On average, how often do you walk or bike for transportation, including to access transit?*



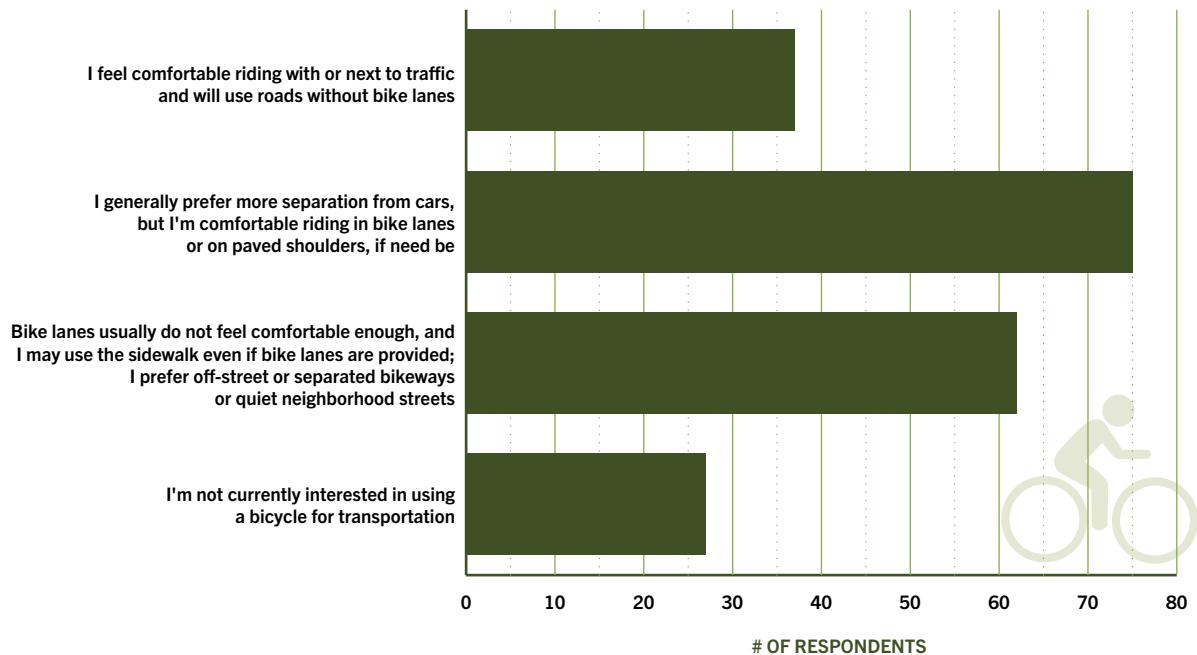
*In general, how safe do you feel when walking in Billings?*



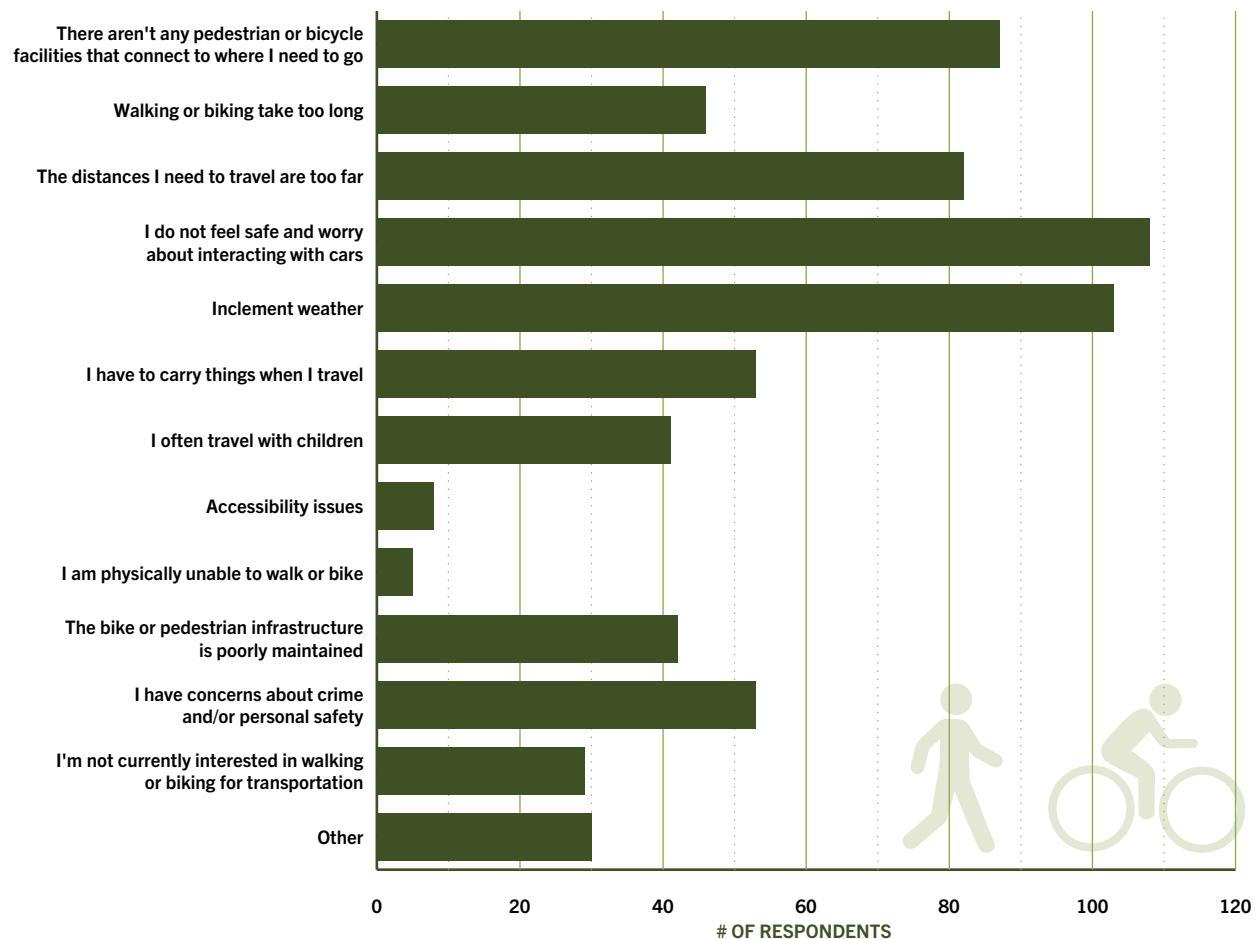
*In general, how safe do you feel when biking in Billings?*



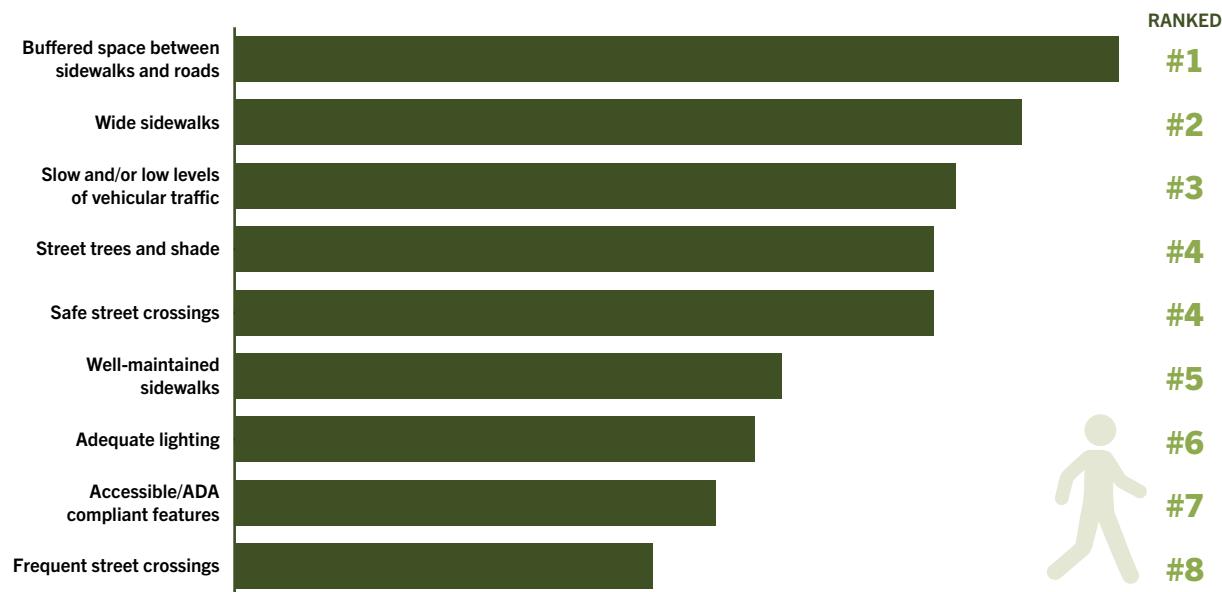
*How would you describe yourself when it comes to riding a bicycle?*



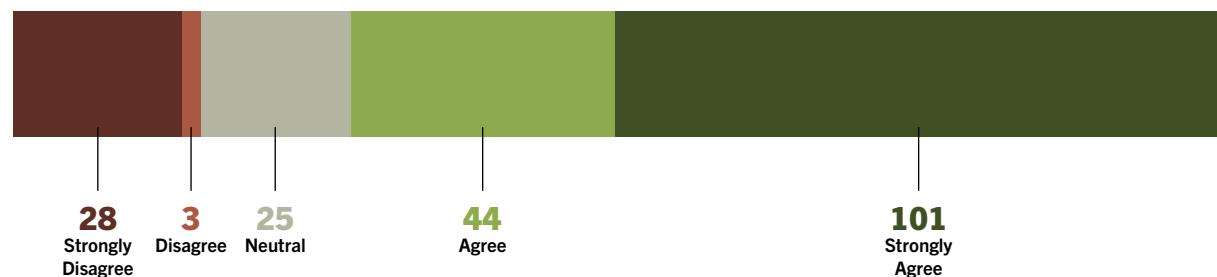
*What are some things that prevent you from walking or biking more often?*



What is most important to you for a comfortable walking experience? (Ranking question)



I would like to dedicate more investment dollars towards bicycle or pedestrian facilities such as walkways, paved pathways, restrooms, wayfinding signage, etc.



## Open-ended Question Response Themes

*What would encourage you to walk or bike for transportation more often?*

RESPONSE THEME	# COMMENTS	CRITERIA
<b>Infrastructure Improvements</b>	81	Responses indicating a desire for <b>changes in the physical infrastructure</b> , such as the construction of new bike lanes, trails, improved crossings, and general enhancements to support walking and biking.
<b>Connectivity</b>	52	Responses emphasizing the <b>need for improved connectivity between existing paths and trails</b> , including requests for better-connected routes to destinations like workplaces and shopping areas.
<b>Safety</b>	49	Any response that primarily expressed concerns related to personal safety or the potential danger of biking and walking in certain areas.
<b>Weather and Terrain</b>	21	Feedback related to <b>weather conditions</b> impacting the feasibility of walking or biking, as well as comments on the state of sidewalks, trails, and paths in different weather conditions.
<b>Amenities and Comfort</b>	21	Responses indicating a <b>desire for additional amenities</b> , such as benches and trees, along walking and biking routes, as well as requests for bike parking and storage facilities.
<b>Traffic Management</b>	14	Concerns or suggestions regarding <b>traffic management</b> , including speeding issues and recommendations for better traffic control in neighborhoods.
<b>Travel Distance</b>	10	Concerns related to the <b>distance between destinations</b> and ease of getting to destination
<b>Crime and Homelessness</b>	9	Feedback addressing <b>concerns about crime and suggestions related to addressing homelessness</b> , with a focus on how these factors impact safety for pedestrians and bikers.
<b>Public Awareness and Education</b>	8	Any suggestion or concern related to the <b>education of both drivers and the general public regarding pedestrian and bike safety</b> , including calls for awareness campaigns.
<b>Equipment</b>	6	Owning <b>equipment that functions properly</b> or fits the needs of the individual.
<b>Cultural Shift and Community Engagement</b>	4	Responses indicating a <b>desire for a cultural shift to promote walking and biking</b> , as well as suggestions for community engagement initiatives.
<b>Incentives and Workplace Support</b>	3	Suggestions or requests for <b>workplace incentives to encourage walking or biking to work</b> , as well as comments on the availability of bike-friendly facilities at workplaces and tax incentives.
<b>Specific Trail Requests</b>	3	Explicit requests for the <b>development or improvement of specific trails or paths</b> , such as the Skyline Trail or East-West trails.
<b>Public Transportation</b>	2	Feedback expressing a <b>desire for improved public transportation options</b> , especially for commuting purposes, and suggestions for enhancements to existing systems.
<b>Concerns About Tax Spending</b>	2	Dissatisfaction or <b>concerns related to how funds are allocated</b> and the perceived shift from grant-funded projects to taxpayer-funded initiatives.
<b>Physical Limitations</b>	2	Physical limitations that <b>hinder the individuals ability to bike or walk</b> more frequently or for longer distances

*What do you like about current walking and biking facilities (trails, sidewalks, bike lanes, neighborhood bikeways, etc.) in Billings and why?*

RESPONSE THEME	# COMMENTS	CRITERIA
<b>Trail Quality</b>	111	General comments regarding <b>preference for or state of the trails and paths</b> . For example: Separated from roadways, dedicated bike lanes, well lit areas, wayfinding ease, maintenance of trails/paths, scenic views, specific attributes about trails/paths/routes
<b>Existing Routes</b>	66	Specific comments about <b>existing trails, paths, or routes that are enjoyed or appreciated</b> .
<b>Accessibility and Connection</b>	52	Remarks about <b>connectivity and access to trails/paths/routes</b> , with emphasis on networks of interconnected trails/paths/routes, low- to no-cost, and number of trails/paths.
<b>Infrastructure and Development</b>	26	Feedback on the <b>development of new biking and walking facilities</b> , suggestions for infrastructure improvements, such as better signage, lighting, and overall design, requests for more trails/paths, especially connecting different parts of the City, requests for more dedicated bike lanes to enhance safety, requests for improved connectivity between neighborhoods and various parts of the City.
<b>Concerns</b>	23	General <b>concerns about safety</b> , especially in high vehicle traffic areas, tax burdens, reckless drivers, general concerns with biking/walking in Billings.
<b>Community Health and Recreation</b>	21	Recognition of <b>health benefits of walking and biking</b> , enjoyment of recreational opportunities provided by paths/routes, and general statements about using paths/trails/routes for recreation.

*What do you think could be improved about walking and biking facilities (trails, sidewalks, bike lanes, neighborhood bikeways, etc.) in Billings and why?*

RESPONSE THEME	# COMMENTS	CRITERIA
<b>Infrastructure Enhancement</b>	96	Responses indicating a desire for <b>changes in the physical infrastructure</b> , such as the construction of new bike lanes, trails, improved crossings, signage, general lighting upgrades, and general enhancements to support walking and biking.
<b>Connectivity and Accessibility</b>	54	Remarks about <b>connectivity and access to trails/paths/routes</b> , with emphasis on networks of interconnected trails/paths/routes, low- to no-cost, number of trails and paths.
<b>More Parks and Paths</b>	36	Suggestions and comments requesting <b>additional parks, build out of paths</b> .
<b>Safety</b>	33	Any response that primarily expressed <b>concerns related to personal safety</b> , the potential danger of biking and walking in certain areas, or crime prevention tactics. Requests for <b>enhanced safety measures</b> such as upgrades/changes to intersections, 4-way stops, flashing crosswalks, lighting for safety purposes, etc.
<b>Education and Awareness</b>	17	Responses indicating a desire for a <b>cultural shift to promote walking and biking</b> , as well as suggestions for community engagement initiatives. Any suggestion or concern related to the <b>education of both drivers and the general public regarding pedestrian and bike safety</b> , including calls for awareness campaigns. Publicizing and encouraging the use of trails.
<b>Traffic Management</b>	16	Concerns or suggestions regarding <b>traffic/vehicle management</b> , including speeding issues and recommendations for better traffic control in neighborhoods.
<b>Maintenance and Cleanliness</b>	14	Requests and general comments regarding the <b>general upkeep of bike lanes and paths</b> , regular litter pickup, and enhanced maintenance.
<b>Amenities and Comfort</b>	14	Responses indicating a desire for <b>additional amenities</b> , such as benches, shade trees, water stations, bathrooms, trash cans, etc. along walking and biking routes, as well as requests for bike parking and storage facilities.
<b>Prioritization</b>	7	Requests for <b>prioritizing infrastructure efforts for active transportation</b> over purely recreational use, and encouragement for cooperative efforts between city and county areas.
<b>Funding</b>	6	General comments regarding the <b>funding of new paths</b> , maintaining paths, or putting funding/dollars towards activities other than biking/walking infrastructure.
<b>Public Transportation</b>	5	Feedback expressing a desire for <b>improved public transportation options</b> , especially for commuting purposes, and suggestions for enhancements to existing systems.

## **Online Interactive Map**

The online interactive map allowed the public to explore the existing bicycle and pedestrian network as well as previously planned projects that have yet to be implemented. Participants were prompted to drop markers and draw lines on the map to voice opinions about locations that need bicycle and pedestrian improvements. Map comments are illustrated in Figures 4.1 and 4.2, and are categorized into one of seven categories:

### **△ ACCESSIBILITY (6 COMMENTS)**

These comments included concerns about barriers to access important destinations or facilities, pointed out facilities that need improvements to accommodate young or inexperienced riders, or identified constrained sidewalks or bike lanes that do not currently meet the needs of all users

### **○ CONNECTIVITY (19)**

Concerns regarding connectivity focused on connecting the pedestrian and bike network to important origins and destinations, connecting existing fragmented segments and filling in gaps to create a more complete network, leveraging partnerships with developers and local organizations to fill in gaps, coordinating with transit infrastructure to provide multi-modal integration.

### **◊ INFRASTRUCTURE UPDATE (14)**

Residents pointed out specific infrastructure needing maintenance or otherwise not currently meeting the needs of cyclists and pedestrians. These comments also included proposed improvements to existing infrastructure or desired additions.

### **✚ PROTECTION FROM VEHICLES (28)**

These are largely areas that feel unsafe for biking and walking due to a lack of protection from cars. Many of these are unprotected intersections or sections of roads with heavy traffic. Many concerns mentioned speeding as well as overly aggressive or distracted drivers as a barrier to walking and biking, and called for traffic calming, lower speed limits, and physically separated facilities.

### **★ CROSSING IMPROVEMENTS (34)**

Comments around crossing improvements focused on locations that lack safe pedestrian crossings. These include areas where additional crosswalks are needed or crossings need additional facilities to make them safer, such as more signage, curb bulbouts, or lights. Some residents also suggested grade separated crossings.

### **□ PEDESTRIAN EXPERIENCE (7)**

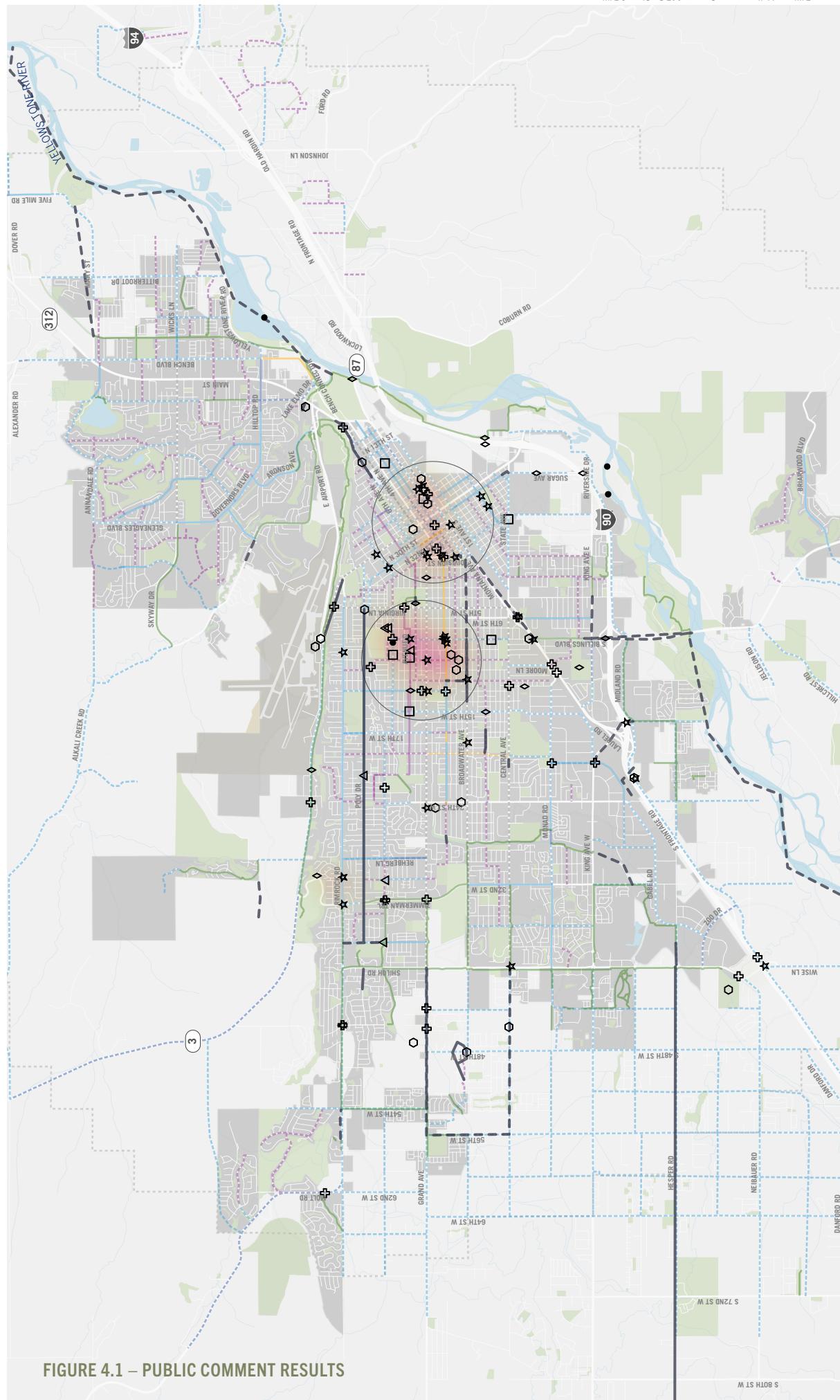
Many comments stated the importance and need for an improved pedestrian experience, such as pointing out gaps in the sidewalks, or calling attention to places where adding wider sidewalks, trees, benches, or art would make walking more enjoyable.

### **● OTHER (7)**

Some of the comments didn't quite fit into the above categories. These included concerns about poor visibility, confusion about trail routes, or questions about specific policies.

### **LINE SEGMENTS**

Some residents chose to draw lines on the map to illustrate their concerns or ideas. These fell into one of two categories: **needed improvements on existing routes**, and **desired new connections**. Needed improvements included comments on trails that need maintenance, better protection from traffic, or other safety improvements to make the experience of walking and biking more comfortable and enjoyable. Comments pointing to new desired connections focused on connecting important origins and destinations that are currently difficult to reach, and suggested extensions of current trails. Corridors that received the most attention included Poly Dr, Broadwater Ave, 6th Ave N, Central and Grand Ave in the West End, and the Yellowstone River.



# PUBLIC COMMENTS

BILLINGS AREA PEDESTRIAN  
BICYCLE MASTER PLAN &

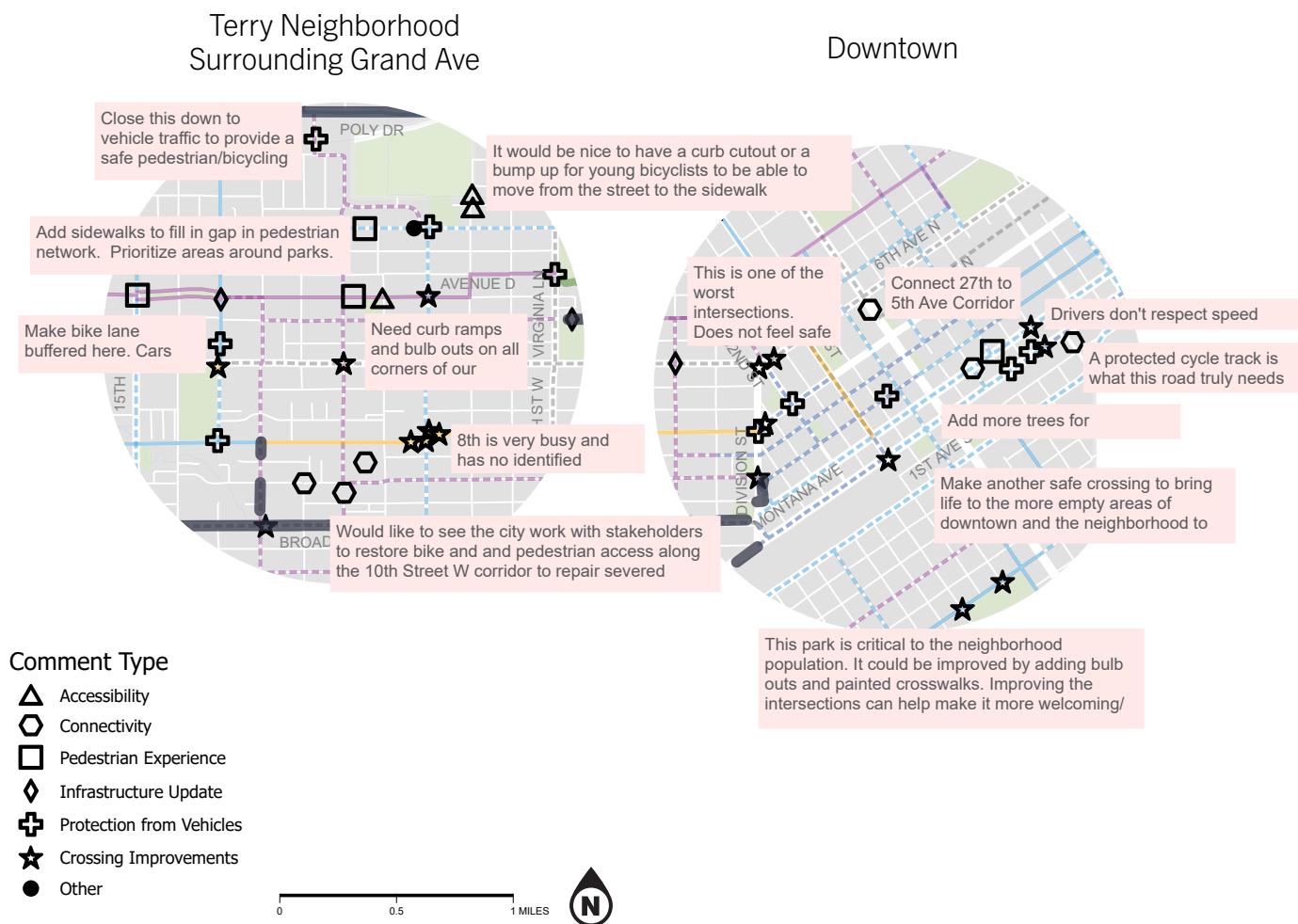
DRAFT

4 MILES  
2  
0

## Summary

Overall, Billings residents expressed a strong desire for more protection for pedestrians and cyclists, especially young or less experienced riders. Many residents have concerns about speeding cars and distracted drivers and do not feel like popular streets are comfortable without physical buffers and separation from traffic. Many also suggested reduced speeds would help with safety. Lewis Ave, Broadwater Ave, and Division Street were commonly cited as difficult to cross with current infrastructure, traffic speeds and volumes. Montana Ave, Grand Ave, and the downtown area stood out as places where many residents are calling for more protection.

FIGURE 4.2 – AREAS OF FOCUS



## Phase II Outreach

Phase II public outreach took place during the month of July 2024; the public was asked to give feedback on the recommended network. Feedback was gathered via the same online interactive mapping tool used in Phase I. In addition to online outreach, the City facilitated a pop-up event along Poly Drive near Veterans Park to drive more traffic to the online comment map and test ideas for a protected bike lane along Poly Drive using temporary materials.

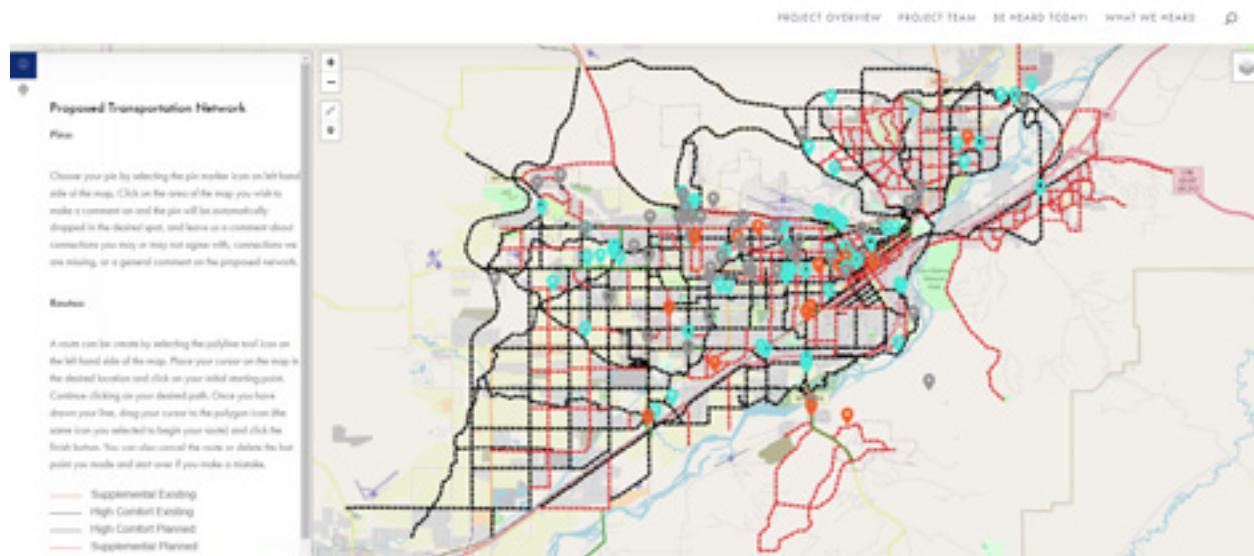


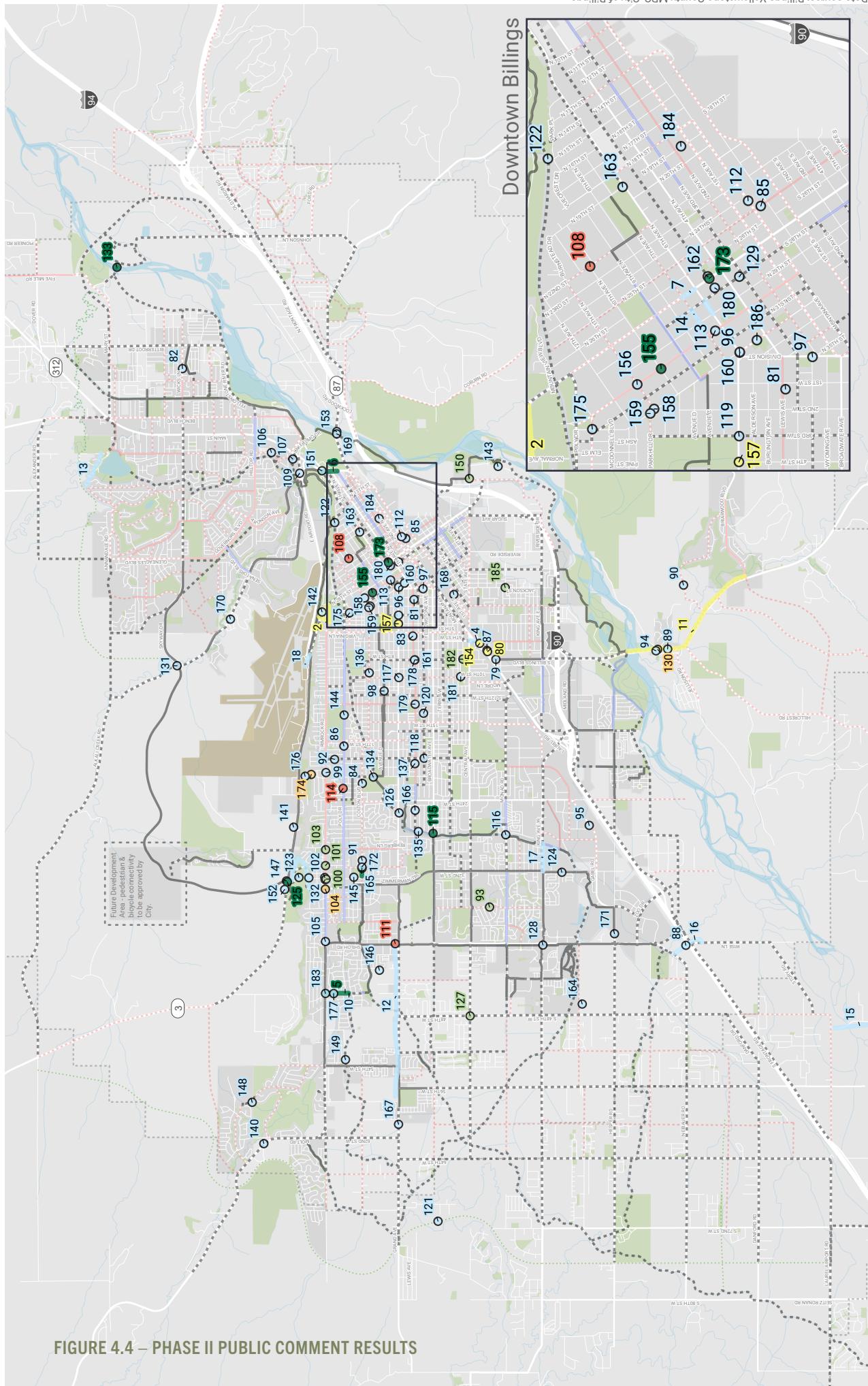
## Online Interactive Map

Similar to Phase I's online interactive map, the Phase II map provided the public with the opportunity to provide feedback on the recommended high-comfort and supplemental networks. Participants were prompted to drop pins along proposed routes and provide feedback to voice support, opposition, or general comments about the project. Figure 4.3 shows a screenshot of the interactive web map. In total, 203 people interacted with the online map and 186 comments were left. Respondents identified things like missing connections and crossings, dangerous path and bike lane conditions, inadequate or poor quality infrastructure, and high speed corridors, among many others. They also indicated what proposed routes they disagreed with and the changes they would make.

Each suggestion from the interactive web map was evaluated by planning and public works staff and considered for inclusion in the final network recommendations based on feasibility and the goals of the plan. Public suggestions that aligned with the plan's goals and were evaluated as feasible additions to the network were flagged as "highly possible" or "possible", while others were flagged for further evaluation or no action at all. In all, 11 projects were added to the recommended network based on public suggestions. At the end of the process, 11 projects were added to the final high-comfort network. Figure 4.4 shows the specific locations and feasibility of all the comments that were received.

FIGURE 4.3 – PHASE II PUBLIC COMMENT RESULTS





## Strawberry Festival

In July, the MPO set up a booth at the annual Strawberry Festival, Billings' largest street festival. Staff gathered input and feedback on people's priorities related to what makes a comfortable walking experience in the City. To engage with the public, they used a pinto bean polling activity, in which each resident who engaged was given three beans to vote on what aspects of comfort were most important to them. 792 votes were cast, and approximately 264 people were engaged during the festival, with the table below providing the details of respondents priorities.

*What is most important to you for a comfortable walking experience?*

PRIORITIES	TOTAL VOTES	PERCENT OF TOTAL VOTES
<b>Street trees and shade</b>	194	24.49%
<b>Well-maintained sidewalk</b>	124	15.66%
<b>Safe street crossings</b>	118	14.90%
<b>Adequate lighting</b>	100	12.63%
<b>Buffered space between sidewalks and roads</b>	66	8.33%
<b>Wide sidewalks</b>	60	7.56%
<b>Slow and low traffic</b>	54	6.82%
<b>Accessibility/ADA compliant features</b>	51	6.44%
<b>Frequent street crossings</b>	25	3.16%



## Pop-up Protected Bike Lane

On July 10th, the MPO hosted a pop-up protected bike lane along Poly Dr near Veterans Park using temporary materials like flexposts and hay bales. The goal was to test ideas for potential protected bike lanes, promote the plan, and direct more people to the online public comment map for providing feedback on the overall network. In all, 46 people engaged with the demonstration.



CHAPTER 5

# Recommendations

# The Network

The recommended bicycle and pedestrian network for the Billings Area builds on previously planned improvements from the 2017 Plan, the existing conditions analysis, and public input. Guided by the goals of this plan, the approach to developing the network was focused on establishing an all-ages-and-abilities network that connects to important destinations in the area. As illustrated on the map in Figure 5.2, planned route improvements are organized into two categories: the high-comfort network and the supplemental network. Please note, recommendations in this plan are subject to change based on development of the upcoming future land use map required by state law and the Transportation Master Plan in development by the City of Billings.

## High-Comfort Network

The high-comfort network is meant to be the backbone of the bicycle and pedestrian network and aims to serve a wide variety of bicyclists and pedestrians by emphasizing facility quality and low exposure to motor vehicle traffic. While “high comfort facilities” generally refers to bike facilities in transportation planning vocabulary, high comfort facilities in this plan could include multi-use trails, which are shared by both people who walk and people who bike and roll. Where multi-use trails are implemented after consideration of the surrounding land use and expected user profile, additional

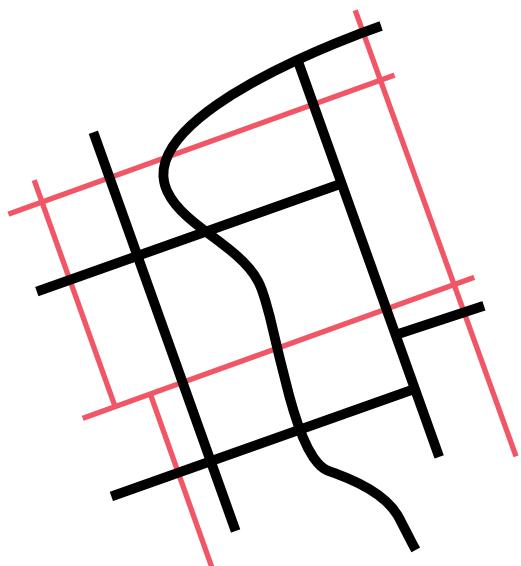
consideration should be given to pedestrian crossings of the street.

When implemented, high comfort routes are intended to provide a high-comfort experience where people of all ages and abilities feel confident and safe. Each route in the high-comfort network will require further engineering analysis and public input to determine what specific improvements are appropriate and feasible, but should aim to achieve a post-construction Level of Traffic Stress (LTS) score of LTS 1. It is understood that when design begins, there may be constraints that make it not possible to achieve LTS 1 for some facilities or parts of facilities. If a significant portion of the proposed route is unable to meet LTS 1, Figure 5.1, which is adopted from the *Bikeway Selection Guide from the Federal Highway Administration (FHWA)*, may be used to determine alternative solutions.

High-comfort network improvements are typically prioritized before other connections, but may require more effort and resources to implement. See pages 54-59 for more guidance on selecting the appropriate facility.

## Supplemental Network

The supplemental network augments the high-comfort network and includes other connections to destinations. It emphasizes making connections, even if high-comfort facilities are not provided; however, high-comfort facilities should always be considered when implementing the supplemental network. The supplemental network will likely consist primarily of striped bike lanes and shared lane markings. While investments should be focused first on completing the high-comfort network, supplemental network improvements may be implemented before high-comfort connections as opportunities arise (e.g., pavement preservation projects, new development, etc.).



## High-Comfort Routes

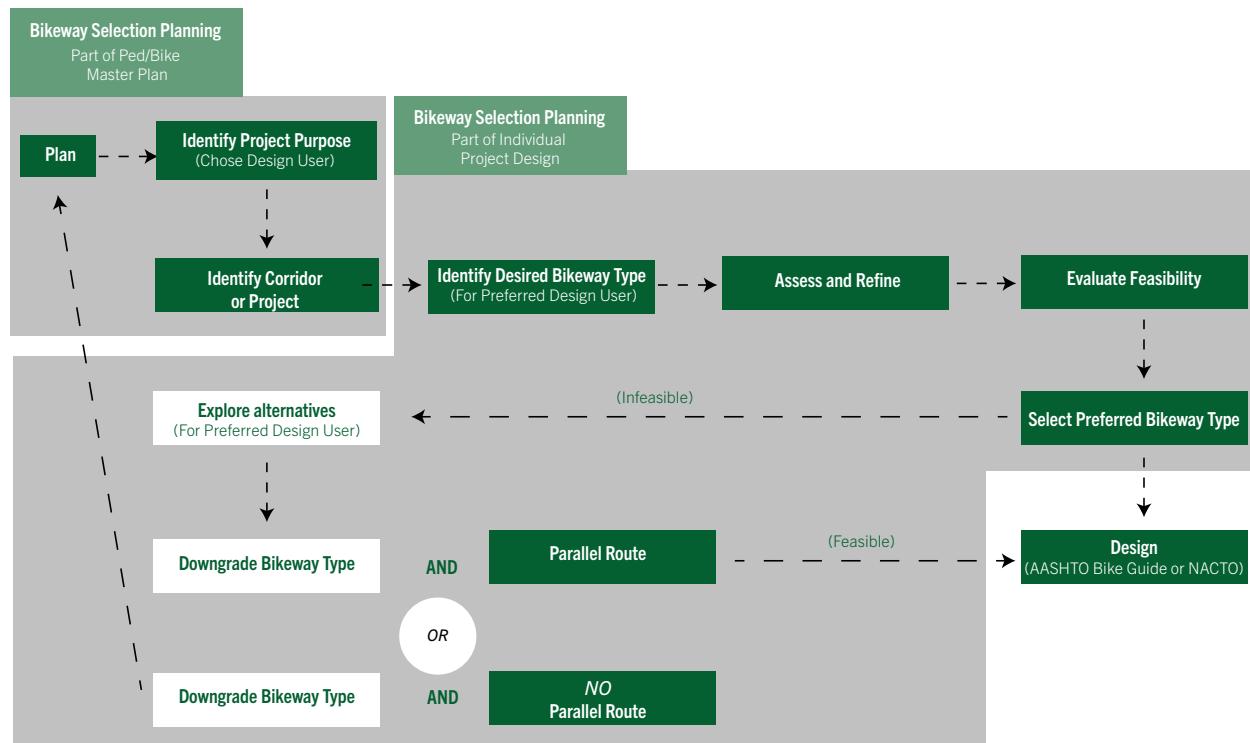
- Intended to serve all ages and abilities by mitigating exposure to motor vehicle traffic
- Physical separation may not be required depending on roadway context

## Supplemental Routes

- Provides additional connections
- May not be feasible or practical to implement high-comfort facilities

**FIGURE 5.1 - SUGGESTED PROCESS FOR SELECTING FACILITY TYPE**

**ADOPTED FROM FHWA BIKEWAY SELECTION PROCESS AND GUIDE OUTLINE**



## Pedestrian Considerations

Everyone is a pedestrian at some point in their journey, regardless of whether their primary mode is driving, bicycling, riding transit, or walking. Therefore, the Billings area aims for every roadway and trail corridor to be accessible and safe for people walking and using mobility devices. Improvements to the bikeway and trail network inherently benefit both bicyclists and pedestrians. On-street bikeways create a slower, calmer environment for all roadway users, including pedestrians, and shared use paths provide a physically separated pedestrian way. However, pedestrian improvements should be considered on all routes, not just the network identified in Figure 5.2.

As previously mentioned, some of these high comfort routes, in the form of shared use paths, are expected to serve pedestrians as well as people biking. Where shared use paths are implemented, designers can consult, "Safe Transportation for Every Pedestrian" or STEP safety counter measures as a guideline for

improving pedestrian crossings. STEP measures are one tool to use in conjunction with other design guidance and federal requirements. STEP measures come from the Federal Highway Administration and include:

- Raised Crosswalks
- In Street Pedestrian Signs
- Advanced "yield here to" Markings and Signage
- Pedestrian Refuge Islands
- Curb Extensions and Bulbouts
- Road Diets
- Grade Separation

Appropriate countermeasures based on speed, volume, and roadway configuration can be determined by reviewing the following tables for uncontrolled crossings.

While this plan groups pedestrian projects with bike projects, previous and future planning efforts specify

**TABLE 5.1 – FHWA APPLICATION OF PEDESTRIAN CRASH COUNTERMEASURES BY ROADWAY FEATURE**

Roadway Configuration	Posted Speed Limit and AADT									
	Vehicle AADT <9,000			Vehicle AADT 9,000–15,000			Vehicle AADT >15,000			
	≤30 mph	35 mph	≥40 mph	≤30 mph	35 mph	≥40 mph	≤30 mph	35 mph	≥40 mph	
2 lanes (1 lane in each direction)	1 2 4 5 6 7	1 5 6 9	1 5 6 9	1 4 5 6 7	1 5 6 9	1 5 6 9	1 5 6 7 9	1 4 5 6 7 9	1 5 6 7 9	1 5 6 9
3 lanes with raised median (1 lane in each direction)	1 2 3 4 5 7	1 5 9	1 5 9	1 4 5 7	1 5 9	1 5 9	1 5 7 9	1 4 5 7 9	1 5 7 9	1 3 9
3 lanes w/o raised median (1 lane in each direction with a two-way left-turn lane)	1 2 3 4 5 6 7 9	1 5 6 7 9	1 5 6 9	1 4 5 6 7	1 5 6 9	1 5 6 9	1 5 6 7 9	1 4 5 6 9	1 5 6 7 9	1 3 9
4+ lanes with raised median (2 or more lanes in each direction)	1 5 7 8 9	1 5 7 8 9	1 5 8 9	1 5 7 8 9	1 5 7 8 9	1 5 7 8 9	1 5 8 9	1 5 7 8 9	1 5 8 9	1 3 9
4+ lanes w/o raised median (2 or more lanes in each direction)	1 5 6 7 8 9	1 5 6 7 8 9	1 5 6 8 9	1 5 6 7 8 9	1 5 6 7 8 9	1 5 6 7 8 9	1 5 6 8 9	1 5 6 7 8 9	1 5 6 8 9	1 3 9

Given the set of conditions in a cell,

- # Signifies that the countermeasure is a candidate treatment at a marked uncontrolled crossing location.
- Signifies that the countermeasure should always be considered, but not mandated or required, based upon engineering judgment at a marked uncontrolled crossing location.
- Signifies that crosswalk visibility enhancements should always occur in conjunction with other identified countermeasures.\*

The absence of a number signifies that the countermeasure is generally not an appropriate treatment, but exceptions may be considered following engineering judgment.

1 High-visibility crosswalk markings, parking restrictions on crosswalk approach, adequate nighttime lighting levels, and crossing warning signs  
2 Raised crosswalk  
3 Advance Yield Here To (Stop Here For) Pedestrians sign and yield (stop) line  
4 In-Street Pedestrian Crossing sign  
5 Curb extension  
6 Pedestrian refuge island  
7 Rectangular Rapid-Flashing Beacon (RRFB)\*\*  
8 Road Diet  
9 Pedestrian Hybrid Beacon (PHB)\*\*

or will specify additional pedestrian improvements, such as missing sidewalks and enhanced crosswalks. The Safe Routes to School Plan Update, Phase 1 and Phase 2, both completed by the MPO, address pedestrian and biking projects around schools in the urbanized area. Additionally, the standard is to include sidewalks with new streets, the City of Billings Complete Streets Policy ensures all modes are considered on arterial road projects, and the City of Billings subdivision regulations require shared-use paths to be installed with some subdivisions.

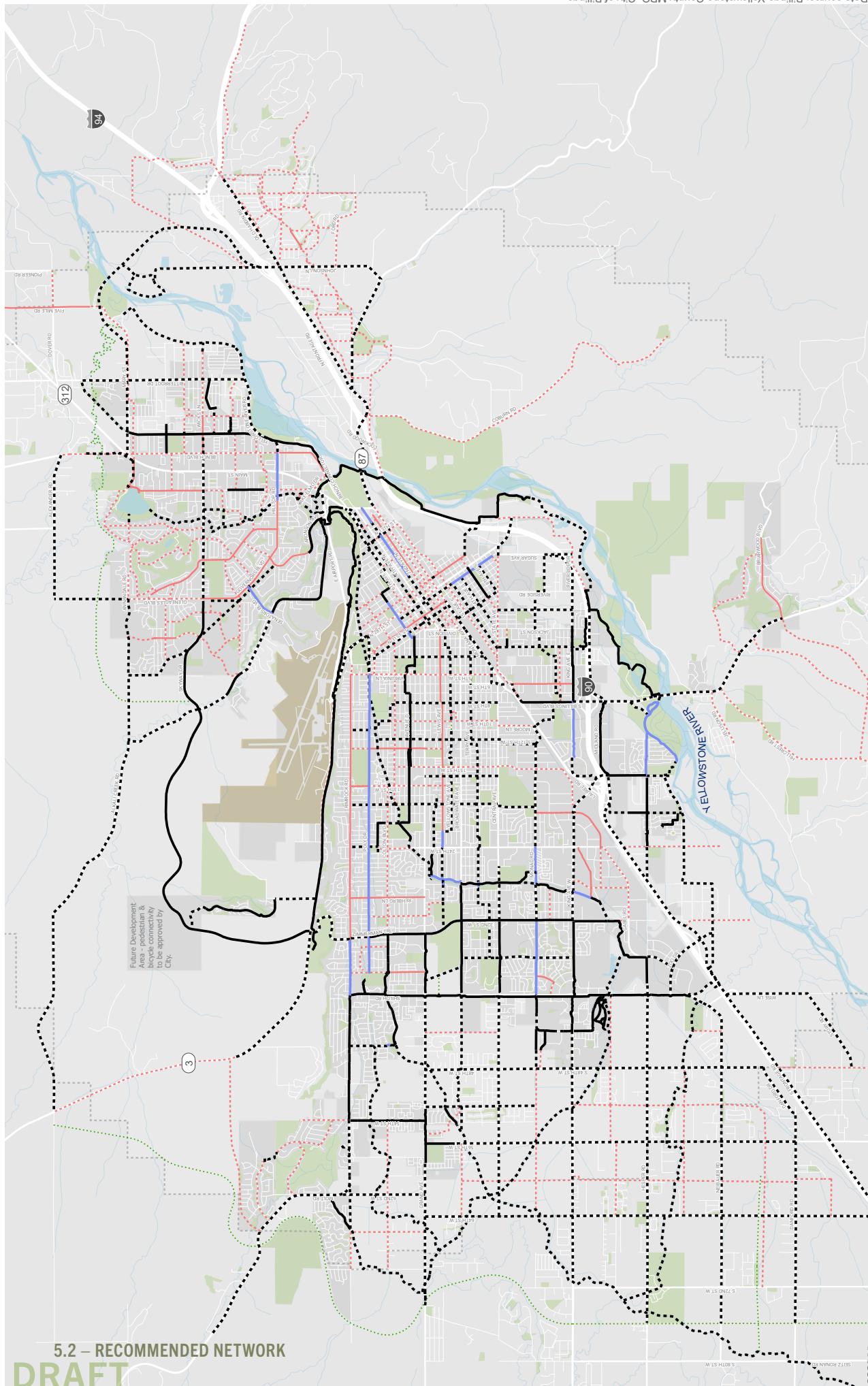
Additionally, soon after the completion of this plan the City of Billings will develop a Transportation Master Plan, which may include more robust standards and guidelines for the design and construction of pedestrian facilities along Billings' roadways.

While covered by other documents such as the subdivision regulations, some considerations to guide development of recommended pedestrian realm treatments in the Transportation Master Plan include:

- Sidewalk widths
- How buffer zones, and building frontage zones (if applicable) should react to both pedestrian demand and vehicular roadway characteristics
- Levels of pedestrian demand based on adjacent land uses and the presence of transit stops. Corridors with a higher density of fronting land uses and transit service typically require greater allocation of space for wider sidewalks, buffer/amenity zones, and space between storefronts and the travelled pedestrian way. Lower intensity adjacent land uses, such as single-family residential neighborhoods, experience less pedestrian demand.

**TABLE 5.2 – SAFETY ISSUES ADDRESSED PER COUNTERMEASURE**

COUNTERMEASURES	CONFLICTS AT CROSSING LOCATIONS	EXCESSIVE VEHICLE SPEED	INADEQUATE CONSPICUITY/ VISIBILITY	DRIVERS NOT YIELDING TO PEDESTRIANS	INSUFFICIENT SEPARATION FROM TRAFFIC
Crosswalk visibility enhancement	X	X	X	X	X
High-visibility crosswalk markings	X		X	X	
Parking restriction on crosswalk approach	X		X	X	
Improved nighttime lighting	X		X		
Advanced "yield here to" markings and signage	X		X	X	X
In-Street Pedestrian Crossing sign	X	X	X	X	
Curb extension	X	X	X		X
Raised crosswalk	X	X	X	X	
Pedestrian refuge island	X	X	X		X
Pedestrian Hybrid Beacon	X	X	X	X	
Road Diet	X	X	X		X
Rectangular Rapid-Flashing Beacon	X		X	X	X



## RECOMMENDED NETWORK

### BILLINGS AREA PEDESTRIAN & BICYCLE MASTER PLAN

#### Notes:

1. Route alignments and facility types are subject to change pending further study and public input process.

2. "High-comfort" facility types vary depending on context, but imply physical separation from motor vehicle traffic OR low-speed, low-volume mixed traffic environment.

3. For "supplemental" routes, high-comfort facilities should always be considered and studied for feasibility.

- High Comfort: Existing, to remain
- High Comfort: Existing, future improvement
- High Comfort: New connection
- Supplement: Existing, to remain
- Supplement: New connection
- High Comfort: Future concept



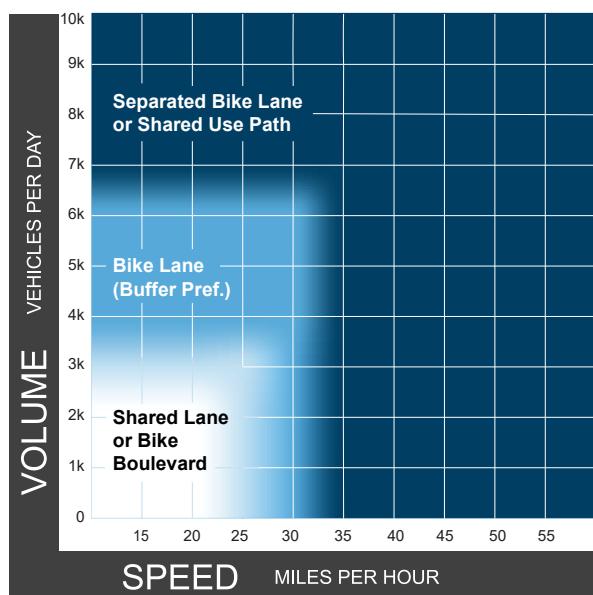
4 MILES  
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# Selecting the Appropriate High Comfort Facility

Figure 5.2 does not identify specific facility types, but instead indicates where the MPO intends to prioritize high-comfort facilities. Each project will be addressed individually and assessed for available right-of-way, public support, and any engineering constraints impacting project feasibility. Figure 5.3 is a resource developed by the Federal Highway Administration (FHWA) to guide decision making for appropriate facility type selection based on roadway speeds and volumes.

**FIGURE 5.3 – FHWA BIKEWAY SELECTION MATRIX**

Chart assumes operating speeds are similar to posted speeds; use operating speeds if available



While there is flexibility in the chart above, the [Separated Bike Lanes on High Speed Roadways](#) report from FHWA notes that "The FHWA Bikeway Selection Guide advises planners to propose separated bike lanes on all higher speed roads in order to meet an all-ages-and-abilities goal" and later states that "Higher speed roadways were defined for the purpose of this guide as roadways with a posted speed limit of 35 mph or greater."

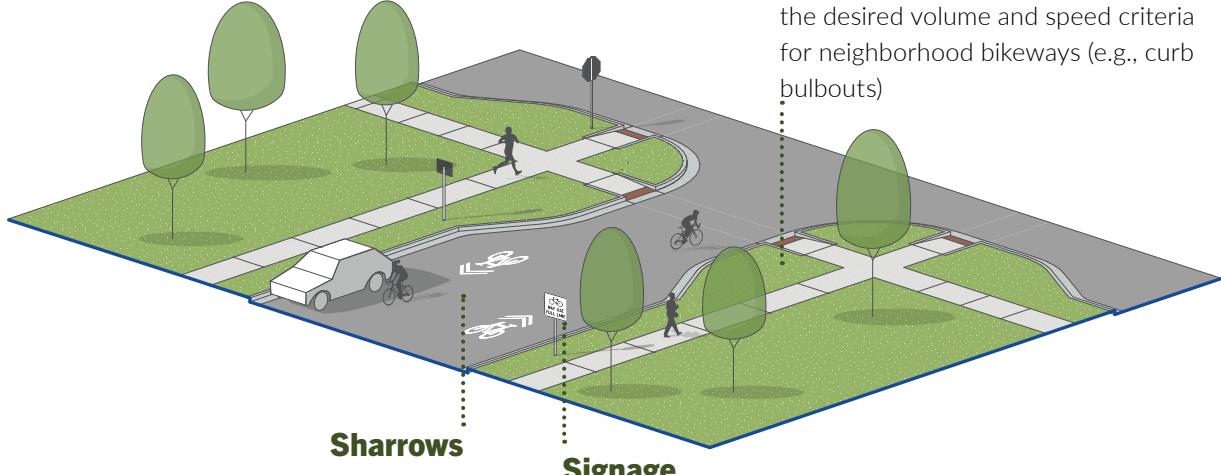
## Facility Toolbox

The following pages outline best practices for various bicycle and pedestrian facility types. Thresholds for roadway speeds and volumes are based on national guidance for achieving a high-comfort, or all-ages-and-abilities, network. The designs referenced below are for high comfort facilities; the supplemental network may use facilities like bike lanes on roads with high speeds and volumes than listed below.

When implementing improvements to a route, engineering judgement should be used to determine the most appropriate facility type based on available right-of-way, roadway characteristics, land use context, and public input. In addition to the considerations in this chapter, the City of Billings references the *Heritage Trail Design* document when designing trail and bikeway facilities. Those design standards can be found here: <https://mt-billingspublicworks.civicplus.com/DocumentCenter/View/101/Design-Standards-PDF>

The latest standards for high comfort facilities can be found in publications such as the *Guide for the Development of Bicycle Facilities* from the American Association of State Highway and Transportation Officials (AASHTO) or the *Urban Bikeway Design Guide* from the National Association of City Transportation Officials (NACTO). New versions of both of these documents are expected in late 2024 or early 2025. Additional design guidance from governmental agencies such as FHWA may be referenced during the design process

# Neighborhood Bikeways



Shared lane markings (sharrows) may be used to assist cyclists with lateral positioning, to alert road users, etc

## Signage

Branded wayfinding signage from the approved Billings Wayfinding Signage Plan and regulatory signage as required by the Manual on Uniform Traffic Control Devices (MUTCD) marks the route

**Neighborhood Bikeways** are generally quiet neighborhood streets with lower vehicle volumes & speeds. Bicyclists and pedestrians are prioritized by managing speeds and volumes via traffic calming elements. Signage, pavement markings, and safe crossings at busy streets are also incorporated. These improvements will need to be determined on a case-by-case basis, studied, and recommended by the project designer.

## FHWA High-Comfort Guidelines



**Volume:**  $\leq$  3,000 vehicles per day



**Roadway Speed:**  $\leq$  25 MPH

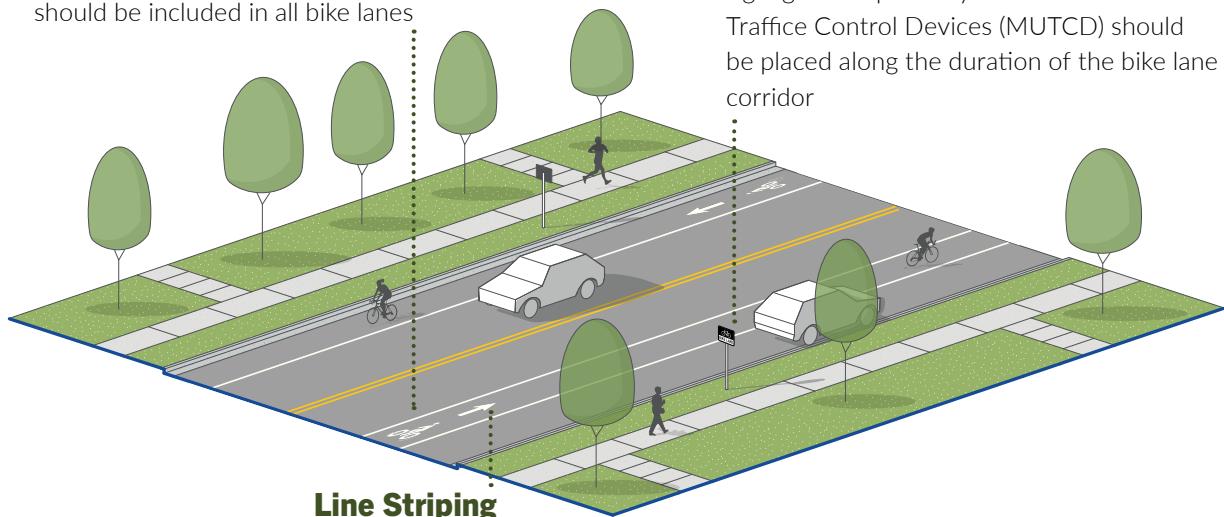


**If Need, Paired With:** Traffic Calming, Wayfinding

# Bike Lanes

## Bike Lane Symbol

The standard bike lane pavement legend should be included in all bike lanes



## Line Striping

Striped lines should be placed to visually separate vehicle traffic and parking spaces from bike lane traffic

**Bike Lanes** designate exclusive space for bicyclists through the use of striping, pavement markings, and signage. They are located adjacent to motor vehicle travel lanes and are typically used in the same direction of traffic flow, however contra-flow lanes are sometimes implemented along one-way streets. More width should be provided adjacent to on-street parking.

## FHWA High-Comfort Guidelines



Volume: ~2,500-less than 7,000 vehicles per day



Roadway Speed: ~25-less than 35 MPH

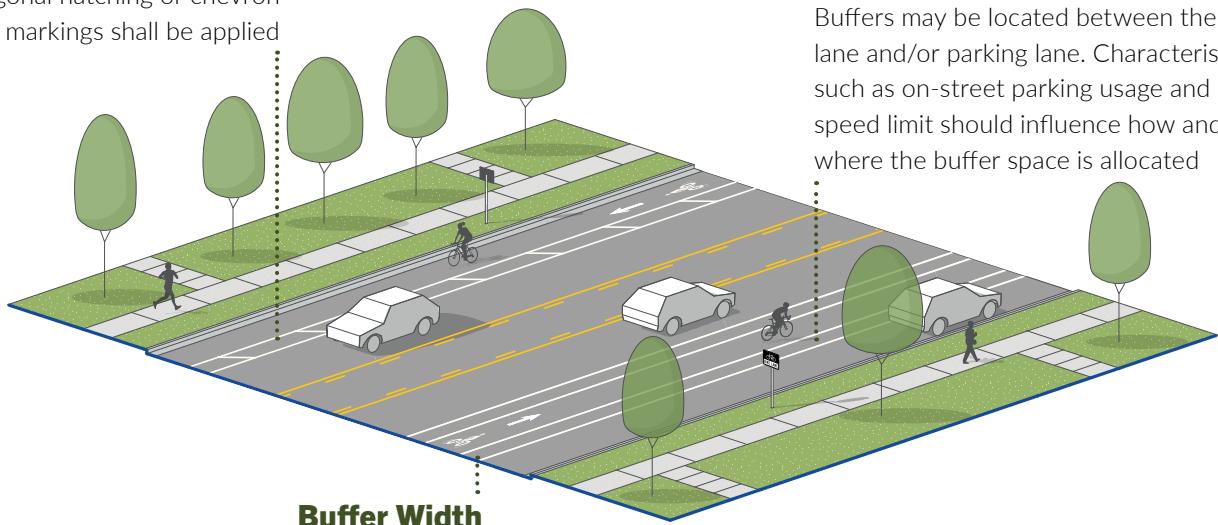
## Width

Refer to latest *Guide for the Development of Bicycle Facilities* from AASHTO or *Urban Bikeway Design Guide* from NACTO

# Buffered Bike Lanes

## Buffer Striping

If a buffer is wider than 3', diagonal hatching or chevron markings shall be applied



Buffers should be a minimum of 18" in width. However, wider is preferred

## Buffer Placement

Buffers may be located between the bike lane and/or parking lane. Characteristics such as on-street parking usage and speed limit should influence how and where the buffer space is allocated

**Buffered Bike Lanes** are similar to bike lanes, but include an additional striped buffer to provide visual separation between the bike lane and the adjacent motor vehicle travel lane and/or parking lane.

### FHWA High-Comfort Guidelines



Volume: ~2,500-less than 7,000 vehicles



Roadway Speed: 25-less than 35 MPH

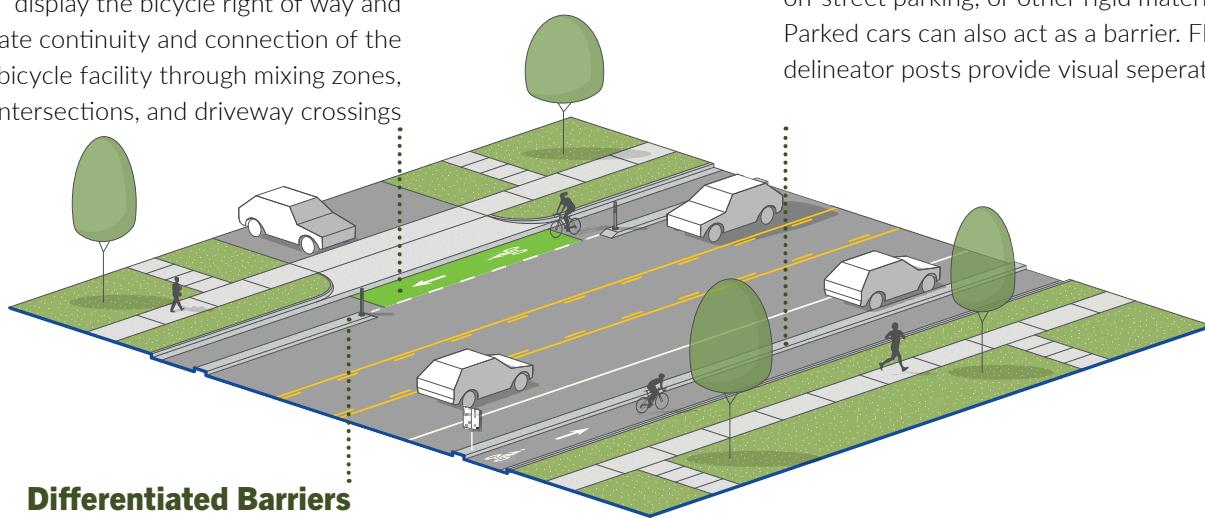
### Width

Refer to latest *Guide for the Development of Bicycle Facilities* from AASHTO or *Urban Bikeway Design Guide* from NACTO

# Separated Bike Lanes

## Conflict Markings

If included, green conflict markings display the bicycle right of way and create continuity and connection of the bicycle facility through mixing zones, intersections, and driveway crossings



## Differentiated Barriers

A physical barrier should be clearly marked at an intersection or driveway through the use of a colored surface and/or delineators

## Physical Barrier

Materials for barriers may include concrete curbing, jersey barriers, bollards, planters, on-street parking, or other rigid materials. Parked cars can also act as a barrier. Flexible delineator posts provide visual separation

**Separated Bike Lanes** are on-street bikeways that are physically separated from vehicle traffic by a vertical element between the bikeway and vehicular travel lane. They typically share the same elevation as the travel lanes, but the bikeway could also be raised above the street level, either at or below sidewalk level.

### FHWA High-Comfort Guidelines



Volume: 7,000+ vehicles per day



Roadway Speed: 30+ MPH

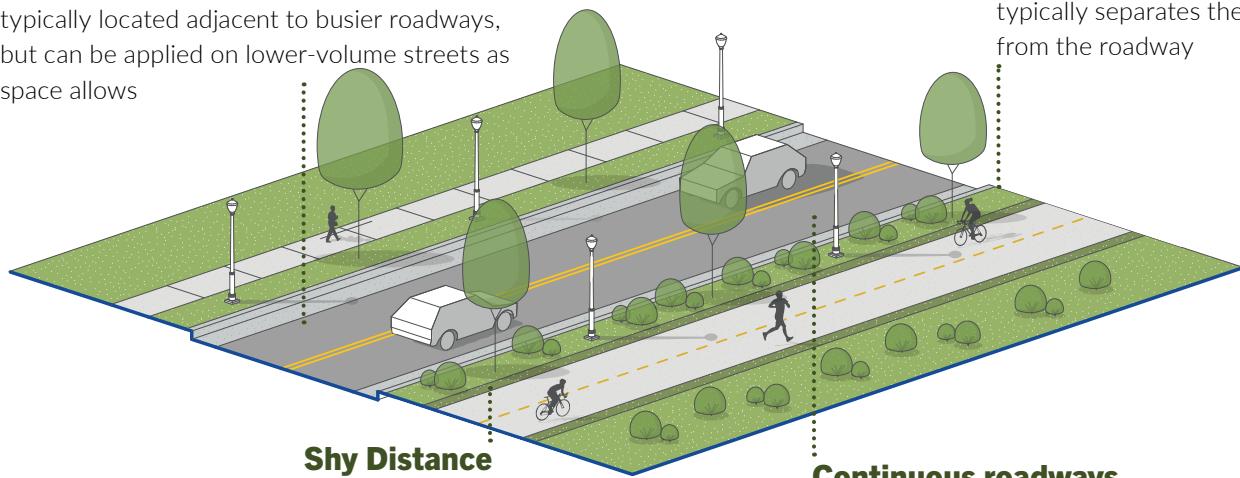
### Width

Refer to latest *Guide for the Development of Bicycle Facilities* from AASHTO or *Urban Bikeway Design Guide* from NACTO

## Shared Use Path (Parallel to Roadway)

### Typical Location

Shared use paths parallel to roadways are typically located adjacent to busier roadways, but can be applied on lower-volume streets as space allows



A clear or shy zone between edge of sidepath and any vertical obstructions such as utility poles, signs, or trees allows the full width of the trail to be used effectively

### Buffer

A paved or landscaped buffer typically separates the sidepath from the roadway

### Continuous roadways

Sidepaths are applied most effectively on roadways with limited driveway entrances/ exits. At driveways, sidepaths should maintain the grade wherever possible

**Shared Use Paths, parallel to roadways**, are paved off-street pathways that run alongside roadways and are designed to accommodate two-way, non-motorized travel, including bicyclists, pedestrians, skaters, wheelchair users, joggers, and other users. They are preferable for bicyclists of all skill levels due to their separation from traffic.

#### FHWA High-Comfort Guidelines



Volume: 7,000+ vehicles per day

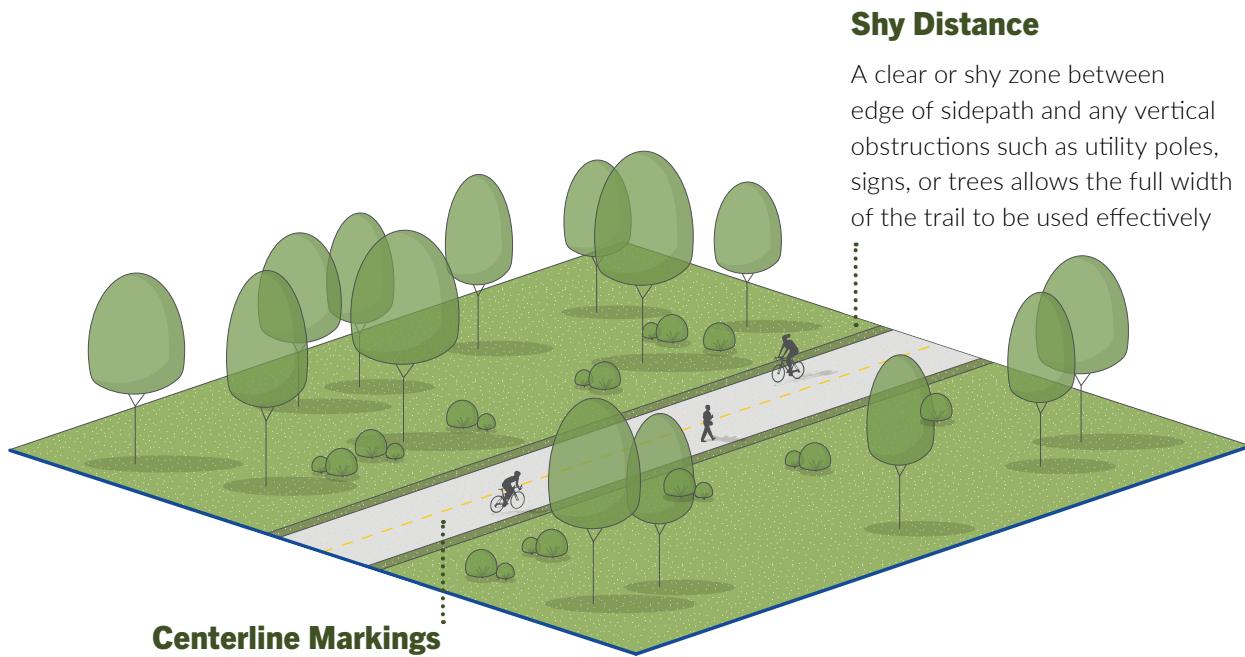


Roadway Speed: 30+ MPH

#### Width

Refer to latest *Guide for the Development of Bicycle Facilities* from AASHTO or *Urban Bikeway Design Guide* from NACTO or local subdivision regulations

## Shared Use Path



### Shy Distance

A clear or shy zone between edge of sidepath and any vertical obstructions such as utility poles, signs, or trees allows the full width of the trail to be used effectively

### Centerline Markings

Centerline markings may be used, and are especially recommended in congested areas, at intersection approaches, or where visibility concerns exist

**Shared Use Paths**, or trails, are paved off-street pathways that are completely separated from the roadway and can serve both recreation and transportation-related trips. When located away from roadways, they are desirable for all skill levels, given minimal street crossings.

### Width

Refer to latest *Guide for the Development of Bicycle Facilities* from AASHTO or *Urban Bikeway Design Guide* from NACTO or local subdivision regulations

## Program & Policy Recommendations

In addition to making physical improvements to the bicycle and pedestrian network, the Billings Area is committed to improving the safety and convenience for people walking and bicycling through non-infrastructure initiatives, or programs and policies. Table 5.3 provides a list of program and policy recommendations that aim to make the Billings Area a more walkable and bikeable area.

TABLE 5.3 – PROGRAM & POLICY RECOMMENDATIONS

PROGRAM NAME	TYPE	DESCRIPTION	STATUS	FUTURE RECOMMENDATIONS
Bicycling Skills Training	Education	Provide bicyclists with needed road and riding skills	Kids In Motion circulum still being distributed to Health Enhancement teachers for their use when KIM comes to their school. Waves and Wheels and Lockwood Ped Safety District programs ongoing annually. Today, the city is unsure how many Health Enhancement teachers are implementing circulum. Challenges - no staff member dedicated to providing consistent on-going education.	Organize staff member visits to schools
Road User Respect Campaign	Education	Increase respectful behavior between bicyclists, pedestrians, and motorists	Take the Hi Road PSAs, which were a partnership between Trailnet and Public Works still sometimes run.	Discuss with Billings TrailNet if it makes sense to run the PSAs again.
Education about traffic laws and how to use new infrastructure	Education	Educate both drivers and walkers/bikers about the laws related to sharing the road	A Safe Routes to School educational campaign funded by a Safe Streets for All grant from the US Department of Transportation will address this.	Develop campaign. In addition to covering laws such as yielding to crosswalk users, consider educating pedestrians on how to use ped activated lights (RRFBs)
Share the Trail Campaign	Education	Encourage responsible, respectful behavior by trail users	Trail etiquette signs are beginning to be implemented as part of the wayfinding signage. Funding and time is needed to map out signs.	Continue implementing signage and explore other outlets such as social media.
Bicycling and Trails Website	Education	Provide Billings bicycling information on a single website	Website exists, but some information is old	Continue to update

PROGRAM NAME	TYPE	DESCRIPTION	STATUS	FUTURE RECOMMENDATIONS
Coordination with MET Transit	Education and Encouragement	Promote MET Transit to help residents extend active trips	The Commuter Challenge includes MET Transit and recent outreach events, including for this plan, have targeted MET Transit riders.	Continue to encourage use of MET Transit and explore options to introduce walkers, bikers and rollers to using MET for longer trips or in the winter.
Bike Month	Encouragement	Encouraging bicycling to work and school through fun, social activities and incentives	The program is in progress. In May, RiverStone Health helps organize bike/walk to school competitions. Commuter Challenge takes place in June, which is mainly for adults.	Continue program while brainstorming ways to involve businesses and partners. It may be possible to combine with bicycle benefits program.
Bikeshare System	Encouragement	Promote work-related trips by bicycle; reduce daytime vehicle trips	Bike and Scooter Share Feasibility study completed in 2020. Several companies have approached Billings about bringing shared micromobility to town. Staff want to develop an RFP for potential providers.	Urge city to develop an RFP so they can take charge on priorities and how the program is implemented
Bicycle Benefits Program	Encouragement	Create incentives for bicycling by partnering with local businesses to provide discounts on purchases for registered bicyclists	Incentives offered annually as part of Commuter Challenge but not year round.	Explore options for combining program with Bike Month.
Bicycle and Trails Map	Encouragement	Provide route and facility information, as well as highlight walking and bicycling destinations	An app has also been created. Multiple different entities distribute their own materials. Consolidation of information would ensure consistent information is distributed.	Continue to distribute maps and update app.
Walking to School Promotion	Encouragement	Facilitate activities that get students excited about walking to school.	RiverStone Health currently runs a committee that helps get walking school buses started, "Walktober", and more.	Continue supporting walk to school activities.

PROGRAM NAME	TYPE	DESCRIPTION	STATUS	FUTURE RECOMMENDATIONS
Safety Equipment Use	Encouragement	Encourage the use of bicycle lights, helmets, and reflective clothing by promoting the use of this equipment and hosting equipment giveaways	Lockwood Ped. Safety District gives away some helmets and reflective slap bands to 4th graders in May. Previously, the school district had a grant from St. Vincent Healthcare (now Intermountain Health) to sell helmets to students at \$5/helmet, but the grant was used up. Both hospitals sell low cost helmets, but they are not free.	Encourage organizations and school districts to coordinate their efforts, sharing resources, establishing best practices, and program development costs.
Organized Bicycle Rides	Encouragement	Organize critical mass rides to raise awareness of bicyclists in the community	Tour de Fleur is still going on. In the past two years, the Commuter Challenge has done a "Slow Walk/Roll" for its kickoff event.	Continue to support rides, as well as organize rides with different purposes: accessibility, youth rides, etc.
Fun Runs	Encouragement	Use of trails for running/walking events	Many fun runs/runs exist throughout the community. Some use trails or the neighborhood bikeway.	Continue to organize more events
Conduct walkability, accessibility, and park audits	Encouragement	Conduct audits in the city's parks to assess accessibility conditions, lighting, and improve safety	Healthy By Design did a Parks RX program where they evaluated two parks and created walking route maps showing conditions on the trails. Crime Prevention Through Environmental Design (CPTED) is a City priority, with there being talk of conducting CPTED audits on parks.	Formalize Billings' CPTED criteria and lead walking audits
City of Billings Bicycle Friendly Business (BFB)	Encouragement	Encourage employees to commute by bicycle through programs and on-site bicycle parking	With developments such as the new City Hall containing indoor bike parking, applying for BFB status could lead to the City becoming certified.	City of Billings should apply for BFB status, encouraging businesses around Billings to also take steps to achieve BFB status as well
Volunteer Bike Patrol Unit (VBPU)	Enforcement	The VBPU patrols the city's bike trails and parks and leads bike patrols in identified hot spot areas to report suspicious activities. Volunteers more commonly serve as "trail ambassadors," providing a positive presence on the trail system to help people feel safe.	Is currently paused, however the Bicycle Advisory Committee would like it to continue.	Follow up with Bicycle Advisory Committee and City Police Volunteer Coordinator

PROGRAM NAME	TYPE	DESCRIPTION	STATUS	FUTURE RECOMMENDATIONS
Increase Traffic Enforcement	Enforcement	Increase the budget for traffic enforcement in the City of Billings to allow additional officers to be assigned to traffic detail	A Safety mill levey, which passed several years ago, provided more funding for police officers, including traffic enforcement. More officers may be coming soon to do targeted enforcement.	Continue and expand funding
Establish Comprehensive Counts Program	Evaluation	Collect data on bicycling and trail use using automated counters	In recent years, the City has shifted entirely to automatic counts. Due to this, not as many ped. counts have been taken. A people-counter has been added downtown under Skypoint that stays there year round. There is also one set of permanent bike lane counters on Poly and two permanent trail counters.	Continue current program and add additional counters, both temporary and permanent
Bicycle-Friendly Communities Designation	Evaluation	Assess progress and celebrate success made towards improving bicycling conditions	The application is every couple years. The City recently reapplied and was awarded bronze.	Review report card and reapply when necessary
Measuring the Street	Evaluation	Before and after the installation of new bikeway or trail facilities, collect data on bicycle, pedestrian, and motor vehicle volumes, crashes, and motor vehicle speeds	The City has conducted this process on a neighborhood bikeway, and will continue to conduct them on future facilities.	Continue to conduct studies and develop a findings report for each
Bicycle Kitchen	Equity	Bike Kitchens teach people of all ages and backgrounds how to repair bicycles. Through bike repair and bicycle related projects, bike kitchen organizations promote personal development and provide leadership opportunities.	Currently, no Bicycle Kitchens exist in Billings.	Explore program feasibility and potential partners
Bicycle Giveaways	Equity	Provide bicycles, bike education, bike safety equipment, and locks to low income children, veterans, people in substance abuse programs, and people in half-way houses.	The Lockwood Pedestrian Safety District gives away a few bikes a year to students in need. KIM provides an educational campaign for schools it visits.	Continue and support current programs



## CHAPTER 6

# Implementation Strategy

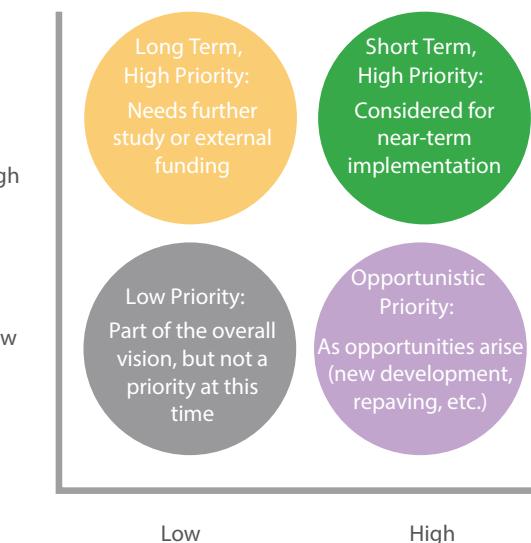
# Prioritization & Implementation

Chapter 6 details the MPO's approach for prioritizing projects, provides planning level cost estimates, and identifies potential funding strategies for implementing the plan.

## Project Prioritization

The project prioritization process consists of two evaluations of each project based on: 1) project value, or benefit, and 2) project readiness, or feasibility. Projects are graded as either "High" or "Low" for each evaluation, which results in a project landing in one of four possible priority categories, as shown in Figure 6.1. This approach serves as a guide for local and state governments and agencies who want to implement recommendations from this Plan, in understanding which projects to focus on first; however, agencies should be flexible in their approach. Priorities may change based on future study or as other synergies arise with new development, reconstruction, or other opportunities for cost savings. Grant funding may also shift priorities, as the amount available or the priorities of funding agencies may drive project implementation.

**FIGURE 6.1 – PROJECT PRIORITY CATEGORIES**



## Project Value

Project value, or benefit, is determined by how well projects achieve the goals of the plan in Chapter 1. Table 6.1 provides details about the criterion that were used to evaluate each project. Projects could score either a 0 or 1, with the former indicating that the project did not meet the criteria and the latter indicating that it did. Since some criteria are more important than others, either because they are more effective in achieving the plan's goals or have been designated as a priority by the City, multipliers were added to the evaluation. For example, creating more connections to schools is considered a higher priority than creating more connections to transit.

## Project Value Evaluation Results

Figure 6.2 on the following page shows the project value evaluation results. A complete list of recommended active transportation facilities and spot improvements, ranked by project value, are included in Table (x) in Appendix (x).

## Project Readiness

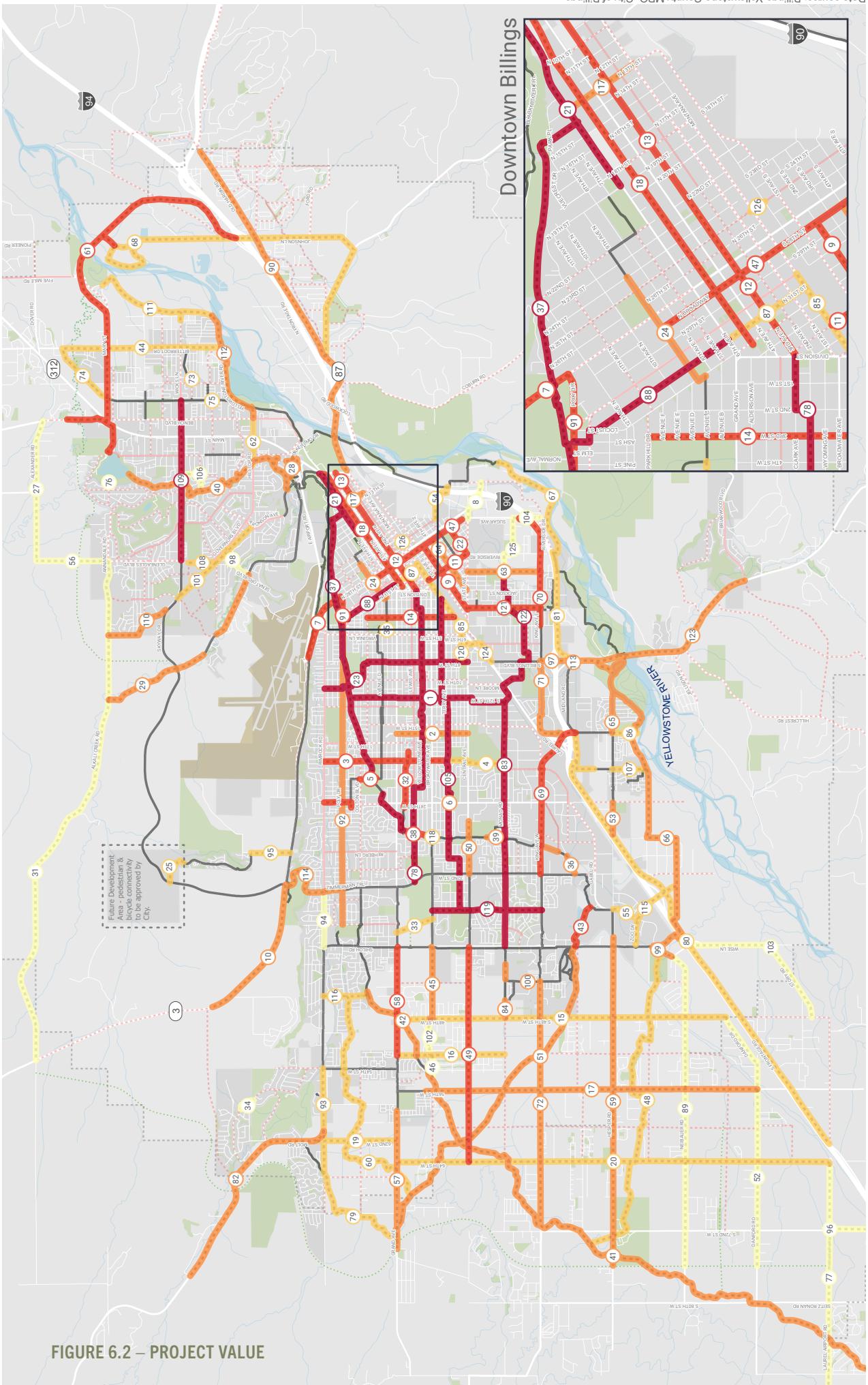
Project readiness refers to the feasibility of a project, and is evaluated based on the complexity of a project related to design, funding availability (including funding for additional planning and design), constructability, and maintenance. Projects that only minimally alter the roadway (pavement striping and signage only), such as bike lanes, received a high project readiness rating.

## Project Readiness Evaluation Results

Figure 6.3 on the following pages show the project readiness evaluation results.

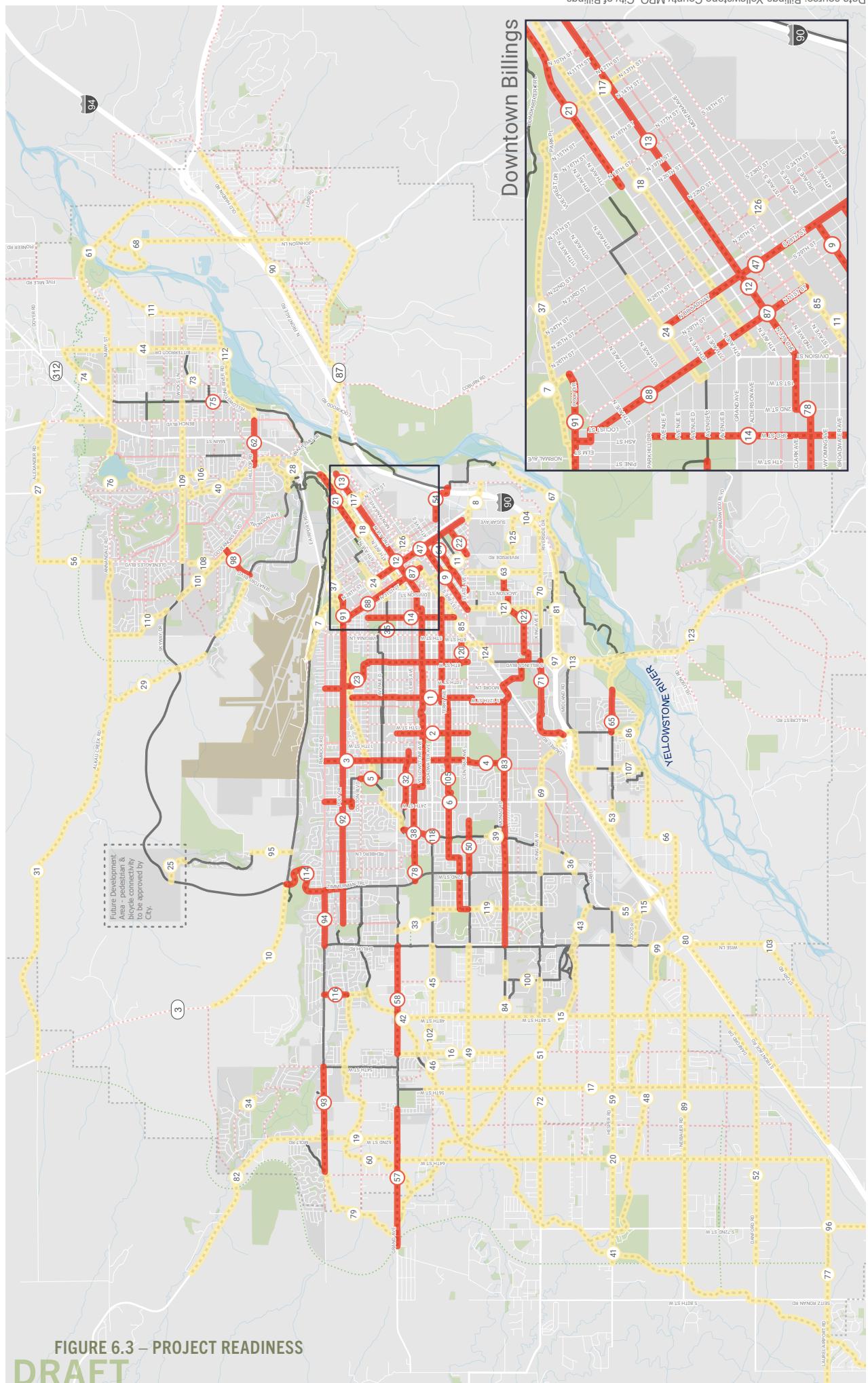
TABLE 6.1 – PROJECT VALUE CRITERION

CRITERION	DESCRIPTION	MULTIPLIER
Closes gap in spine network	Projects that extend a high-comfort facility or closes a gap between two high-comfort facilities	4
Connects to schools	Projects that create a direct or meaningful connection to any school	3
Connects to transit	Projects that create a direct connection with, run adjacent to, or intersect with designated transit routes	2
Serves major commercial, recreation, or civic destination	Projects that make a direct or meaningful connection to a significant trip generator or OD Zone	2
Serves geographies where people rely on active modes	Projects that make a direct or meaningful connection to areas that are classified as disadvantaged populations	1



## PROJECT VALUE

### BILLINGS AREA PEDESTRIAN & BICYCLE MASTER PLAN



## Priority Project Categories: Project Value & Readiness Combined

- **Short term, high priority:** These projects score high on both project value and readiness, meaning that they achieve several of the plan's goals and are easy to implement. These projects should be considered for near-term implementation and are contingent on funding availability.
- **Long term, high priority:** These projects score high on project value, but low on readiness, meaning that they achieve several of the plan's goals, but may need further feasibility study or require external funding. These projects should be prioritized for further concept and feasibility studies, as well as applications for external grants.
- **Opportunistic priority:** These projects score lower on project value, but high on project readiness, meaning that although they may not achieve as many of the plan's goals, they are easy to implement. These projects may become a priority after short-term priorities are complete, if an opportunity arises (e.g., new development and pavement preservation), or if safety needs become evident.
- **Low priority:** These projects score low on both project value and readiness, meaning they present a lower benefit and may be more challenging to implement. These projects could be pursued long term but are not a priority currently.

For a complete list of projects, see Appendix (B). The results of this evaluation are subject to change based on further studies, partnership opportunities, funding availability, or other circumstances that may influence the City's ability to implement and maintain improvements. Some of the projects listed will likely be constructed in phases or segments as funding and project limits allow.

## Top 10 Priority Projects (Based on Value and Readiness Criteria)

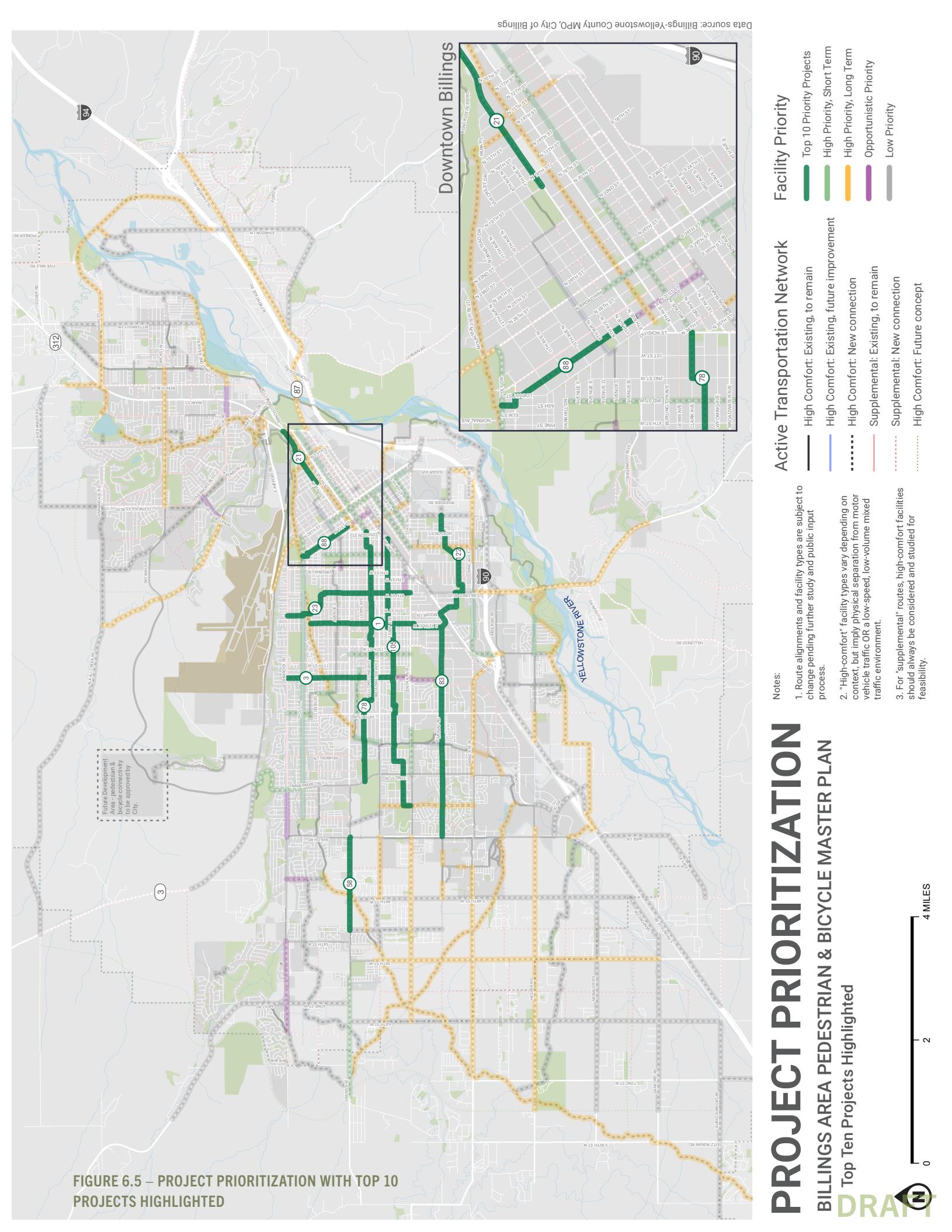
The following 10 high comfort projects scored the highest on project value and readiness. The number in the parenthesis next to the name lists the project number which can be used to locate the project on the map.

1. **Yellowstone Ave/Clark Ave/Lewis Aves (#78)**  
Extent: Zimmerman Tr. to Division St. (6.17 miles)
2. **8th St W/Delphinium/Azela/11th/Missouri (#24)**  
Extent: Rimrock Rd. to Central Ave. (3.26 miles)
3. **Howard/Terry/Miles/St. Johns Aves (#105)**  
Extent: 36th St. W to 1st St. W (6.70 miles)
4. **Monad Rd (#83)**  
Extent: 32nd St. W to Billigns Blvd. (6.03 miles)
5. **12th St W/Plainview St. (#1)**  
Extent: BBWA Canal to Monad Rd. (3.13 miles)
6. **6th Ave N(#21)**  
Extent: N. 19th St. to existing trail (1.44 miles)
7. **N 31st St (#88)**  
Extent: Poly Dr. to 6th Ave. N (1.29 miles)
8. **Phillips St (#122)**  
Extent: S. Billings Blvd. to Washington St. (2.29 miles)
9. **19th St (#3)**  
Extent: Rimrock Rd. to Miles Ave. (2.39 miles)
10. **Grand Ave (#58)**  
Extent: 74th St. W to Shiloh Rd. (2.17 miles)



FIGURE 6.4 – PROJECT PRIORITIZATION

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## Cost Estimates

Table 6.2 outlines planning level cost estimates for the facility types listed earlier in the plan. Planning level cost estimates are meant to provide a high level understanding of the potential costs associated with a project. Applying these estimates on a network scale can generate potential discrepancies when compared to actual implementation costs. Therefore, it is recommended that a conservative contingency of 30 percent be applied to planning level cost estimates to account for costs such as final engineering and design, traffic control, permitting, inflation, and others. The numbers in table 6.2 include the 30 percent contingency, thus providing a conservative cost per mile estimate for each facility type. All estimates assume a standard City of Billings street, that the existing curb and gutter will remain, and that no striping needs to be obliterated. Additionally, estimates include a generic cost for signage, while project specific signage costs will vary on a per project basis.

TABLE 6.2 – PLANNING LEVEL COST ESTIMATES\*

Facility Type	Cost per Mile
Neighborhood Bikeways	\$19,305.00
Bike Lanes	\$44,772.00
Buffered Bike Lanes	\$77,377.30
Separated Bike Lane	\$760,234.80
Asphalt Shared/Sidewalk	\$466,995.10
Concrete Shared/Sidewalk	\$736,459.10
Unsignalized Mid-Block Crosswalk	\$4,745.00
Mid-block Crosswalk with Rectangular Rapid Flash Beacon (RRFB)	\$31,954.00
Marked Crosswalk & Ped Warning	\$263,094.00
Intersection Reconstruction (Bulbout)	\$160,810.00

\*Each cost estimate includes facility type specific assumptions that can be found in Appendix A.

## Funding Sources

Funding plays a pivotal role in Billings' ability to transform the goals and projects in this plan from ideas into reality. The following tables outline the various funding sources available to support the implementation of bicycle and pedestrian facilities. Leveraging these opportunities will put Billings on the path to realizing this plan's vision for a safer and more accessible active transportation system.

TABLE 6.2 – FUNDING SOURCES

NAME	SOURCE TYPE	DESCRIPTION	MORE INFORMATION	ELIGIBILITY/REQUIRED MATCH
Safe Streets and Roads for All (SS4A) Grant Program	Federal	The new SS4A Grant Program funds the development or update of a comprehensive safety action plan (Action Plan), conducting planning, design, and development activities in support of an Action Plan, and/or carrying out projects and strategies identified in an Action Plan.	<a href="#">Link</a>	20% state or local match. Cities eligible to apply. Offers planning and demonstration grants or implementation grants.
Active Transportation Infrastructure Investment Program (ATIIP)	Federal	The ATIIP provides grants to states and localities to strategically invest in projects that connect active transportation networks and spines, such as safe bike paths and walking trails, while reducing carbon emissions and creating new jobs. The program will help connect people to destinations within or between communities, including schools, workplaces and other community areas. Active transportation spines can connect communities, metropolitan regions and states.	<a href="#">Link</a>	20% state or local match. Local government organizations eligible to apply.
Transportation Alternatives (TA)	Federal	Transportation Alternatives (TA) is a funding source under the FAST Act that consolidates three formerly separate programs under SAFETEA-LU: Transportation Enhancements (TE), Safe Routes to School (SRTS), and the Recreational Trails Program (RTP). Funds are available through a competitive process. These funds may be used for a variety of projects including: <ul style="list-style-type: none"> <li>* SRTS programs (infrastructure and non-infrastructure programs)</li> <li>* Construction, planning, and design of on- and off-road trail facilities for pedestrians, bicyclists, and other non-motorized forms of transportation, including sidewalks, bikeways, pedestrian + bicycle signals, traffic-calming, lighting, and other safety-related infrastructure</li> <li>* Construction, planning, and design of infrastructure-related projects and systems that will provide safe routes for children, seniors, and individuals with disabilities who cannot drive</li> <li>* Construction of rail-trails</li> <li>* Recreational trails program</li> </ul>	<a href="#">Link</a>	13.42% state or local match. Local governments eligible to apply.

NAME	SOURCE TYPE	DESCRIPTION	MORE INFORMATION	ELIGIBILITY/REQUIRED MATCH
Rebuilding American Infrastructure with Sustainability and Equity (RAISE) Grants	Federal	RAISE grants, which were originally created under the American Recovery and Reinvestment Act as TIGER grants, can be used for a wide variety of projects, including road, rail, and transit projects. These grants provide capital funding to any public entity, including municipalities and counties.	<a href="#">Link</a>	20% state or local match but includes exceptions. Local governments eligible to apply
Federal Transit Administration (FTA) Grants	Federal	The FTA has several grant programs available to local and state governments to enhance active transportation connections to public transportation facilities.	<a href="#">Link</a>	
Federal Lands Access Program (FLAP)	Federal	The FLAP is intended to improve transportation facilities that provide access to, are adjacent to, or are located within Federal lands. The fund is administered through MDT in coordination with the Central Federal Lands Highway Division, which develops a Programming Decisions Committee. The Committee puts out the call for projects, establishes selection criteria, and prioritizes selected projects. The next call for projects is anticipated to be in 2026.	<a href="#">Link</a>	
Congestion Mitigation and Air Quality Improvement (CMAQ)	Federal	This program provides funds to state DOTs, MPOs and other sponsors to fund projects that will contribute to air quality improvements in ozone, carbon monoxide and/or particulate matter, and provide congestion relief. Many types of projects are eligible under the CMAQ program including electric vehicles and charging stations, diesel engine replacements and retrofits, transit improvements, bicycle and pedestrian facilities, shared micromobility projects including shared scooter systems, and more. In addition to improving air quality and reducing congestion, CMAQ projects can improve equitable access to transportation services, improve safety, and promote application of new and emerging technologies.	<a href="#">Link</a>	20% state and local match, typically. Must apply in partnership with state DOT or MPO. Projects must contribute to the attainment of air quality standards (reducing emissions) in the region.
Recreational Trails Program (RTP)	Federal	The Bipartisan Infrastructure Law continued the Recreational Trails Program (RTP) as a set-aside from the Transportation Alternatives program. The RTP provides funds to states to develop and maintain recreational trails and trail-related facilities for both non-motorized and motorized recreational trail uses. The funds represent a portion of the motor fuel excise tax collected from non-highway recreational fuel use by snowmobiles, all-terrain vehicles, off-highway motorcycles, and off-highway light trucks.	<a href="#">Link</a>	20% state or local match. Local governments eligible to apply.

NAME	SOURCE TYPE	DESCRIPTION	MORE INFORMATION	ELIGIBILITY/REQUIRED MATCH
Surface Transportation Block Grant Program (STP)	Federal	The Infrastructure Investment and Jobs Act's Surface Transportation Block Grant Program (STP) provides funds to states to preserve or improve conditions and performance on any federal-aid highway. Funds are apportioned to Montana and then allocated by the Montana Transportation Commission. The STP Urban, a subset of the program, provides funds for the urban highway system, and can be used for resurfacing, rehabilitation, or reconstruction of bicycle facilities and pedestrian walkways.	<a href="#">Link</a>	13.42% state or local match.
Carbon Reduction Program (CRP)	Federal	The Bipartisan Infrastructure Law's Carbon Reduction Program (CRP) provides funds for projects that reduce transportation emissions. Projects can include the construction, planning, and design of on-road and off-road trail facilities for pedestrians, bicyclists, and other nonmotorized forms of transportation.	<a href="#">Link</a>	13.42% state or local match
Additional Federal Grants/ Programs	Federal	The list above may not be exhaustive and new sources of federal funding may become available. The Federal Highway Administration maintains a spreadsheet of funding opportunities at the link to the right.	<a href="#">Link</a>	
Highway Safety Improvement Program (HSIP)	State	HSIP funds are available for projects aimed at improving safety on all public roads to reduce traffic fatalities and serious injuries. Bike lanes, roadway shoulders, crosswalks, intersection improvements, underpasses, and improved signage are examples of eligible projects. The program is managed by MDT's Safety Engineering Section.	<a href="#">Link</a>	
Trail Stewardship Grant Program	State	The State of Montana funds the Trail Stewardship Grant Program for new trail and shared-path construction, maintenance, and construction of trailside facilities.	<a href="#">Link</a>	10% local match. Local governments and non-profits eligible.
Bond Financing	City	Bonds can be approved by voters to fund a range of projects.		
Special Assessment or Taxing Districts	City	Local municipalities can establish special assessment districts for infrastructure improvements, like sidewalks, that are missing or in need of improvement in certain areas.		
Parking Fees	City	Some cities have instituted parking fees for public parking spaces that are then used to pay for infrastructure improvements.		

NAME	SOURCE TYPE	DESCRIPTION	MORE INFORMATION	ELIGIBILITY/REQUIRED MATCH
Development Impact Fees	City	Development impact fees are one-time charges collected from developers for financing new infrastructure construction and operations and can help fund bicycle and pedestrian improvements. Impact fees are assessed through a city's impact fee program.		
New Construction	City	Future road widening and construction projects are methods of providing improved bike and pedestrian infrastructure. To ensure that roadway construction projects provide these improvements, it is important that the review process includes a review of any relevant active transportation related plans.		
PeopleForBikes Community Grant Program	Private	<p>The PeopleForBikes Community Grant Program supports bicycle infrastructure projects and targeted advocacy initiatives that make biking safer for people of all ages and abilities. PeopleForBikes accepts requests for funding up to \$10,000. Projects that qualify for funding include:</p> <ul style="list-style-type: none"> <li>1 - Costs related to the development of permanent bike infrastructure, including trails, shared-use paths, bike parks, pump tracks, bicycle playgrounds, neighborhood greenways/bike boulevards, and protected bike lanes</li> <li>2 - Costs related to "quick-build" or "demonstration projects," provided that any temporary infrastructure is part of a strategy to subsequently develop permanent infrastructure</li> <li>3 - Land or easement acquisition costs for bike infrastructure</li> <li>4 - Events or programs that support cultural acceptance and support of specific planned or recently constructed bike infrastructure projects, like "bike buses" or "community bike rides." Such events or programs must show a connection between the event and organizing for permanent infrastructure improvements and must show a likelihood of permanence beyond the term of the grant.</li> </ul>	<a href="#">Link</a>	No required match. Local government agencies are encouraged to apply.
Private Developers	Private	Developers should consider constructing local streets with bike- and pedestrian-oriented facilities within subdivisions, including dedicating right-of-way to trails and parks. In fact, active transportation facilities are now required as part of City of Billings Subdivision regulations. Cities can encourage developers to include additional active transportation amenities during development review.		

# APPENDIX



# Appendix A

## PLANNING LEVEL COST ESTIMATES

ITEM	SPACING (FT)	QUANTITY	ROUNDED	UNIT PRICE	COST PER MILE
Sharrow Markings	250	21.12	22	\$ 350.00	\$ 7,700.00
Signage	500	10.56	11	\$ 650.00	\$ 7,150.00
				\$ 14,850.00	Subtotal

30% \$ 4,455.00	CONTINGENCY
\$ 19,305.00	TOTAL

Engineer's Opinion of Probable Cost  
for  
Neighborhood Bikeways (Cost Per Mile)

ITEM NO.	EST. QTY.	UNIT	DESCRIPTION	UNIT PRICE	TOTAL PRICE
101	22	EA	Sharrow Markings	\$ 350.00 / EA = \$ 7,700.00	
102	11	EA	Signage	\$ 650.00 / EA = \$ 7,150.00	
				<b>Subtotal = \$ 14,850.00</b>	
<i>*This estimate is assumed that the proper typical section has adequate curb and gutter and existing striping does not need to be obliterated to accommodate the new improvements.</i>				Total = \$ 14,850.00	
<i>*Project specific signage will vary on a per-project basis. The above estimate is only a generic estimate. Bike lane project signage may include but not be limited to signs such as R3-17, R7-9-A, R4-11, W7-1-1 AND R4-4.</i>				Contingency (30%) = \$ 4,455.00	
				Total Price = \$ 19,305.00	

ITEM	SPACING/LENGTH (FT)	QUANTITY	ROUNDED	UNIT PRICE	COST PER MILE
Bike Lane Markings	500	10.56	12	\$ 350.00	\$ 4,200.00
Signage	500	10.56	12	\$ 650.00	\$ 7,800.00
6" White Epoxy Striping	5280	10560	10560	\$ 1.75	\$ 18,480.00
4" White Epoxy Striping	5280	5280	5280	\$ 0.75	\$ 3,960.00
				\$ 34,440.00	SUBTOTAL
				\$ 44,772.00	TOTAL

30% \$ 10,332.00 CONTINGENCY

\$ 44,772.00 TOTAL

**Engineer's Opinion of Probable Cost  
for  
Bike Lanes (Cost Per Mile)**

ITEM NO.	EST. QTY.	UNIT	DESCRIPTION	UNIT PRICE	TOTAL PRICE
101	12	EA	Bike Lane Markings	\$ 350.00 / EA	\$ 4,200.00
102	12	EA	Signage	\$ 650.00 / EA	\$ 7,800.00
103	10560	LF	6" White Epoxy Striping	\$ 1.75 / LF	\$ 18,480.00
104	5280	LF	4" White Epoxy Striping	\$ 0.75 / LF	\$ 3,960.00
				<b>Subtotal = \$ 34,440.00</b>	
				<b>Total = \$ 34,440.00</b>	
				<b>Contingency (30%) = \$ 10,332.00</b>	
				<b>Total Price = \$ 44,772.00</b>	

\*This estimate is assumed that the proper typical section has adequate curb and gutter and existing striping does not need to be obliterated to accommodate the new improvements.

\*Estimate for striping assumes that all three white stripes shown in exhibit will be painted as part of this project. The lines to the inside of the bike lane would be 6" and the lane to the outside of the bike lane on the side of the street with parallel parking would be 4".

\*Project specific signage will vary on a per project basis the above estimate is only a generic estimate. Bike lane project signage may include but not be limited to signs such as R3-17, R7-9-A, R4-11, W71-1 AND R4-4.

ITEM	SPACING/LENGTH (FT)	QUANTITY	ROUNDED	UNIT PRICE	COST PER MILE	*XX% "DEFICIENCY" factor included for line breaks and intersections
Bike Lane Markings	500	10.56		11	\$ 350.00	\$ 3,850.00
Signage	400	13.2		14	\$ 650.00	\$ 9,100.00
6" White Epoxy Stripping	5280	25344		25344	\$ 1.75	\$ 44,352.00
6" White Epoxy Diagonal Hatching	10	1267.2		1268	\$ 1.75	\$ 2,219.00
4" White Epoxy Stripping	5280	4224		4224	\$ 0.75	\$ 3,168.00
					\$ 62,689.00	<b>Subtotal</b>
				30%	\$ 18,806.70	CONTINGENCY
					\$ 81,495.70	<b>TOTAL</b>

**Engineer's Opinion of Probable Cost  
for  
Buffered Bike Lanes (Cost Per Mile)**

ITEM NO.	EST. QTY.	UNIT	DESCRIPTION	UNIT PRICE	TOTAL PRICE
101	11	EA	Bike Lane Markings	\$ 350.00	/
102	14	EA	Signage	\$ 650.00	/
103	25344	LF	6" White Epoxy Striping	\$ 1.75	/
104	1268	LF	6" White Epoxy Diagonal Hatching	\$ 1.75	/
105	4224	LF	4" White Epoxy Striping	\$ 0.75	/
					<b>Subtotal = \$ 59,521.00</b>
					<b>Total = \$ 59,521.00</b>
					<b>Contingency (30%) = \$ 17,856.30</b>
					<b>Total Price = \$ 77,377.30</b>

\*It is assumed that the proper bike section has adequate curb and gutter and existing striping does not need to be eliminated to accommodate the new improvements.

\*The deficiency factors was assumed for any drive approaches and interactions causing line breaks.

\*It is assumed that one side of the road with bike lane would have a diagonally hatched buffer zone. With the other side of the street having a buffer zone 2-feet either side of the bike lane with then an adjacent parking lane between the bike zone and existing curb and gutter.

\*Estimate for striping assumes that all three white stripes shown in exhibit will be painted as part of this project. The lines to the inside of the bike lane would be 6" and the lane to the outside of the bike lane on the side of the street with parallel parking would be 4".

\*It is assumed that the buffer zone for the diagonal hatching would be 3-foot wide and the hatching be 10-feet O.C.

\*Project specific signage will vary on a per project basis the above estimate is only a generic estimate. Bike lane project signage may include but not be limited to signs such as R3-17, R7-9.4, R4-11, W7-1 AND R4-4.

ITEM	SPACING/LENGTH (FT)	QUANTITY	ROUNDED	UNIT PRICE	COST PER MILE	*XX%"DEFICIENCY" factor included for line breaks and intersections
Bike Lane Markings	500	10.56		12 \$ 350.00	\$ 4,200.00	
Signage	400	13.2		14 \$ 650.00	\$ 9,100.00	
6" White Dashed Epoxy Striping	5280	2112		2112 \$ 1.75	\$ 3,696.00	20%
4" White Parking Striping	5280	4224		4224 \$ 0.75	\$ 3,168.00	80%
Pin-down Concrete Barrier	5280	7687.68		7688 \$ 60.00	\$ 461,280.00	80%
Flexible Delimiters	50	307.52		308 \$ 190.00	\$ 58,520.00	
Green Conflict Markings	5280	1408		1408 \$ 10.00	\$ 14,080.00	20%
Yellow Epoxy Curb Paint		7688		7688 \$ 4.00	\$ 30,752.00	
					\$ 584,796.00	SubTOTAL
					30% \$ 175,438.80	CONTINGENCY
					\$ 760,234.80	TOTAL

Engineer's Opinion of Probable Cost  
for  
Separated Bike Lane (Cost Per Mile)

ITEM NO.	EST. QTY.	UNIT	DESCRIPTION	UNIT PRICE	TOTAL PRICE
101	12	EA	Bike Lane Markings	\$ 350.00 /	EA = \$ 4,200.00
102	14	EA	Signage	\$ 650.00 /	EA = \$ 9,100.00
103	2112	LF	6" White Dashed Epoxy Striping	\$ 1.75 /	LF = \$ 3,696.00
104	4224	LF	4" White Parking Striping	\$ 0.75 /	LF = \$ 3,168.00
105	7688	LF	Pin-down Concrete Barrier	\$ 60.00 /	LF = \$ 461,280.00
106	308	EA	Flexible Delimiters	\$ 190.00 /	EA = \$ 58,520.00
107	1408	SY	Green Conflict Markings	\$ 10.00 /	SY = \$ 14,080.00
108	7688	LF	Yellow Epoxy Curb Paint	\$ 4.00 /	LF = \$ 30,752.00
					Subtotal = \$ 584,796.00
					Total = \$ 584,796.00
					Contingency (30%) = \$ 175,438.80
					Total Price = \$ 760,234.80

\*This estimate is assumed that the proper typical section has adequate curb and gutter and existing striping does not need to be altered to accommodate the new improvements.

\*The deficiency factor was assumed for any drive approaches and intersections, causing line breaks and the omission of concrete barriers in that area.

\*The pin-down concrete barrier would be Type A Median Curb set back to back to create a 2 foot wide barrier. The length was calculated assuming every 50 linear feet in the barrier there would be a 5 foot break to accommodate storm water and a deflection was calculated in for potential intersections and approaches. Additionally flexible delimiters would be placed atop the barrier on either side of the 5 foot barrier breaks.

\*Project specific signage will vary on a per project basis the above estimate is only a generic estimate. Bike lane project signage may include but not be limited to signs such as R3-17, R7-9-A, R4-1, W11-1 AND R4-4.

ITEM	SPACING/LENGTH (FT)	QUANTITY	ROUNDED	UNIT PRICE	COST PER MILE
Signage	400	13.2		14 \$ 650.00	\$ 9,100.00
4" Yellow Dashed Centerline	5280	5280		5280 \$ 0.75	\$ 3,960.00
10-ft Asphalt Trail (3" Thickness)	5280	5866.667		5867 \$ 40.00	\$ 234,680.00
1-1/2" Minus Base Gravel (6" thickness)	5280	977.7778		978 \$ 44.00	\$ 43,032.00
Unclassified Excavation	5280	977.7778		978 \$ 40.00	\$ 39,120.00
Geotextile Fabric	5280	5866.667		5867 \$ 5.00	\$ 29,335.00
					<b>Subtotal</b>
					\$ 359,227.00
					<b>30% \$ 107,768.10 Contingency</b>
					<b>\$ 466,995.10 Total</b>

**Engineer's Opinion of Probable Cost  
for  
Asphalt Shared/Sidewalk (Cost Per Mile)**

ITEM NO.	EST. QTY.	UNIT	DESCRIPTION	UNIT PRICE	TOTAL PRICE
101	14	EA	Signage	\$ 650.00	
102	5280	LF	4" Yellow Dashed Centerline	\$ 0.75	
103	5867	SY	10-ft Asphalt Trail (3" Thickness)	\$ 40.00	
104	978	CY	1-1/2" Minus Base Gravel (6" thickness)	\$ 44.00	
105	978	CY	Unclassified Excavation	\$ 40.00	
106	5867	SY	Non-Woven Geotextile Fabric (Mirifai 140N)	\$ 5.00	
					<b>Subtotal = \$ 359,227.00</b>
					<b>Total = \$ 359,227.00</b>
					<b>Contingency (30%) = \$ 107,768.10</b>
					<b>Total Price = \$ 466,995.10</b>

\*The undesignated excavation estimate is based off of the volume from existing ground elevation to 6-inches down to subgrade to accommodate 1-1/2" minus base gravel.

\*It is assumed that some of the undesignated excavation will be allocated for new 2-foot wide shoulders adjacent to the new asphalt trail.

\*Project specific signage will vary on a per project basis; the above estimate is only a generic estimate. Bike lane project signage may include but not be limited to signs such as R3-17, R7-9A, R4-11, W11-1 AND R4-4.

\*If soil conditions worsen the geotextile should be changed to accommodate the on site conditions with the advice of a geotechnical engineer.

ITEM	SPACING/LENGTH (FT)	QUANTITY	ROUNDED	UNIT PRICE	COST PER MILE
Signage	400	13.2		14 \$ 650.00	\$ 9,100.00
4" Yellow Dashed Centerline	5280	5280		5280 \$ 0.75	\$ 3,960.00
10-ft Concrete Trail (6"					
Thickness)	5280	52800		52800 \$ 8.00	\$ 422,400.00
1-1/2" Minus Base Gravel (6"					
thickness)	5280	977.7778		978 \$ 44.00	\$ 43,032.00
Unclassified Excavation	5280	1466.667		1467 \$ 40.00	\$ 58,680.00
Geotextile Fabric	5280	5866.667		5867 \$ 5.00	\$ 29,335.00
					\$ 566,507.00 SUBTOTAL
				30% \$ 169,952.10	CONTINGENCY
				\$ 736,459.10	TOTAL

**Engineer's Opinion of Probable Cost  
for  
Concrete Shared/Sidewalk (Cost Per Mile)**

ITEM NO.	EST. QTY.	UNIT	DESCRIPTION	UNIT PRICE	TOTAL PRICE
101	14	EA	Signage	\$ 650.00	/
102	5280	LF	4" Yellow Dashed Centerline	\$ 0.75	/
103	52800	SF	10-ft Concrete Trail (6" Thickness)	\$ 8.00	/
104	978	CY	1-1/2" Minus Base Gravel (6" thickness)	\$ 44.00	/
105	1467	CY	Unclassified Excavation	\$ 40.00	/
106	5867	SY	Non-Woven Geotextile Fabric (Minifi 140/N)	\$ 5.00	/
					Subtotal = \$ 566,507.00
					Total = \$ 566,507.00
					Contingency (30%) = \$ <u>169,952.10</u>
					Total Price = \$ 736,459.10

\*The undeclassified excavation estimate is based off of the volume from existing ground elevation to 9-inches down to subgrade to accommodate 1-1/2" minus base gravel.

\*It is assumed that some of the undeclassified excavation will be allocated for new 2-foot wide shoulders adjacent to the new asphalt trail.

\*Project specific signage will vary on a per project basis the above estimate is only a generic estimate. Bike lane project signage may include, but not be limited to signs such as R-3-17, R17-9A, R4-11, W11-1, AND R4-4.

\*If soil conditions worsen the geofabric should be changed to accommodate the on site conditions with the advice of a geotechnical engineer.

Description	QTY	Unit Price	Cost		
Sign Assembly	2	\$ 700.00	\$ 1,400.00		
ITEM NO.	EST. QTY.	UNIT	DESCRIPTION	UNIT PRICE	TOTAL PRICE
101	2	EA	Sign Assembly	\$ 700.00 / EA =	\$ 1,400.00
102	60	LF	12" Solid White Epoxy Striping	\$ 15.00 / LF =	\$ 900.00
103	30	SF	24" Thermoplastic White Sharks Teeth	\$ 45.00 / SF =	\$ 1,350.00
				<b>Subtotal =</b>	<b>\$ 3,650.00</b>
				<b>Total</b>	<b>\$ 3,650.00</b>
				<b>Contingency (30%)</b>	<b>\$ 1,095.00</b>
				<b>Total Price</b>	<b>\$ 4,745.00</b>

**Engineer's Opinion of Probable Cost  
for  
Unsigned Mid-Block Crosswalk**

- \*This estimate is assumed that the proper typical section has adequate curb and gutter and existing striping does not need to be altered to accommodate the new improvements.
- \*This estimate is based on a standard City of Billings broad street with a 34' width back of curb to back of curb.
- \*This estimate can vary depending on any other accommodations needed for the specific project.

Description	QTY	Unit Price	Cost
12" Solid White Epoxy Striping	82	\$ 15.00	\$ 1,230.00
24" Thermoplastic White Sharks Teeth	30	\$ 45.00	\$ 1,350.00
Solar Powered RRFB Signal System	1	\$22,000.00	\$ 22,000.00
			\$ 24,580.00 SUBTOTAL
			30% \$ 7,374.00 CONTINGENCY
			\$31,954.00 TOTAL

**Engineer's Opinion of Probable Cost**

**for**  
**Mid-block Crosswalk with Rectangular Rapid Flash Beacon (RRFB)**

ITEM NO.	EST. QTY.	UNIT	DESCRIPTION	UNIT PRICE	TOTAL PRICE
102	82	LF	12" Solid White Epoxy Striping	\$ 15.00 / LF	\$ 1,230.00
103	30	SF	24" Thermoplastic White Sharks Teeth	\$ 45.00 / SF	\$ 1,350.00
104	1	LS	Solar Powered RRFB Signal System	\$ 22,000.00 / LS	\$ 22,000.00
				<b>Subtotal</b>	<b>\$ 24,580.00</b>
				Total	\$ 24,580.00
				Contingency (30%)	<b>\$ 7,374.00</b>
				Total Price	<b>\$ 31,954.00</b>

*\*This estimate is assumed that the proper striping has adequate curb and gutter and existing striping does not need to be offset to accommodate the new improvements.*

*\*This estimate is based on a standard City of Billings 3-lane commercial street with a 45 mph back of curb to back of curb.*

*\*This estimate can vary depending on any other accommodations needed for the specific project.*

Description	QTY	Unit Price	Cost
Sign Assembly	10	\$ 700.00	\$ 7,000.00
12" Solid White Epoxy Striping	82	\$ 15.00	\$ 1,230.00
24" Thermoplastic White Sharks Teeth	30	\$ 45.00	\$ 1,350.00
Pedestrian Hybrid Beacon Traffic Signal	1	\$ 190,000.00	\$ 190,000.00
6" Concrete ADA Ramp	100	\$20.00	\$ 2,000.00
Detectable Warning Panels	16	\$50.00	\$ 800.00
			<b>202,380.00 SUBTOTAL</b>
			<b>\$60,714.00 CONTINGENCY</b>
			<b>\$263,094.00 TOTAL</b>

**Engineer's Opinion of Probable Cost  
for  
Marked Crosswalk & Ped Warning**

ITEM NO.	EST. QTY.	UNIT	DESCRIPTION	UNIT PRICE	TOTAL PRICE
101	10	EA	Sign Assembly	\$ 700.00 / EA =	\$ 7,000.00
102	82	LF	12" Solid White Epoxy Striping	\$ 15.00 / LF =	\$ 1,230.00
103	30	SF	24" Thermoplastic White Sharks Teeth	\$ 45.00 / SF =	\$ 1,350.00
104	1	LS	Pedestrian Hybrid Beacon Traffic Signal	\$ 190,000.00 / LS =	\$ 190,000.00
105	100	SF	6" Concrete ADA Ramp	\$ 20.00 / SF =	\$ 2,000.00
106	16	SF	Detectable Warning Panels	\$ 50.00 / SF =	\$ 800.00
				<b>Subtotal</b> =	<b>\$ 201,580.00</b>
				<b>Contingency (30%)</b> =	<b>\$ 60,474.00</b>
				<b>Total Price</b> =	<b>\$ 262,054.00</b>

\*This estimate is assumed that the proper typical section has adequate curb and gutter and existing striping does not need to be obliterated to accommodate the new improvements.

\*This estimate is based on a standard City of Billings 3-lane commercial street with a 45' width back of curb to back of curb.

\*This estimate can vary depending on the location of the power source for the signal as well as any other accommodations needed for the specific project.

\*Project specific signage will vary on a per project basis, the above estimate is only a generic estimate. Bike lane project signage may include but not be limited to signs such as R1-51, R11-2, W16-7P, and R10-6.

\*If it is assumed the ADA ramp to accommodate a crosswalk would be a 5' by 5' ramp with 5' flares to fit into existing sidewalk.

Description	QTY	Unit Price	Cost
Demo Curb & Gutter	280	\$ 17.50	\$ 4,900.00
Remove Concrete Flatwork	140	\$ 40.00	\$ 5,600.00
Remove Asphalt	360	\$ 25.00	\$ 9,000.00
Curb & Gutter	300	\$ 45.00	\$ 13,500.00
4" Concrete Sidewalk	1900	\$ 13.50	\$ 25,650.00
1-1/2" Minus Base Gravel	50	\$ 44.00	\$ 2,200.00
6" Concrete ADA Ramp	400	\$ 20.00	\$ 8,000.00
Detectable Warning Panels	40	\$ 50.00	\$ 2,000.00
12" White Epoxy Striping	240	\$ 15.00	\$ 3,600.00
24" White Epoxy Striping	60	\$ 20.00	\$ 1,200.00
Yellow Curb Paint	300	\$ 4.00	\$ 1,200.00
Storm Drain Inlet (Type II)	4	\$ 3,500.00	\$ 14,000.00
Storm Drain Manhole	2	\$ 4,000.00	\$ 8,000.00
Storm Drain Pipe	135	\$ 100.00	\$ 13,500.00
Asphalt Restoration	35	\$ 250.00	\$ 8,750.00
Signage	4	\$ 650.00	\$ 2,600.00
		\$	\$ 123,700.00 SUBTOTAL

30% \$37,110.00 CONTINGENCY

\$160,810.00 TOTAL

**Engineer's Opinion of Probable Cost  
for  
Intersection Reconstruction (Bulbout)**

ITEM NO.	EST. QTY.	UNIT	DESCRIPTION	UNIT PRICE	TOTAL PRICE
101	280	LF	Demo Curb & Gutter	\$ 17.50 / LF = \$	\$ 4,900.00
102	140	SY	Remove Concrete Flatwork	\$ 40.00 / SY = \$	\$ 5,600.00
103	360	SY	Remove Asphalt	\$ 25.00 / SY = \$	\$ 9,000.00
104	300	SY	Curb & Gutter	\$ 45.00 / SY = \$	\$ 13,500.00
105	1900	LF	4" Concrete Sidewalk	\$ 13.50 / LF = \$	\$ 25,650.00
106	50	CY	1-1/2" Minus Base Gravel	\$ 44.00 / CY = \$	\$ 2,200.00
107	400	SF	6" Concrete ADA Ramp	\$ 20.00 / SF = \$	\$ 8,000.00
108	40	SF	Detectable Warning Panels	\$ 50.00 / SF = \$	\$ 2,000.00
109	240	LF	12" White Epoxy Striping	\$ 15.00 / LF = \$	\$ 3,600.00
110	60	LF	24" White Epoxy Striping	\$ 20.00 / LF = \$	\$ 1,200.00
111	300	LF	Yellow Curb Paint	\$ 4.00 / LF = \$	\$ 1,200.00
112	4	EA	Storm Drain Inlet (Type II)	\$ 3,500.00 / EA = \$	\$ 14,000.00
113	2	EA	Storm Drain Manhole	\$ 4,000.00 / EA = \$	\$ 8,000.00
114	135	LF	Storm Drain Pipe	\$ 100.00 / LF = \$	\$ 13,500.00
115	35	SY	Asphalt Restoration	\$ 250.00 / SY = \$	\$ 8,750.00
116	4	EA	Signage	\$ 650.00 / EA = \$	\$ 2,600.00

\*This estimate is assumed that the proper typical section has adequate curb and gutter and existing striping does not need to be obliterated to accommodate the new improvements.

Subtotal = \$ 123,700.00

\*This estimate is based on a standard City of Billings 3-lane commercial street with a 45' width back of curb to back of curb.

Total = \$ 123,700.00

\*This estimate can vary depending on the location of existing storm drain manholes and inlets.

Contingency (30%) = \$ 37,110.00

\*Project specific signage will vary on a per project basis the above estimate is only a generic estimate. Bike lane project signage may include but not be limited to signs such as R11-2 and W16-7P.

Total Price = \$ 160,810.00

\*It is assumed the ADA ramp to accommodate a crosswalk would be a 5' by 5' ramp with 5' flares to tie into existing sidewalk.

# Appendix B

## FULL PROJECT LIST

PROJECT ID	NAME	FROM	TO	NETWORK TIER	STATUS	VALUE SCORE	PROJECT VALUE	PROJECT READINESS	PRIORITIZATION
1	12th St W & Plainview St	BBWA Canal	Monad Rd	High Comfort	Planned	<u>12</u>	High	High	High Priority, Short Term
21	6th Ave	N 19th St	Existing trail	High Comfort	Planned	<u>12</u>	High	High	High Priority, Short Term
23	8th St W, Delphinium, Azalea, 11th, Missouri	Rimrock Rd	Central Ave	High Comfort	Planned	<u>12</u>	High	High	High Priority, Short Term
78	Lewis Ave/Yellowstone Ave/Clark Ave	Zimmerman Trl	Division St	High Comfort	Planned	<u>12</u>	High	High	High Priority, Short Term
83	Monad Rd	32nd St W	Billings Blvd	High Comfort	Planned	<u>12</u>	High	High	High Priority, Short Term
88	N 31st St	Poly Dr	6th Ave N	High Comfort	Planned	<u>12</u>	High	High	High Priority, Short Term
105	Terry/Miles/Howard/ St Johns	36th St W	1st St W	High Comfort	Planned	<u>12</u>	High	High	High Priority, Short Term
122	Phillips St	S Billings Blvd	Washington St	High Comfort	Planned	<u>12</u>	High	High	High Priority, Short Term
3	19TH	Rimrock Rd	Miles Ave	High Comfort	Planned	<u>11</u>	High	High	High Priority, Short Term
38	BBWA Canal Trail Corridor	Broadwater Ave	BBWA Canal Trail	High Comfort	Existing: Future Improvement	<u>10</u>	High	High	High Priority, Short Term
58	Grand Ave	52nd Street West	Shiloh Rd	High Comfort	Planned	<u>10</u>	High	High	High Priority, Short Term
5	21ST	Mariposa Ln	Solomon Ave	High Comfort	Planned	<u>9</u>	High	High	High Priority, Short Term
9	2nd Ave	State Ave	N 28th St	High Comfort	Planned	<u>9</u>	High	High	High Priority, Short Term
12	3rd	Division St	N 22nd St	High Comfort	Planned	<u>9</u>	High	High	High Priority, Short Term
13	3rd Ave N	N 22nd St	Main St	High Comfort	Planned	<u>9</u>	High	High	High Priority, Short Term

Project ID	Name	From	To	Network Tier	Status	Value Score	Project Value	Project Readiness	Prioritization
14	3rd St W	Parkhill Dr	Montana Ave	High Comfort	Planned	9	High	High	High Priority, Short Term
22	8TH	S 28th St	S 34th St	High Comfort	Planned	9	High	High	High Priority, Short Term
32	Arnold Drain	25th St W	18th St W	High Comfort	Planned	9	High	High	High Priority, Short Term
47	Broadway	9th Ave N	12th Ave S	High Comfort	Planned	9	High	High	High Priority, Short Term
91	Poly Dr	Virginia Ln	N 27th St	High Comfort	Planned	9	High	High	High Priority, Short Term
50	Central Ave	32nd St W	Stewart Park Rd	High Comfort	Planned	8	High	High	High Priority, Short Term
92	Poly Dr	38th St W	Virginia Ln	High Comfort	Existing: Future Improvement	8	High	High	High Priority, Short Term
114	Zimmerman Trail	3	Poly Dr	High Comfort	Planned	8	High	High	High Priority, Short Term
2	16th St W	Grand Ave	Central Ave	High Comfort	Planned	7	High	High	High Priority, Short Term
6	24TH	Howard Ave		High Comfort	Planned	7	High	High	High Priority, Short Term
57	Grand Ave	Shiloh Rd	74th St W	High Comfort	Planned	7	High	High	High Priority, Short Term
64	Jackson St	S 28th St	King Ave E	High Comfort	Planned	7	High	High	High Priority, Short Term
65	Jim Dutcher Trail Corridor	Mullowney Ln	Jim Dutcher Trl	High Comfort	Existing: Future Improvement	7	High	High	High Priority, Short Term
71	King Ave E	King Ave W	S Billings Blvd	High Comfort	Planned	7	High	High	High Priority, Short Term
37	BBWA Canal	Park Pl	6th Ave N	High Comfort	Planned	12	High	Low	High Priority, Long Term
109	Wicks Ln	Gleneagles Blvd	Kiwanis Trl	High Comfort	Planned	12	High	Low	High Priority, Long Term
119	36th St W	Broadwater Ave	King Ave W	High Comfort	Planned	12	High	Low	High Priority, Long Term

Project ID	Name	From	To	Network Tier	Status	Value Score	Project Value	Project Readiness	Prioritization
43	Billings Canal	South Shiloh Rd	TransTech Trl	High Comfort	Planned	<u>11</u>	High	Low	High Priority, Long Term
49	Central Ave	Shiloh Rd	S 64th St W	High Comfort	Planned	<u>11</u>	High	Low	High Priority, Long Term
121	Hallowell Ln	State Ave	King Ave E	High Comfort	Planned	<u>11</u>	High	Low	High Priority, Long Term
7	27th	Highway 3	5th Ave N	High Comfort	Planned	<u>10</u>	High	Low	High Priority, Long Term
61	Highway 87 Bypass	Roundup Rd	Johnson Ln	High Comfort	Planned	<u>10</u>	High	Low	High Priority, Long Term
70	King Ave	Orchard Ln	Sugar Ave	High Comfort	Planned	<u>10</u>	High	Low	High Priority, Long Term
11	34th	Montana Ave	State Ave	High Comfort	Planned	<u>9</u>	High	Low	High Priority, Long Term
18	5th Ave N	N 28th St	Main St	High Comfort	Planned	<u>9</u>	High	Low	High Priority, Long Term
69	King Ave	32nd St W	Midland Rd	High Comfort	Planned	<u>9</u>	High	Low	High Priority, Long Term
29	Alkali Creek	Future Annandale Rd	Senators Blvd	High Comfort	Planned	<u>8</u>	High	Low	High Priority, Long Term
36	Bannister Drain Trail	32nd St W	King Ave W	High Comfort	Planned	<u>8</u>	High	Low	High Priority, Long Term
51	Cove Ditch	Grand Ave	Shiloh Rd	High Comfort	Planned	<u>8</u>	High	Low	High Priority, Long Term
53	Elysian Rd	Mullowney Ln	S Frontage Rd	High Comfort	Planned	<u>8</u>	High	Low	High Priority, Long Term
72	King Ave W	Big Ditch	South 44th St W	High Comfort	Planned	<u>8</u>	High	Low	High Priority, Long Term
84	Monad Road	S 48th St W	Monad Rd	High Comfort	Planned	<u>8</u>	High	Low	High Priority, Long Term
100	South 44th St W	South 44th St W	Dobrinka Dr	High Comfort	Planned	<u>8</u>	High	Low	High Priority, Long Term
17	56th	Grand Ave	Danford Rd	High Comfort	Planned	<u>7</u>	High	Low	High Priority, Long Term

Project ID	Name	From	To	Network Tier	Status	Value Score	Project Value	Project Readiness	Prioritization
26	Airport Road	Swords Ln	Main St	High Comfort	Planned	7	High	Low	High Priority, Long Term
28	Alkali Creek	Aronson Ave	Main St	High Comfort	Planned	7	High	Low	High Priority, Long Term
30	Alkali Creek	Alkali Creek	Emerald Dr	High Comfort	Planned	7	High	Low	High Priority, Long Term
40	BBWA Canal Trail North	East of Shadow Heights	Aronson Ave	High Comfort	Planned	7	High	Low	High Priority, Long Term
41	Big Ditch	Yard Office Road	Beringer Way	High Comfort	Planned	7	High	Low	High Priority, Long Term
42	Big Ditch	52nd Street West	Rimrock West Park	High Comfort	Planned	7	High	Low	High Priority, Long Term
45	Broadwater Ave	48th St W	Shiloh Rd	High Comfort	Planned	7	High	Low	High Priority, Long Term
59	Hesper Rd	Gabel Rd	East of Kraft Ln	High Comfort	Planned	7	High	Low	High Priority, Long Term
66	Jim Dutcher Trail/ Marathon Loop	Shiloh Rd	Yrpa Conservation	High Comfort	Planned	7	High	Low	High Priority, Long Term
90	Old Hardin Rd	Main St	US 90	High Comfort	Planned	7	High	Low	High Priority, Long Term
97	S Billings Blvd	King Ave E	South Billings Bridge	High Comfort	Planned	7	High	Low	High Priority, Long Term
112	Yellowstone River Rd	Bench Blvd	Erin St	High Comfort	Planned	7	High	Low	High Priority, Long Term
117	N 13th St	6th Ave N	1st Ave N	High Comfort	Planned	7	High	Low	High Priority, Long Term
123	Blue Creek Road	Yellowstone River	Briarwood	High Comfort	Planned	7	High	Low	High Priority, Long Term
54	Erie Dr	7th Ave S	Charlene St	High Comfort	Planned	5	Low	High	Opportunistic Priority
62	Hilltop Rd	BBWA Canal Trail North	Bench Blvd	High Comfort	Existing: Future Improvement	5	Low	High	Opportunistic Priority
87	N 31st St	6th Ave N	Montana Ave	High Comfort	Planned	5	Low	High	Opportunistic Priority

Project ID	Name	From	To	Network Tier	Status	Value Score	Project Value	Project Readiness	Prioritization
118	Broadwater Ave	Descro Park Trl	Parkview Dr	High Comfort	Planned	<u>5</u>	Low	High	Opportunistic Priority
4	19th	Miles Ave	Monad Rd	High Comfort	Planned	<u>4</u>	Low	High	Opportunistic Priority
35	Avenue C	Virginia Ln		High Comfort	Planned	<u>4</u>	Low	High	Opportunistic Priority
75	Kiwanis Trl	Steffanich Dr	Kiwanis Trl	High Comfort	Planned	<u>4</u>	Low	High	Opportunistic Priority
93	Rimrock Rd	Little Cove Creek	54th St W	High Comfort	Planned	<u>4</u>	Low	High	Opportunistic Priority
116	46th St W	Rimrock Rd	Silver Creek Trl	High Comfort	Planned	<u>4</u>	Low	High	Opportunistic Priority
120	St. John's	8th St W	6th St W	High Comfort	Planned	<u>3</u>	Low	High	Opportunistic Priority
94	Rimrock Road Trail	Shiloh Rd	Zimmerman Trl	High Comfort	Existing: Future Improvement	<u>2</u>	Low	High	Opportunistic Priority
98	Senators Blvd	Alkali Creek Rd	Governors Blvd	High Comfort	Existing: Future Improvement	<u>1</u>	Low	High	Opportunistic Priority
10	3	Shorey Rd	Inner Belt Loop	High Comfort	Planned	<u>6</u>	Low	Low	Low Priority
24	9th Ave	N 32nd St	N 24th St	High Comfort	Existing: Future Improvement	<u>6</u>	Low	Low	Low Priority
39	BBWA Canal Trail Corridor	Monad Rd	BBWA Canal Trail Corridor	High Comfort	Planned	<u>6</u>	Low	Low	Low Priority
63	Jackson St	S 28th St	King Ave E	High Comfort	Planned	<u>6</u>	Low	Low	Low Priority
82	Molt	Charolais St	Rimrock Rd	High Comfort	Planned	<u>6</u>	Low	Low	Low Priority
99	Shiloh Rd	Neibauer Rd	Shiloh Rd	High Comfort	Planned	<u>6</u>	Low	Low	Low Priority
110	Wicks Ln	Annandale Rd	Skyway Dr	High Comfort	Planned	<u>6</u>	Low	Low	Low Priority
113	Yrpa Conservation Pond Trails	Jim Dutcher Trail/Marathon	S Billings Blvd	High Comfort	Planned	<u>6</u>	Low	Low	Low Priority

Project ID	Name	From	To	Network Tier	Status	Value Score	Project Value	Project Readiness	Prioritization
15	48TH	Grand Ave	Danford Dr	High Comfort	Planned	5	Low	Low	Low Priority
33	Arnold Drain	Grand Ave	Broadwater Ave	High Comfort	Planned	5	Low	Low	Low Priority
48	Canyon Creek	Big Ditch	Shiloh Rd	High Comfort	Planned	5	Low	Low	Low Priority
67	Jim Dutcher Trl	S Frontage Rd	Jim Dutcher Trl	High Comfort	Planned	5	Low	Low	Low Priority
80	Midland Rd	Belknap Ave	Rudio Rd	High Comfort	Planned	5	Low	Low	Low Priority
81	Midland Rd	Belknap Ave	Rudio Rd	High Comfort	Planned	5	Low	Low	Low Priority
85	Montana	State Ave	30th	High Comfort	Planned	5	Low	Low	Low Priority
86	Mullowney	Elysian Rd	South of Story Rd	High Comfort	Planned	5	Low	Low	Low Priority
107	Walter Creek Blvd	S Frontage Rd	Jim Dutcher Trail/	High Comfort	Planned	5	Low	Low	Low Priority
115	Zoo St	S Shiloh Rd	Entryway Dr	High Comfort	Planned	5	Low	Low	Low Priority
16	52nd St W	Grand Ave	Monad Rd	High Comfort	Planned	4	Low	Low	Low Priority
25	Access	Inner Belt Loop	North of Payton Trl	High Comfort	Planned	4	Low	Low	Low Priority
44	Bitterroot	Elaine St	Wicks Ln	High Comfort	Planned	4	Low	Low	Low Priority
55	Gabel	Hesper Rd	Zoo Dr	High Comfort	Planned	4	Low	Low	Low Priority
60	High Ditch	Cove Ditch	Rimrock West Park	High Comfort	Planned	4	Low	Low	Low Priority
68	Johnson Ln	Old Hardin Rd	Yellowstone River	High Comfort	Planned	4	Low	Low	Low Priority
73	Kiwanis Trail Corridor	Hawthorne Ln	Kiwanis Trl	High Comfort	Planned	4	Low	Low	Low Priority

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74	Kiwanis Trail Corridor	Bitterroot Dr	Mary ST	High Comfort	Planned	4	Low	Low	Low Priority
79	Little Cove Creek	Grand Ave	Rimrock Rd	High Comfort	Planned	4	Low	Low	Low Priority
95	Rod and Gun Club	Iron Horse Trl	High Way 3	High Comfort	Planned	4	Low	Low	Low Priority
101	South of Governors Blvd	W Wicks Ln	Aronson Ave	High Comfort	Planned	4	Low	Low	Low Priority
124	Underpass Ave	S Billings Blvd	Calhoun	High Comfort	Planned	4	Low	Low	Low Priority
19	62nd	North of Rimrock Rd	Grand Ave	High Comfort	Planned	3	Low	Low	Low Priority
20	64th	Grand Ave	Laurel Airport Rd	High Comfort	Planned	3	Low	Low	Low Priority
108	West of Governors Blvd	South of W Wicks Ln	Constitution Ave	High Comfort	Planned	3	Low	Low	Low Priority
111	Yellowstone River Corridor	Yellowstone River Rd	Yellowstone River	High Comfort	Planned	3	Low	Low	Low Priority
126	25th St Bridge	Montana Ave	Minnesota Ave	High Comfort	Planned	3	Low	Low	Low Priority
76	Lakewood Ln	Lakewood Ln	Lake Elmo	High Comfort	Planned	2	Low	Low	Low Priority
8	27th St	Sugar Ave	Garden Ave	High Comfort	Planned	1	Low	Low	Low Priority
103	Story Rd / Wise Ln	Duck Creek Rd	Frontage Rd	High Comfort	Planned	1	Low	Low	Low Priority
104	Sugar	State Ave	King Ave E	High Comfort	Planned	1	Low	Low	Low Priority
106	Uinta Park/Twin Oaks Park	Wicks Ln	Ditch Trail	High Comfort	Planned	1	Low	Low	Low Priority
125	Kratz Ln	Washington St	Sugar Ave	High Comfort	Planned	1	Low	Low	Low Priority
27	Alexander Rd	Gleneagles Blvd	Roundup Rd	High Comfort	Planned	0	Low	Low	Low Priority

Project ID	Name	From	To	Network Tier	Status	Value Score	Project Value	Project Readiness	Prioritization
31	Alkali Creek Rd/Annandale Rd	3	Gleneagles Blvd	High Comfort	Planned	0	Low	Low	Low Priority
34	Autumnwood Dr	Autumnwood Dr	Ben Hog Ave	High Comfort	Planned	0	Low	Low	Low Priority
46	Broadwater Ave	Big Ditch	52nd St W	High Comfort	Planned	0	Low	Low	Low Priority
52	Danford	S 48th St W	West of Evening Star	High Comfort	Planned	0	Low	Low	Low Priority
56	Gleneagles Blvd	Alexander Rd	Annandale Rd	High Comfort	Planned	0	Low	Low	Low Priority
77	Laurel Airport	S 64th St W	Buffalo Trail Rd	High Comfort	Planned	0	Low	Low	Low Priority
89	Neibauer	Autumn Ln	East of Holly Ln	High Comfort	Planned	0	Low	Low	Low Priority
96	S 72nd St W	Laurel Airport Rd	S Frontage Rd	High Comfort	Planned	0	Low	Low	Low Priority
102	Stone Ridge	48th St W	52nd St W	High Comfort	Planned	0	Low	Low	Low Priority